



# MONTARA WATER & SANITARY DISTRICT

Serving the Communities of Montara and Moss Beach

P.O. Box 370131  
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## AGENDA

Regular Meeting  
**District Board of Directors**  
8888 Cabrillo Highway  
Montara, California 94037

**December 5, 2013 at 7:30 p.m.**

### **CALL TO ORDER**

### **ROLL CALL**

### **PRESIDENT'S STATEMENT**

### **ORAL COMMENTS** (Items other than those on the agenda)

### **PUBLIC HEARING**

### **CONSENT AGENDA**

1. Approve Minutes for Meeting of September 19, October 3, 2013.
2. Approve Financial Statements for August, September and October 2013.
3. Approve Warrants for November 1 and December 1, 2013.
4. SAM Flow Report for September and October 2013.
5. Monthly Review of Current Investment Portfolio.
6. Connection Permit Applications Received.
7. Monthly Water Production Report for September and October 2013.
8. Rain Report.
9. Solar Energy Report.

### **OLD BUSINESS**

1. Review and Possible Action Concerning District Strategic Plan.

## **NEW BUSINESS**

1. Review and Possible Action Concerning Certification of the Results of the November 5, 2013 Consolidated Election.
2. Review and Possible Action Concerning the Administration of the Oath of Office by the Honorable Judge Quentin Kopp, Retired, to the Newly Elected Board Members.
3. Review and Possible Action Concerning Public Works Plan Amendment Hearing at December 11, 2013 California Coastal Commission Meeting.
4. Review and Possible Action Concerning District Policies.

## **REPORTS**

1. Sewer Authority Mid-Coastside Meetings (Harvey)
2. MidCoast Community Council Meeting (Slater-Carter)
3. ACWA Board of Directors Report (Ptacek)
4. CSDA Report (Slater-Carter)
5. Integrated Regional Water Management Plan (Ptacek)
6. Attorney's Report (Schricker)
7. Directors' Reports
8. General Manager's Report (Heldmaier)

## **FUTURE AGENDAS**

## **ADJOURNMENT**

The District has a curfew of 11:00 p.m. for all meetings. The meeting may be extended for one hour by vote of the Board.

NOTE: In accordance with the Government Code, members of the public may address the Board on specific agenda items when that matter is discussed by the Board. Any other items of interest that is within the subject matter jurisdiction of the District may be addressed during the Oral Comments portion of the meeting. Upon request, this agenda will be made available in appropriate alternative formats to persons with a disability. Request for a disability-related modification or an accommodation in order to participate in the public meeting should be made at (650) 728-3545. Materials related to an item on this Agenda submitted to the Board after distribution of the agenda packet are available in the District Clerk's office during normal business hours. Such documents may also be available on the District's web site ([www.mwsd.montara.org](http://www.mwsd.montara.org)) subject to staff's ability to post the documents before the meeting.



**MONTARA WATER & SANITARY**  
**DISTRICT**

**BOARD OF DIRECTORS SPECIAL MEETING**

**September 19, 2013**

**MINUTES**

**REGULAR SESSION BEGAN AT 7:43 P.M.**

**CALL TO ORDER**

**ROLL CALL**

Directors Present: Boyd, Harvey, Slater-Carter, & Thollaug  
Director Ptacek by teleconference

Directors Absent: None

Staff Present: General Manager, Clemens Heldmaier,  
District Clerk, Judy Gromm

Others Present: District Counsel, David Schricker

**PRESIDENT'S STATEMENT** – Director Slater-Carter reported the case between MWSD and the County can be closed. We have reached an agreement for a 40 year lease which is what the District will need to be able to fund the treatment systems that are needed for those wells. We look forward to moving forward with that project.

**ORAL COMMENTS -**

Bill Kehoe, a Moss Beach resident, noted his disappointment regarding statements that had been made about a previous accountant employed by the District. Mr. Kehoe asked the Board to confer with District Counsel about possible liability due to these statements.

District Counsel Schricker reported the law provides a fair amount of protection for public elected officials with respect to open and free discourse.

**PUBLIC HEARING –**

**1. Review and Possible Action Concerning Adoption of a Revised Master Fee Schedule.**

General Manager Heldmaier reported the Board adopted a revised Master Fee Schedule in June this year which contains all Water and Sewer related charges and fees. Due to a delayed budget approval this year the Water Service Charges were not updated at the time. At a Special Meeting on August 29, the Board asked staff to implement a 4% increase of Water Service Charges in accordance with inflationary increases occurring since the last update. The new rates will be in effect on October 1.

Director Slater-Carter opened the Public Hearing.

There were no comments from the Public.

Director Harvey moved to close the Public Hearing. Director Boyd seconded the motion.

A roll call vote was called for and all Directors were in favor and the motion passed unanimously.

Director Boyd moved to Adopt the next Ordinance in line, an Ordinance of the Montara Water and Sanitary District Restating and Amending Master Fee Schedule. Director Harvey seconded the motion.

A roll call vote was called for and all Directors were in favor and the motion passed unanimously.

**CONSENT AGENDA -**

**OLD BUSINESS –**

**1. Review and Possible Action Concerning Approval of Minutes for Meetings of June 6, July 18, and August 1, 2013.**

General Manager Heldmaier reported this item was pulled from the consent agenda. The Board deferred this item to this meeting.

Director Thollaug raised the question regarding a policy on minutes. Having a policy about what you want to do with minutes is important.

Director Harvey is comfortable with detailed minutes.

Director Slater-Carter reported as long as she has been on the Board, there have been relatively detailed minutes. Director Slater-Carter is comfortable with what these minutes reflect.

Director Harvey moved to approve the minutes of June 6, July 18 and August 1, 2013. Director Boyd seconded the motion.

A roll call vote was called for and the motion passed 4 to 1.

## **2. Review and Possible Action Concerning Approval of Financial Statements for June 2013.**

General Manager Heldmaier reported at the last meeting the monthly financials had not been submitted in the consent agenda. The District's accountant informed staff that the closing of the books for June 30, 2013 had not been completed at the time and the roll-over balances were not final yet. The Statements were planned to be submitted with the next consent agenda.

This item was pulled from the consent agenda and it was asked that the financials be submitted at this meeting.

Tim Krisch, District Accountant reported that there is still a couple adjustments they are attempting to finalize this week that may impact this Balance Sheet. The final phase of the Audit will begin on Monday. Each and every line item on the Balance Sheet has been analyzed and fine tuned and reconciled to supporting documents.

Mr. Krisch explained starting with audited financial statements as of June 30, 2012, then stepping in after a period of time where the accounts were not reconciled for a number of months, bringing them current, then maintaining them through June 30<sup>th</sup> had been a lot of work. Much of the work has been going to the underlined documentation making sure that there is support for each and every amount and account within the Balance Sheet and Profit and Loss Statement. There were period adjustments primarily in labor. There were accrual issues. The account receivables were overstated. Mr. Krisch is extremely comfortable with the exceptions for the items still outstanding with this set of financials.

Director Thollaug moved to approve the Financial Statements for June 2013. Director Boyd seconded the motion.

A roll call vote was called for and the motion passed unanimously.

## **3. Review and Possible Action Concerning District Strategic Plan.**

General Manager Heldmaier reported at the August 1<sup>st</sup> meeting the board stated interest in the preparation of a strategic plan for the District. The District has successfully provided water, sewer and trash services since decades to the community. The achievements in the past years provide a sense of completion but also raise questions on where the District should focus resources to improve services, effectiveness, and good governance.

At least in the recent decades no strategic plan was developed. The Board asked staff to initiate first steps towards the engagement with a firm specialized in facilitating the process towards a strategic plan, possibly with community involvement.

Staff received 3 proposals from reputable firms of which two were very detailed and fit the needs of the District. At the last meeting the board agreed that board members could submit additional suggestions for potential firms to the General Manager by September 19. Director Thollaug submitted information for the Alta Mesa Group. The Manager contacted Bill Chiat with Alta Mesa Group on September 19.

Director Thollaug suggested to proceed consistent to what the motion was at the last meeting regarding presenting the proposals to the Board. Director Thollaug requested the General Manager to send an email to the Board with the language of the motion.

Director Ptacek is concerned the newer firm proposals will have an advantage over the first proposals because the first proposals were posted to the Districts website in the Board Packet.

General Manager Heldmaier reported he had sent out the same information to all firms, however it was possible new firms could certainly look up our board packet and see what the first firms produced.

## **NEW BUSINESS -**

### **1. Review and Possible Action Concerning Solid Waste Services Contract with Recology of the Coast.**

General Manager Heldmaier reported the District negotiated a contract with no service reductions, the same scheduled weekly pickup of refuse and recycling and biweekly green waste service. Services actually increase and include a standardized 64 gallon recycling can for single stream recycling and consumer choice of Recology supplied 20, 32, and 64 gallon refuse containers.

The new agreement with Recology was presented to the Board at the last meeting. The Board agreed to move the item to a later meeting until a clean version of the contract was produced.

Recology suggested to move the contract approval to the October 3 meeting when Recology personnel will be present to answer any questions.

District Counsel Schricker will attach the worksheet titled Total Cost of Operation Prior year = Summary of A + B + C + D produced by Director Ptacek as exhibit E to the contract.

Director Boyd moved to adopt the next Resolution in line, Approving and Authorizing Execution of Agreement with Recology of the Coast for Solid Waste and Recycling Services with the page titled Total Cost of Operation Prior Year = Summary of A + B + C + D attached as exhibit E on page 13. Director Ptacek seconded the motion.

A roll call vote was called for and the motion passed unanimously.

## **2. Review and Possible Action Concerning Well Conversion Finances.**

General Manager Heldmaier reported this item was requested to be on the agenda by President Slater-Carter. The large utility companies previously in charge of the water system in Montara and Moss Beach failed to manage the resources adequately. A moratorium on new connections was mandated by the California Public Utilities Commission in 1984. Subsequently the San Mateo County Health Department started to issue well permits inside the urban rural zoned areas to allow new construction. For more than 30 years all new developments in the district built private domestic water wells, permitted by the San Mateo County Health Department. This board has a long history of highlighting the detrimental effects to the local aquifers due to the high concentration of private wells in the urban/rural zones. The Mid-Coastside is the only area in California where a large number of private wells in the urban rural zone exist. The long standing moratorium on new connections was repealed by this Board two years ago. Currently connections are not processed by the planning agencies San Mateo County and California Coastal Commission (CCC) until the Districts Public Works Plan has been amended to reflect the new water supply situation. According to Coastal staff, the amendment will be brought to the commission very soon. MWSD staff requested that the item be heard at the October CCC agenda. At the time of the preparation of this report, the request was still open.

A connection for new construction or well conversion currently costs \$14,564. This compares to \$15,169 in the neighboring CCWD area. With associated construction and other cost a home owner will realistically spend around \$20,000 to get a domestic connection with MWSD. In anticipation of issuing new connections for new constructions and well conversion President Slater-Carter would like to discuss the possibility to increase the incentive for existing homes currently served by wells to voluntarily connect to the public water supply.

Director Slater-Carter started working on this with Paul Perkovic some time ago. Our concern is we do not want to be in second place with some kind of mortgage or tax default situation.

Director Slater-Carter reported the Coastside Fire Protection District uses Mello-Roos financing because they set up a Community Facilities District.

Director Slater-Carter has had a number of people talk to her about this and would like the Board's approval to go and talk to the Coastside Fire Protection District about establishing a Mello-Roos Community Facilities District.

Incentives for conversions to the water system and abandoning existing wells was discussed.

Director Ptacek would like to know more about the impact of using the Mello-Roos option, and further asked if the District could look into wells being used for agriculture purposes.

The Board supported Director Slater-Carter looking into the Mello-Roos Community Facilities District Financing.

### **3. Review and Possible Action Concerning Filing Notice of Completion for 2012-2013 Sewer Improvement Project.**

General Manager Heldmaier reported on February 7, 2013 D'Arcy and Harty Construction, Inc. entered into an agreement with the District for the construction of certain improvements to main lines in Montara and Moss Beach. The attached letter from the District Engineer indicates that the work has now been successfully completed. Gary Robards with Nute Engineering recommends a Notice of Completion be filed with the county Recorder. After expiration of the 35 day lien period, the 5% retention will be paid to the contractor.

Director Harvey moved to authorize the General Manager to file the attached Notice of Completion with the County Recorder. Director Boyd seconded the motion.

All Directors were in favor and the motion passed unanimously.

### **4. Review and Possible Action Concerning Purchase of Office Copier.**

General Manager Heldmaier reported the District purchased the last copier nine years ago. The usual lifetime of a copy machine is according to the manufacturer of that machine is 5 to 7 years. After many service calls had to be made in the past two years, staff was informed that the replacement parts were not manufactured any longer and difficult to obtain. In June after 4 repetitive service call outs Toshiba strongly suggested to consider purchasing a new machine. In August the copier was unplugged because no parts could be found. Toshiba issued a temporary replacement.

Staff contacted reputable manufacturers and asked for proposals for similar features of the old machine. Staff received 4 proposals for copiers with the requested functions. A spreadsheet is attached that summarizes associated costs.



Director Thollaug moved to authorize the General Manager to issue a purchase order in the amount of not to exceed \$7300 for the purchase of the Kyocera Taskalfa 3050CI. Director Boyd seconded the motion.

All Directors were in favor and the motion passed unanimously.

**5. Review and Possible Action Concerning Accounting Software Upgrade.**

General Manager Heldmaier reported this item should read "Review and Possible Upgrade concerning Billing Software Upgrade". The item has not been completed and will be presented and properly agendaized at the October 3 meeting.

**6. Review and Possible Action Concerning Association of California Water Agencies Committee Appointment Nominations.**

General Manager Heldmaier reported the Association of California Water Agencies (ACWA) asks for committee appointment nominations for the 2014-2015 Term. In the past year Director Ptacek served on the Groundwater committee, Legal Counsel Schricker served on the Legal Affairs Committee and General Manager Heldmaier served on the Groundwater Committee and Director Boyd served on the Water Management Committee.

The Board discussed next year's ACWA Committee involvement, and authorized and directed the General Manager to submit the recommendations to ACWA as follows:

Legal counsel Schricker to serve on the Legal Affairs Committee  
General Manager Heldmaier to serve on the Groundwater Committee  
Director Boyd to serve on the Water Management Committee.

**REPORTS**

**1. Sewer Authority Mid-Coastside Meetings (Harvey)**

Director Harvey reported there had not been a SAM Board Meeting since he had last reported to the MWSD Board.

**2. MidCoast Community Council Meeting (Slater-Carter) –** Director Slater-Carter reported Neil Merrilees reported the Montara Water & Sanitary District had been negative regarding getting sewer and water hook-ups to the bathroom at the Moss Beach Park. Director Slater-Carter had taken the time to go through the files and pointed out the meter had been removed due to a year's long leak to which notices had been sent to the Park Management. Unfortunately, Mr. Merrilees was given the opportunity to speak twice and I was not able to rebut his final comment.

Director Slater-Carter went back again through the files and found that the drinking fountain was donated to the park in 1988 by Citizens Utility. When we took over the water system, we did not bill them for any water. When the

park was upgraded dramatically in 2005, the water fountain had been disconnected and they put in a hose bib. The hose bib started leaking and that leak went on for years. Our policy was to call the head of the Park and requested to have it fixed. It was the District staff who ended up fixing it or shutting it off. It was never re-established as a drinking fountain and remained as a hose bib. They came to us in 2009 regarding a flushable toilet and increasing their water usage and this Board did pass a resolution to give the Park a Water and Sewer connection. Nothing has happened since then.

Director Boyd noted the entire Board was very supportive of helping the Park get both connections and worked hard to pass a resolution within a very short time.

3. **ACWA Board of Directors Report (Ptacek)** – none
4. **CSDA Report (Slater-Carter)** – none
5. **Integrated Regional Water Management Plan (Ptacek)** – none
6. **Attorney's Report (Schricker)** – District Counsel Schricker reported he would not be able to attend the Legal Conference scheduled for next week.
7. **Directors Report** – Director Thollaug reported he had been communicating with some of the candidates that have been requesting financial information that he what he would like to share. The intention is to put some objective numbers behind what the differences are between the Districts. It is about being transparent. Director Thollaug passed out documents for the Board to review.
8. **General Manager's Report (Heldmaier)** – General Manager Heldmaier reported he had done research on the Web page that has been discussed at previous meetings. He found a consultant that had history working for County Politicians who had offered services so cheap that he engaged her at \$400.00 for a Web Page revamp and \$150.00 per month to keep it updated. This will be on a month to month basis. She is also familiar in social media and has offered to work with staff with this. This will be brought up at a future meeting for discussion and direction from the Board.

FUTURE AGENDAS-

**REGULAR MEETING ENDED at 9:35 P.M.**

Respectfully Submitted,

Signed \_\_\_\_\_  
Secretary

Approved on the 5<sup>th</sup> December, 2013

Signed \_\_\_\_\_  
President



**MONTARA WATER & SANITARY**  
**DISTRICT**

**BOARD OF DIRECTORS SPECIAL MEETING**  
**October 3, 2013**

**MINUTES**

**REGULAR SESSION BEGAN AT 7:30 P.M.**

**CALL TO ORDER**

**ROLL CALL**

Directors Present: Boyd, Harvey, Slater-Carter & Ptacek

Directors Absent: Thollaug

Staff Present: General Manager, Clemens Heldmaier,  
District Clerk, Judy Gromm

Others Present: District Counsel, David Schricker  
District Engineer, Tanya Yurovsky

**PRESIDENT'S STATEMENT** – Director Slater-Carter reported Recology has a 5 year Strategic Plan to get to waste zero! Recology has an Organic Chemist who is looking to find uses for things in the waste stream that need to have a market developed for them.

Director Slater-Carter further reported on September 27<sup>th</sup> of this year the SF Gate had an article titled Yosemite Fire Exposes San Francisco Water System Vulnerability. It talks about the state of emergency that was declared by the Governor and the City of San Francisco for the Hetch Hetchy Water System due to the fire. They were very worried about debris and chemicals getting into the water source. The article goes on to mention how the system is vulnerable to earthquakes, flood and other breaks in the system. Even though they have been making earthquake upgrades, there are other system vulnerabilities that are very extensive.

Director Slater-Carter further noted from 2006 through the end of 2015 the Hetch Hetchy water retail rates, which our adjacent districts pay, will approximately triple. Which amounts to 14% per year. Our District has gone up between 5–6 % per year.

**ORAL COMMENTS -**

**PUBLIC HEARING –**

**1. Review and Possible Action Concerning Establishment of Prop 218 Limits for Solid Waste Disposal Fee Increase.**

General Manager Heldmaier reported the District negotiated a contract with increased services, the same weekly pickup of refuse and recycling and biweekly green waste service. Service will now include a standardized 64 gallon recycling can for single stream recycling and customer choice of Recology supplied 20, 32 and 64 gallon refuse containers.

Notices were mailed to all 1728 property owners and customers in Montara and Moss Beach notifying them about the planned rate increase for October 1.

The recommendation is to Open the public hearing, allow relevant testimony, close the public hearing and count all allowable Prop 218 protests received. Determine whether or not the proposed rate limits should be approved in accordance with Prop 218. Adopt the next ordinance in line of the Montara Water and Sanitary District Establishing Maximum Rates for the Collection, Removal and Disposal of Refuse and for Recycling Services.

Chris Porter, General Manager of Recology of the Coastsides reviewed some of the highlights of the new contract and reported the new carts will be delivered in the next few weeks.

Bill Kehoe, a Moss Beach resident asked about Holiday Pick-ups. Chris explained that there would always be a pick up on Saturday if the holiday happens to fall on your pick-up day.

Bill Kehoe further questioned what to do with the CFL light bulbs. Chris explained they were in negotiations with a company that may start taking them. When we are able to dispose of them, they will notify customers on how to dispose of them and where.

Chris Porter handed out pamphlets regarding Recology of the Coastsides's Strategic Plan and reviewed some points of the plan with the Board and Public.

Director Slater-Carter opened the Public Hearing.

There were no comments from the Public.

Director Boyd moved to close the Public Hearing. Director Harvey seconded the motion.

A roll call vote was called for and all Directors were in favor. The motion to close the Public Meeting passed unanimously.

Director Ptacek moved to Adopt the next Ordinance in line of the Montara Water and Sanitary district Establishing Maximum Rates for the Collection, Removal and Disposal of Refuse and for Recycling Services. Director Boyd seconded the motion.

A roll call vote was called for and all Directors were in favor and the motion passed unanimously.

## **2. Review and Possible Action Concerning Adoption of a Revised Master Fee Schedule.**

General Manager Heldmaier reported the Board has scheduled the adoption of a new Prop 218 limit for solid waste removal fees at this meeting. For the new rates to be set at the newly established maximum prop 218 limit, the Master Fee Schedule needs to be amended.

The recommendation is to open the public hearing, consider relevant public testimony, close the public hearing, and adopt the next ordinance in line, an ordinance of the Montara Water and Sanitary District restating and amending Master Fee Schedule.

Director Slater-Carter opened the Public Hearing.

There were no comments from the Public.

Director Boyd moved to close the Public Hearing. Director Harvey seconded the motion.

A roll call vote was called for and all Directors were in favor. The motion to close the Public Hearing passed unanimously.

Director Boyd moved to adopt the next Ordinance in line, an Ordinance of the Montara Water and Sanitary District restating and amending the Master Fee Schedule. Director Harvey seconded the motion.

A roll call vote was called and all Directors were in favor. The motion carried unanimously.

### **3. Review and Possible Action Concerning Adoption of Appropriation Limit for FY 2013-2014.**

General Manager Heldmaier reported article XIIIB of the California State constitution, commonly referred to as the Gann Initiative or Gann Appropriations Limit, was adopted by California voters in 1980 and placed limits on the amount of proceeds of taxes that State and local agencies can appropriate and spend each year.

The appropriation limit for the prior FY year was \$1,765,296. Factoring in the County's change in population for the unincorporated area (1.04%), and the change in the California per capita personal income (5.12%) provides the appropriation limit for the new fiscal year. This information is found in the State Department of Finance report received in May 2013. Based on these adjustments the appropriation limit for Fiscal Year 2013-2014 is \$1,874,978. This is the maximum amount of tax proceeds the District is able to spend in FY 2013-2014. As the attached worksheet shows, the District is \$1,104,199 below its Gann Limit.

Section 7910 of the State Government Code requires a governing body to annually adopt, by resolution, an Appropriations Limit for the upcoming fiscal year.

Director Slater-Carter opened the Public Hearing.

There were no comments from the Public.

Director Boyd motioned to close the Public Hearing. Director Ptacek seconded the motion.

A roll call vote was called for and all Directors were in favor. The motion to close the Public Hearing passed unanimously.

Director Boyd moved to adopt the next Resolution in line, a Resolution of Montara Water and Sanitary District Determining the 2013-2014 Appropriation Limit. Director Ptacek seconded the motion.

A roll call vote was called for and all Directors were in favor. The motion passed unanimously.

### **CONSENT AGENDA**

- 1. Approve Minutes for Meeting of August 29 and September 5, 2013**
- 2. Approve Financial Statements for July 2013**
- 3. Approve Warrants for October 1, 2013**
- 4. SAM Flow Report for August 2013**
- 5. Monthly Review of Current Investment Portfolio**

- 6. Connection Permit Applications Received**
- 7. Monthly Water Production Report for August 2013**
- 8. Rain Report**
- 9. Solar Energy Report**

Director Ptacek asked to hold Item 2 for discussion.

Director Ptacek moved to approve the Consent Agenda. Director Boyd seconded the motion.

A roll call vote was called for and all Directors were in favor. The motion passed unanimously.

Director Ptacek inquired if all the adjustments that Maze and Associates needed to make were reflected in these financials and if the financials in the packet were submitted by Maze. The General Manager explained that during the audit process, there may be a few more entries, and the financials were submitted by Maze.

Director Ptacek moved to approve Item 2 in the Consent Agenda. Director Boyd seconded the motion.

A roll call vote was called for and all Directors were in favor. The motion passed unanimously.

## **OLD BUSINESS –**

## **NEW BUSINESS -**

### **1. Review and Possible Action Concerning Adoption of Annual Connection Charge Report.**

General Manager Heldmaier reported Senate Bill 1760 revised a section of the Government Code concerning development fees and charges in 1999. It requires local governments to make available to the public information about capacity charges, what they are used for and whether or not any are available for refund. It provides that any water or sewer connection charges shall not exceed the estimated reasonable cost of providing the service for which the charge is imposed. The attached Annual Connection Charge Report provides a summary of the connection charge revenue received for previous fiscal years through FY 2013, and indicates how that money is allocated.

Director Boyd moved to authorize the filing of the Annual Connection Report with the District Clerk. Director Harvey seconded the motion.

Director Slater-Carter reported that in the year 2007, the District received and spent \$295,901. It went down significantly every year until 2010/2011 in which we received and spent \$6519.00. This is important because this is how we fund improvements to the system.

General Manager Heldmaier noted the District anticipates the connection charge will significantly increase with the approval the Public Works Plan.

All Directors were in favor of the motion and the motion passed 4 - 0.

## **2. Review and Possible Action Concerning Software Update of District Water Billing System.**

General Manager Heldmaier reported the District's current billing software, Able's Utility Star Light, was installed in 2003. It is outdated and only works with Windows XP systems. Microsoft has stopped supporting XP systems. Upgrading of outdated computers is recommended. This exposes the District's billing system to the risk of failure and other vulnerabilities. At a later point transferability of the existing data could become difficult. A suitable computer with windows 7 system is available for installation of upgraded software. National Meter, who is providing the support for the Orion Meter reading software, suggested to upgrade the existing Able System. Able, has developed a new version, Utility Star Gold that has various advantages over Utility Star Light, for example e-billing or utilizing Microsoft SQL instead of Access Database. The District has received a very good customer support from Able in the past. District staff sees great value in the established familiarity with the software itself and the available support services.

Director Boyd noted the importance of having someone at the District office to talk to about your bill who is knowledgeable, and has an interest in this community. It goes beyond just the billing, the Account Specialist has many other duties she is responsible for. Director Boyd suggested to anyone interested, to look on line on the District's website and review the Account Specialist's job description. It has been placed in the packet for this evenings meeting.

Director Slater-Carter suggested to have a Personnel Committee to review all job descriptions and update as appropriate.

Director Boyd moved to authorize the General Manager to issue a purchase order not to exceed \$30,000 for the purchase and installation of Able's Utility Gold according to the attached quote, including the Annual Web Hosting Service for online payment. Director Harvey seconded the motion.

All Directors were in favor of the motion and the motion passed 4 to 0.

## **3. Review and Possible Action Concerning New Schoolhouse Tank Construction Update.**

General Manager Heldmaier reported PRT has already completed: demolition of the old dilapidated concrete tank and removal of all debris;



erection of the masonry retaining wall; and pouring of the concrete foundation for the new tank. The internal and external cathodic protection anodes for corrosion control were installed at the beginning of this week. In the next two weeks, PRT will be erecting the new tank followed by piping installation and tank external and internal coating application.

The Tank is scheduled for final completion by December 1, 2012.

District Water Engineer, Tanya Yurovsky reported the tank is identical to the tank that was erected 2 years ago. We do not have the need for a full time inspector this time because this has been a combined effort between Engineering and the District Staff.

The tank will be erected in two weeks and then the welding starts. Completion should be December 1<sup>st</sup>.

Director Slater-Carter raised the question as to why we need these tanks. District Water Engineer Yurovsky explained there were 3 important reasons for these tanks.

1. For the District to Operate.
2. Emergency Storage.
3. Fire Flow protection.

A question was raised regarding inter-connections. Would we be able to rely on that for emergency to fight fires?

District Water Engineer Yurovsky explained Director Thollaug requested a study be done on inter-connections. We have found there are several issues such as in transmitting the water and storing the water. The findings on this study will be brought up at the next meeting.

Director Slater-Carter reported the tank had been built in the late 1930's or early 1940's for the Navy. The replacement will make so many improvements for the District.

## REPORTS

- 1. Sewer Authority Mid-Coastside Meetings** – Director Harvey reported there were 3 major issues discussed at the last meeting:  
The first item discussed was the search for a new General Manager. A new brochure regarding qualifications, etc. has just been sent out.  
The second item was the Engineer and General Managers from the 3 Districts have been meeting regarding the Capital Improvement Projects.  
The Third item was the General Manager discussed with the Board the Electrical Generator that needs to be moved.
- 2. MidCoast Community Council Meeting (Slater-Carter)** – Bill Kehoe reported the MWSD and MCC Candidates Forum was fairly well attended. Coming up this Wednesday will be the GSD Forum.
- 3. ACWA Board of Directors Report (Ptacek)** –None

4. **CSDA Report (Slater-Carter) –None**
5. **Integrated Regional Water Management Plan –** Director Ptacek reported the committee has been trying to come up with other items that would benefit all the Districts. At the last meeting we did not produce a good enough to do list. Dates are hard to get with the Holidays coming up. Director Ptacek suggested to start getting dates suggested for the next meeting. Director Slater-Carter suggested as a future agenda item looking at water sheds.
6. **Attorney’s Report (Schricker) –None**
7. **Directors Report –** Director Ptacek reported he had a good conversation with the Auditor. He is confident and positive about our latest audit in progress will be done on time.
8. **General Manager’s Report (Heldmaier) –** General Manager Heldmaier reported he would be attending the Groundwater Resources Conference next Tuesday in Sacramento and will be making an oral presentation with Mark Woyshner and Barry Hecht of Balance Hydrologics regarding the results of the monitoring program for the Alta Vista Wells. This was a very successful project proving the Alta Vista Well is very sustainable. General Manager Heldmaier will bring the presentation to the Board when it becomes available.

FUTURE AGENDAS- Water Sheds

**REGULAR MEETING ENDED at 9:04 P.M.**

Respectfully Submitted,

Signed \_\_\_\_\_  
Secretary

Approved on the 5<sup>th</sup> December, 2013

Signed \_\_\_\_\_  
President

**FINANCIAL STATEMENTS  
WILL BE AVAILABLE  
AT  
BOARD MEETING**



# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: December 5, 2013

TO: BOARD OF DIRECTORS

FROM: Clemens Heldmaier, General Manager

**SUBJECT: SAM Flow Report for September and October  
2013**

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The Sewer Authority Mid-Coastside (SAM) has prepared the following attached reports for the SAM Board of Directors and the California Regional Water Quality Control Board:

- Flow Report for September and October 2013.
- Collection System Monthly Overflow Report – September and October 2013.

The Average Daily Flow for Montara was 0.254 MGD in September and 0.251 MGD in October 2013. There was no reportable overflow in September or October in the Montara System. SAM indicates there were 0.68 inches of rain in September and no rain in October 2013.

## RECOMMENDATION:

Review and file.

Attachments

## Attachment A

### Flow Distribution Report Summary For September 2013

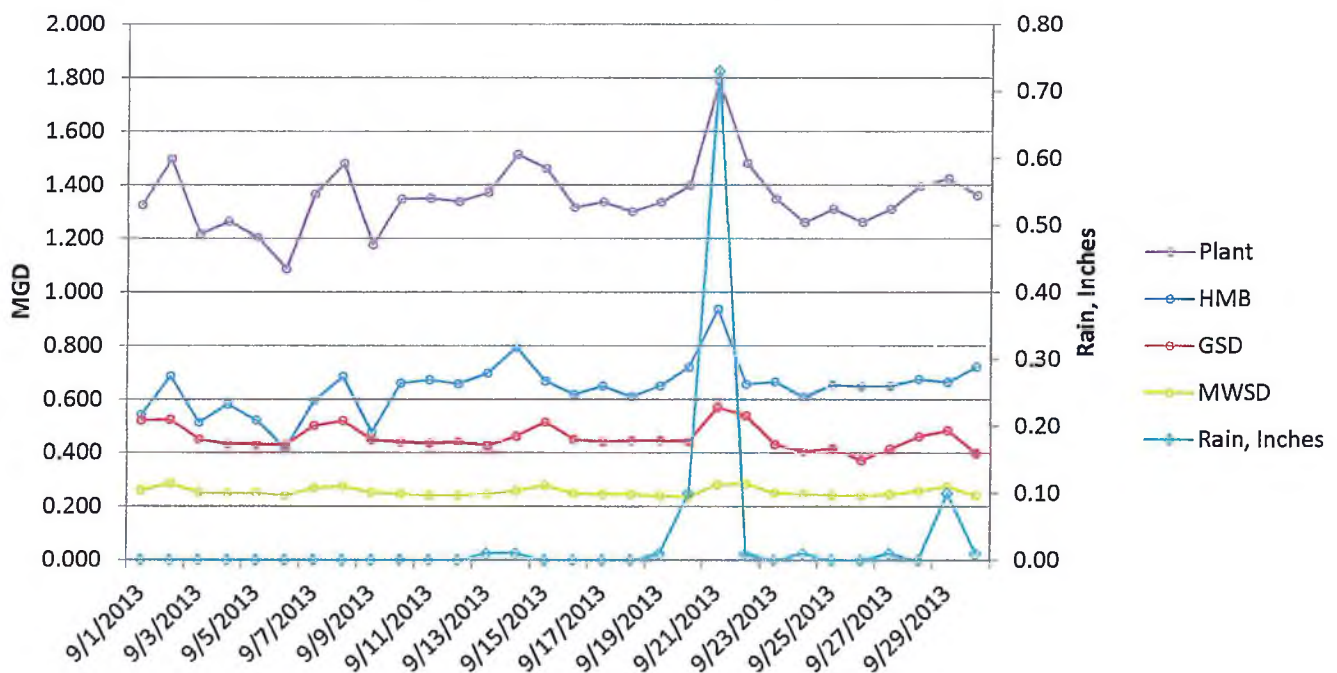
The daily flow report figures for the month of September 2013 have been converted to an Average Daily Flow (ADF) for each Member Agency. The results are attached for your review.

\*Influent flow is calculated using the mid-plant flow meter less process water and trucked in waste

The summary of the ADF information is as follows:

	<u>MGD</u>	<u>%</u>
The City of Half Moon Bay	0.640	47.4%
Granada Sanitary District	0.457	33.8%
Montara Water and Sanitary District	<u>0.254</u>	<u>18.8%</u>
Total	1.350	100.0%

### Sewer Authority Mid-Coastside Monthly Flow Distribution Report, September 2013



# Sewer Authority Mid-Coastside

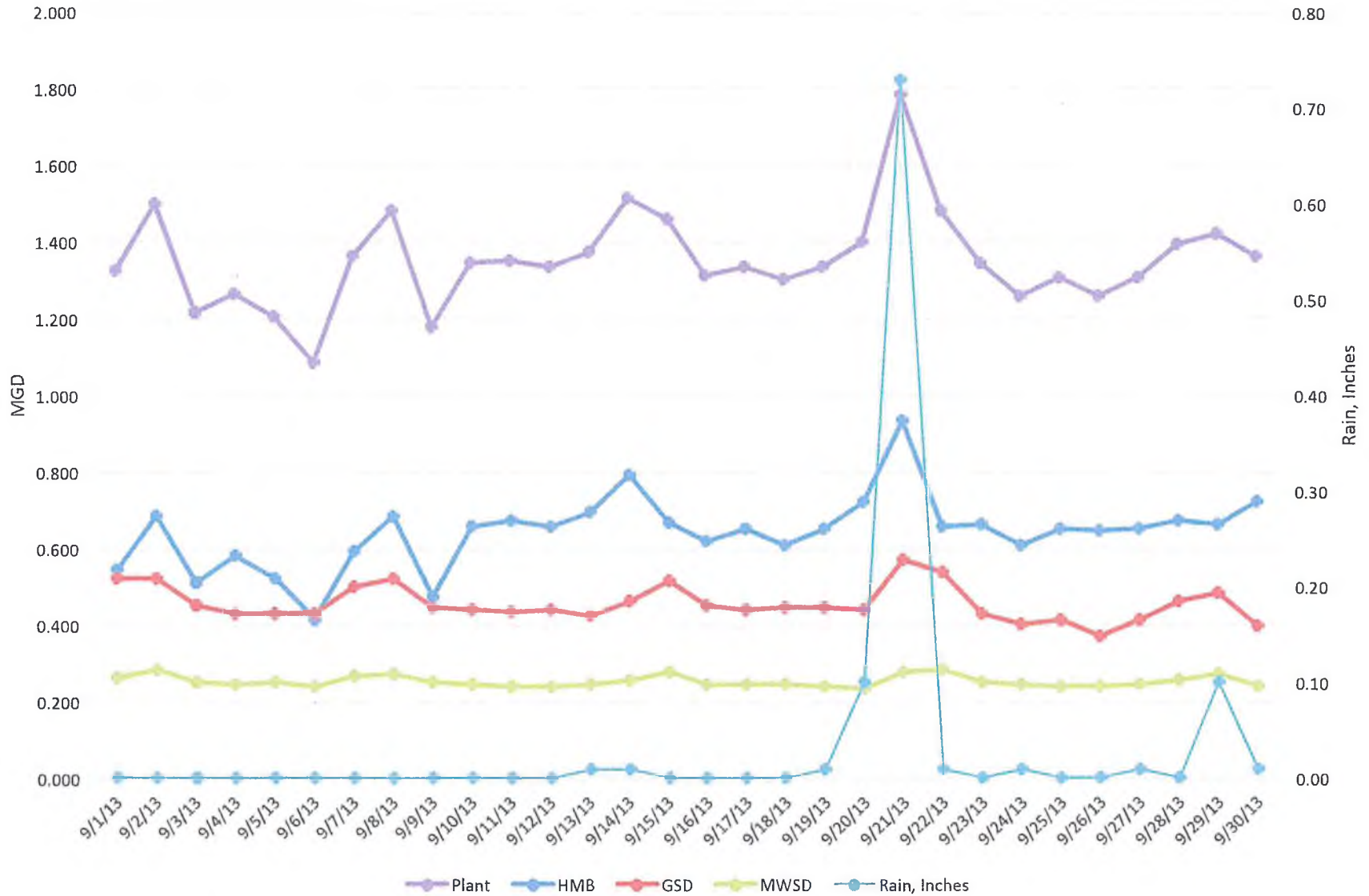
## Monthly Flow Distribution Report

<u>Date</u>	<u>HMB</u>	<u>GSD</u>	<u>MWSD</u>	<u>Plant</u>	<u>Rain Plant</u>	<u>Rain Portola</u>	<u>Rain Montara</u>
9/1/2013	0.543	0.522	0.261	1.326	0.00	No Data	0.00
9/2/2013	0.687	0.525	0.285	1.497	0.00	No Data	0.00
9/3/2013	0.514	0.450	0.253	1.217	0.00	No Data	0.00
9/3/2013	0.514	0.450	0.253	1.217	0.00	No Data	0.00
9/4/2013	0.582	0.433	0.249	1.264	0.00	No Data	0.00
9/5/2013	0.523	0.431	0.250	1.204	0.00	No Data	0.00
9/6/2013	0.417	0.429	0.241	1.087	0.00	No Data	0.00
9/7/2013	0.596	0.502	0.268	1.366	0.00	No Data	0.00
9/8/2013	0.686	0.521	0.274	1.481	0.00	No Data	0.00
9/9/2013	0.477	0.448	0.252	1.177	0.00	No Data	0.00
9/10/2013	0.661	0.440	0.247	1.348	0.00	No Data	0.00
9/11/2013	0.674	0.436	0.241	1.351	0.00	No Data	0.00
9/12/2013	0.659	0.440	0.240	1.339	0.00	No Data	0.00
9/13/2013	0.698	0.427	0.247	1.372	0.01	No Data	0.04
9/14/2013	0.795	0.462	0.258	1.515	0.01	No Data	0.04
9/15/2013	0.669	0.515	0.278	1.462	0.00	No Data	0.01
9/16/2013	0.619	0.450	0.248	1.317	0.00	No Data	0.01
9/17/2013	0.651	0.441	0.245	1.337	0.00	No Data	0.00
9/18/2013	0.611	0.445	0.245	1.301	0.00	No Data	0.00
9/19/2013	0.651	0.446	0.239	1.337	0.01	No Data	0.00
9/20/2013	0.721	0.443	0.235	1.399	0.10	No Data	0.00
9/21/2013	0.936	0.570	0.281	1.788	0.73	No Data	0.57
9/22/2013	0.658	0.540	0.284	1.482	0.01	No Data	0.00
9/23/2013	0.666	0.432	0.251	1.349	0.00	No Data	0.00
9/24/2013	0.609	0.406	0.246	1.261	0.01	No Data	0.00
9/25/2013	0.654	0.415	0.242	1.311	0.00	No Data	0.00
9/26/2013	0.649	0.372	0.241	1.263	0.00	No Data	0.00
9/27/2013	0.651	0.415	0.245	1.311	0.01	No Data	0.00
9/28/2013	0.676	0.461	0.259	1.396	0.00	No Data	0.00
9/29/2013	0.665	0.484	0.275	1.424	0.10	No Data	0.00
9/30/2013	<u>0.722</u>	<u>0.399</u>	<u>0.241</u>	<u>1.362</u>	<u>0.01</u>	<u>No Data</u>	<u>0.01</u>
<b>Totals</b>	<b>19.833</b>	<b>14.152</b>	<b>7.874</b>	<b>41.859</b>	<b>1.00</b>	<b>No Data</b>	<b>0.68</b>

### Summary

	<u>HMB</u>	<u>GSD</u>	<u>MWSD</u>	<u>Plant</u>
Minimum	0.417	0.372	0.235	1.087
<b>Average</b>	<b>0.640</b>	<b>0.457</b>	<b>0.254</b>	<b>1.350</b>
Maximum	0.936	0.570	0.285	1.788
<b>Distribution</b>	<b>47.4%</b>	<b>33.8%</b>	<b>18.8%</b>	<b>100.0%</b>

## Sewer Authority Mid-Coastside Monthly Flow Distribution Report, September 2013



# Sewer Authority Mid-Coastside

## Monthly Collection System Activity/SSO Distribution Report, September 2013

**September 2013**

	Total	Number			
		HMB	GSD	MWSD	SAM
Roots	0	0	0	0	0
Grease	0	0	0	0	0
Mechanical	1	0	0	0	1
Wet Weather	0	0	0	0	0
Other	0	0	0	0	0
<b>Total</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
		0%	0%	0%	100%

**12 Month Moving Total**

	Total	Number			
		HMB	GSD	MWSD	SAM
Roots	4	0	3	1	0
Grease	3	2	0	1	0
Mechanical	3	0	2	0	1
Wet Weather	0	0	0	0	0
Other	2	0	1	1	0
<b>Total</b>	<b>12</b>	<b>2</b>	<b>6</b>	<b>3</b>	<b>1</b>
		17%	50%	25%	8%

**Reportable SSOs**

	Total	Number			
		HMB	GSD	MWSD	SAM
September 2013	1	0	0	0	1
12 Month Moving Total	12	2	6	3	1

**SSOs / Year / 100 Miles**

	Total	Number			
		HMB	GSD	MWSD	SAM
September 2013	1.0	0.0	0.0	0.0	13.7
12 Month Moving Total	11.5	5.4	18.1	11.1	13.7
Category 1	2.9	2.7	3.0	3.7	0.0
Category 2	8.6	2.7	15.1	7.4	13.7
Miles of Sewers	104.5	37.0	33.2	27.0	7.3
		35.4%	31.8%	25.8%	7.0%

**12 Month Rolling Total Sewer Cleaning Summary**

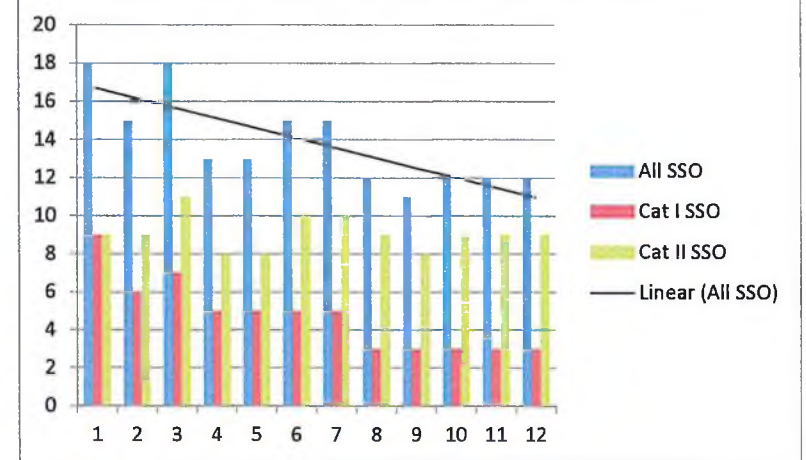
Month	HMB	GSD	MWSD	Total Feet	Total Miles
Oct-12	22,287	14,171	107	36,565	6.9
Nov-12	30,283	1,792	1,411	33,486	6.3
Dec-12	35,498	438	0	35,936	6.8
Jan-13	8,166	16,246	22,109	46,521	8.8
Feb-13	2,904	12,821	19,669	35,394	6.7
Mar-13	3,368	17,328	25,272	45,968	8.7
Apr-13	3,795	13,879	28,042	45,716	8.7
May-13	2,070	21,269	29,785	53,124	10.1
Jun-13	23,796	20,397	0	44,193	8.4
Jul-13	26,624	20,858	463	47,945	9.1
Aug-13	27,738	18,778	2,609	49,125	9.3
Sep-13	31,119	26,407	0	57,526	10.9

Annual ft	217,648	184,384	129,467	531,499	
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Annual Mi.	41	35	25		101
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Attachment D

**12 Month Moving SSO Totals Through September 2013**





Attachment A

Flow Distribution Report Summary For October 2013

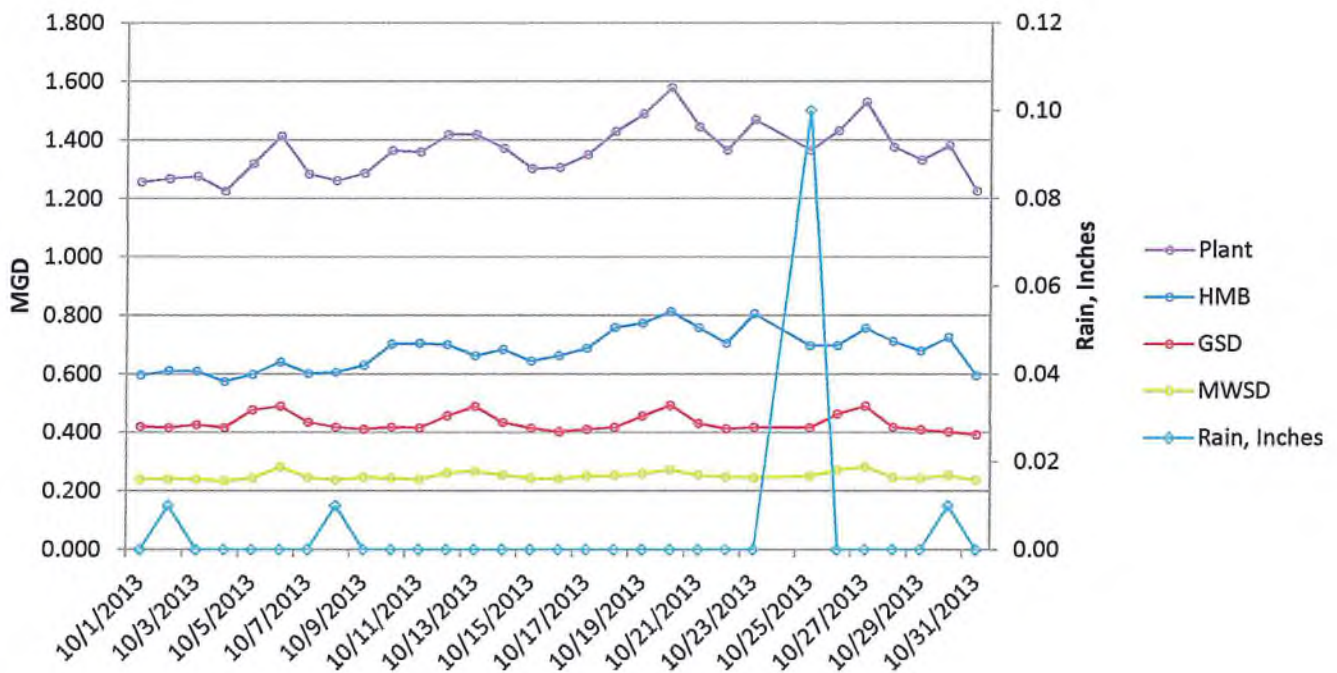
The daily flow report figures for the month of October 2013 have been converted to an Average Daily Flow (ADF) for each Member Agency. The results are attached for your review.

\*Influent flow is calculated using the mid-plant flow meter less process water and trucked in waste

The summary of the ADF information is as follows:

	<u>MGD</u>	<u>%</u>
The City of Half Moon Bay	0.678	49.8%
Granada Sanitary District	0.432	31.8%
Montara Water and Sanitary District	<u>0.251</u>	<u>18.4%</u>
Total	1.361	100.0%

**Sewer Authority Mid-Coastside  
Monthly Flow Distribution Report, October 2013**



# Sewer Authority Mid-Coastside

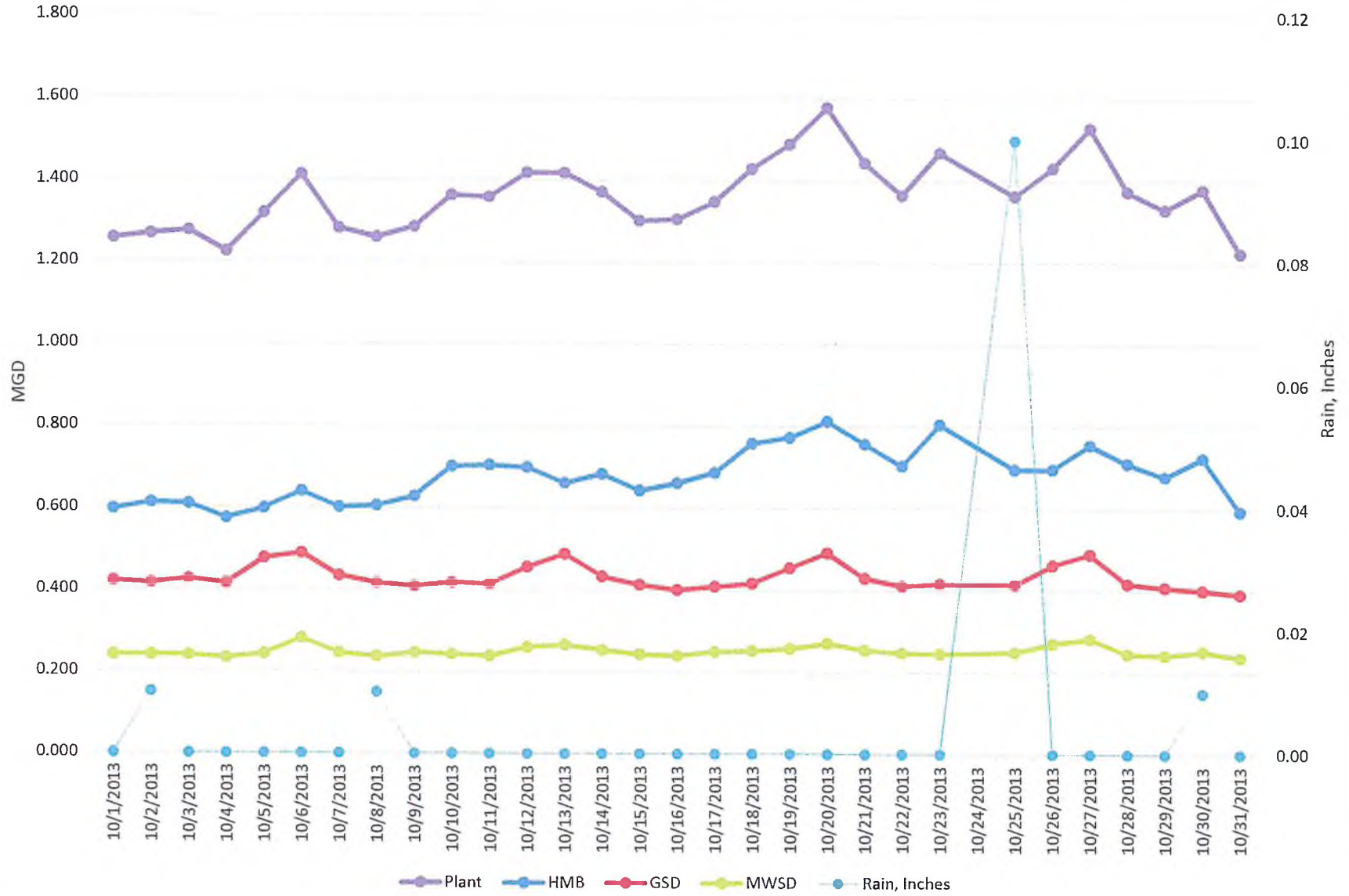
## Monthly Flow Distribution Report

<u>Date</u>	<u>HMB</u>	<u>GSD</u>	<u>MWSD</u>	<u>Plant</u>	<u>Rain Plant</u>	<u>Rain Portola</u>	<u>Rain Montara</u>
10/1/2013	0.596	0.420	0.240	1.257	0.00	No Data	0.00
10/2/2013	0.612	0.416	0.240	1.268	0.01	No Data	0.00
10/3/2013	0.610	0.426	0.240	1.276	0.00	No Data	0.00
10/3/2013	0.610	0.426	0.240	1.276	0.00	No Data	0.00
10/4/2013	0.575	0.416	0.234	1.226	0.00	No Data	0.00
10/5/2013	0.599	0.477	0.243	1.320	0.00	No Data	0.00
10/6/2013	0.641	0.490	0.282	1.413	0.00	No Data	0.00
10/7/2013	0.602	0.435	0.246	1.283	0.00	No Data	0.00
10/8/2013	0.606	0.417	0.238	1.261	0.01	No Data	0.00
10/9/2013	0.630	0.410	0.247	1.287	0.00	No Data	0.00
10/10/2013	0.702	0.418	0.243	1.364	0.00	No Data	0.00
10/11/2013	0.705	0.415	0.239	1.360	0.00	No Data	0.00
10/12/2013	0.700	0.457	0.261	1.419	0.00	No Data	0.00
10/13/2013	0.662	0.489	0.267	1.419	0.00	No Data	0.00
10/14/2013	0.684	0.434	0.254	1.372	0.00	No Data	0.00
10/15/2013	0.644	0.414	0.244	1.303	0.00	No Data	0.00
10/16/2013	0.663	0.402	0.241	1.306	0.00	No Data	0.00
10/17/2013	0.688	0.410	0.251	1.350	0.00	No Data	0.00
10/18/2013	0.759	0.417	0.253	1.429	0.00	No Data	0.00
10/19/2013	0.774	0.456	0.259	1.489	0.00	No Data	0.00
10/20/2013	0.814	0.493	0.272	1.579	0.00	No Data	0.00
10/21/2013	0.758	0.431	0.255	1.445	0.00	No Data	0.00
10/22/2013	0.705	0.412	0.248	1.366	0.00	No Data	0.00
10/23/2013	0.806	0.417	0.246	1.469	0.00	No Data	0.00
10/25/2013	0.697	0.416	0.251	1.364	0.10	No Data	0.00
10/26/2013	0.697	0.463	0.271	1.432	0.00	No Data	0.00
10/27/2013	0.756	0.490	0.283	1.530	0.00	No Data	0.00
10/28/2013	0.711	0.418	0.246	1.376	0.00	No Data	0.00
10/29/2013	0.679	0.409	0.243	1.332	0.00	No Data	0.00
10/30/2013	0.725	0.402	0.253	1.380	0.01	No Data	0.00
10/31/2013	<u>0.595</u>	<u>0.392</u>	<u>0.238</u>	<u>1.225</u>	<u>0.00</u>	<u>No Data</u>	<u>0.00</u>
<b>Totals</b>	<b>21.007</b>	<b>13.401</b>	<b>7.768</b>	<b>42.176</b>	<b>0.13</b>	<b>No Data</b>	<b>0.00</b>

### Summary

	<u>HMB</u>	<u>GSD</u>	<u>MWSD</u>	<u>Plant</u>
Minimum	0.575	0.392	0.234	1.225
<b>Average</b>	<b>0.678</b>	<b>0.432</b>	<b>0.251</b>	<b>1.361</b>
Maximum	0.814	0.493	0.283	1.579
<b>Distribution</b>	<b>49.8%</b>	<b>31.8%</b>	<b>18.4%</b>	<b>100.0%</b>

## Sewer Authority Mid-Coastside Monthly Flow Distribution Report, October 2013



# Sewer Authority Mid-Coastside

## Monthly Collection System Activity/SSO Distribution Report, October 2013

October 2013

	Total	Number			
		HMB	GSD	MWSD	SAM
Roots	1	0	1	0	0
Grease	0	0	0	0	0
Mechanical	0	0	0	0	0
Wet Weather	0	0	0	0	0
Other	0	0	0	0	0
<b>Total</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>
		0%	100%	0%	0%

12 Month Moving Total

	Total	Number			
		HMB	GSD	MWSD	SAM
Roots	5	0	4	1	0
Grease	3	2	0	1	0
Mechanical	3	0	2	0	1
Wet Weather	0	0	0	0	0
Other	2	0	1	1	0
<b>Total</b>	<b>13</b>	<b>2</b>	<b>7</b>	<b>3</b>	<b>1</b>
		15%	54%	23%	8%

Reportable SSOs

	Total	Number			
		HMB	GSD	MWSD	SAM
October 2013	1	0	1	0	0
12 Month Moving Total	13	2	7	3	1

SSOs / Year / 100 Miles

	Total	Number			
		HMB	GSD	MWSD	SAM
October 2013	1.0	0.0	3.0	0.0	0.0
12 Month Moving Total	12.4	5.4	21.1	11.1	13.7
Category 1	2.9	2.7	3.0	3.7	0.0
Category 2	8.6	2.7	15.1	7.4	13.7
Category 3	1.0	0.0	3.0	0.0	0.0
Miles of Sewers	104.5	37.0	33.2	27.0	7.3
		35.4%	31.8%	25.8%	7.0%

12 Month Rolling Total Sewer Cleaning Summary

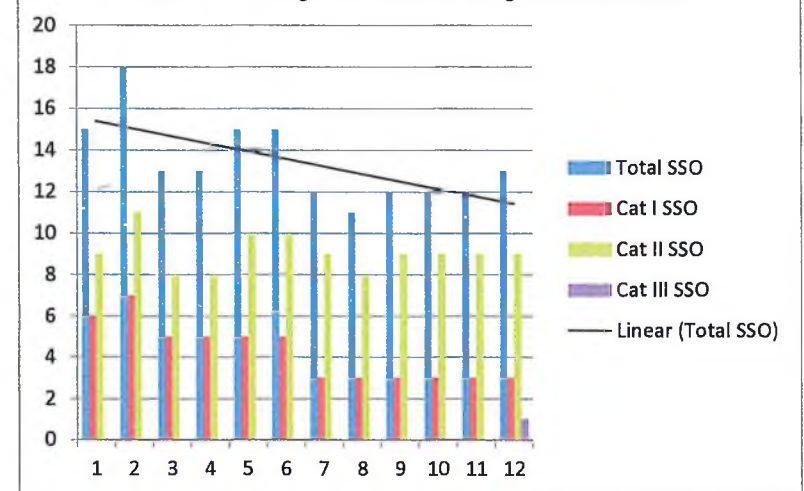
Month	HMB	GSD	MWSD	Total Feet	Total Miles
Nov-12	30,283	1,792	1,411	33,486	6.3
Dec-12	35,498	438	0	35,936	6.8
Jan-13	8,166	16,246	22,109	46,521	8.8
Feb-13	2,904	12,821	19,669	35,394	6.7
Mar-13	3,368	17,328	25,272	45,968	8.7
Apr-13	3,795	13,879	28,042	45,716	8.7
May-13	2,070	21,269	29,785	53,124	10.1
Jun-13	23,796	20,397	0	44,193	8.4
Jul-13	26,624	20,858	463	47,945	9.1
Aug-13	27,738	18,778	2,609	49,125	9.3
Sep-13	31,119	26,407	0	57,526	10.9
Oct-13	25,925	13,837	703	40,465	7.7

Annual ft	221,286	184,050	130,063	535,399	
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Annual Mi.	42	35	25		101
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Attachment D

12 Month Moving SSO Totals Through October 2013





# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens H. Heldmaier, General Manager

A handwritten signature in blue ink, appearing to be 'C. Heldmaier', written over the name in the 'FROM' line.

**SUBJECT: Review of Current Investment Portfolio**

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The District's Investment Policy and Guidelines requires that the Board review the status of the current investment portfolio. The following summarizes the status of these accounts:

- The District has most of its idle sewer funds deposited in the State of California's Local Agency Investment Fund (LAIF). The Monthly Average interest rate for September 2013 was 0.257% and for October 2013 it was 0.266%.
- The District has set up two checking accounts that are largely backed by Federal securities: Water General Account and the Sewer General Account with Wells Fargo Bank.

## RECOMMENDATION:

District staff attempts to cash manage idle funds in LAIF as long as possible before transferring to the Wells Fargo checking accounts for disbursements.



# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens Heldmaier, General Manager

**SUBJECT: Connection Permit Applications Received**

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As of December 5, 2013 the following new Sewer Connection Permit applications were received since the last report:

Date of Application	Property Owner	Site Address	Home Size

As of December 5, 2013 the following new Water (Private Fire Sprinkler) Connection Permit applications were received since the last report:

Date of Application	Property Owner	Site Address	Home Size
			SFD

As of December 5, 2013 the following new Water Connection Permit applications were received since the last report:

Date of App.	Property Owner	Site Address	Home Size	Type of Connection
Nov. 13, 2013	Nori Lietz	263 Nevada	SFD	Domestic

**RECOMMENDATION:**

No action is required. This is for Board information only.





# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5<sup>th</sup>, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens Heldmaier, General Manager

**SUBJECT: Monthly Water Production Report**

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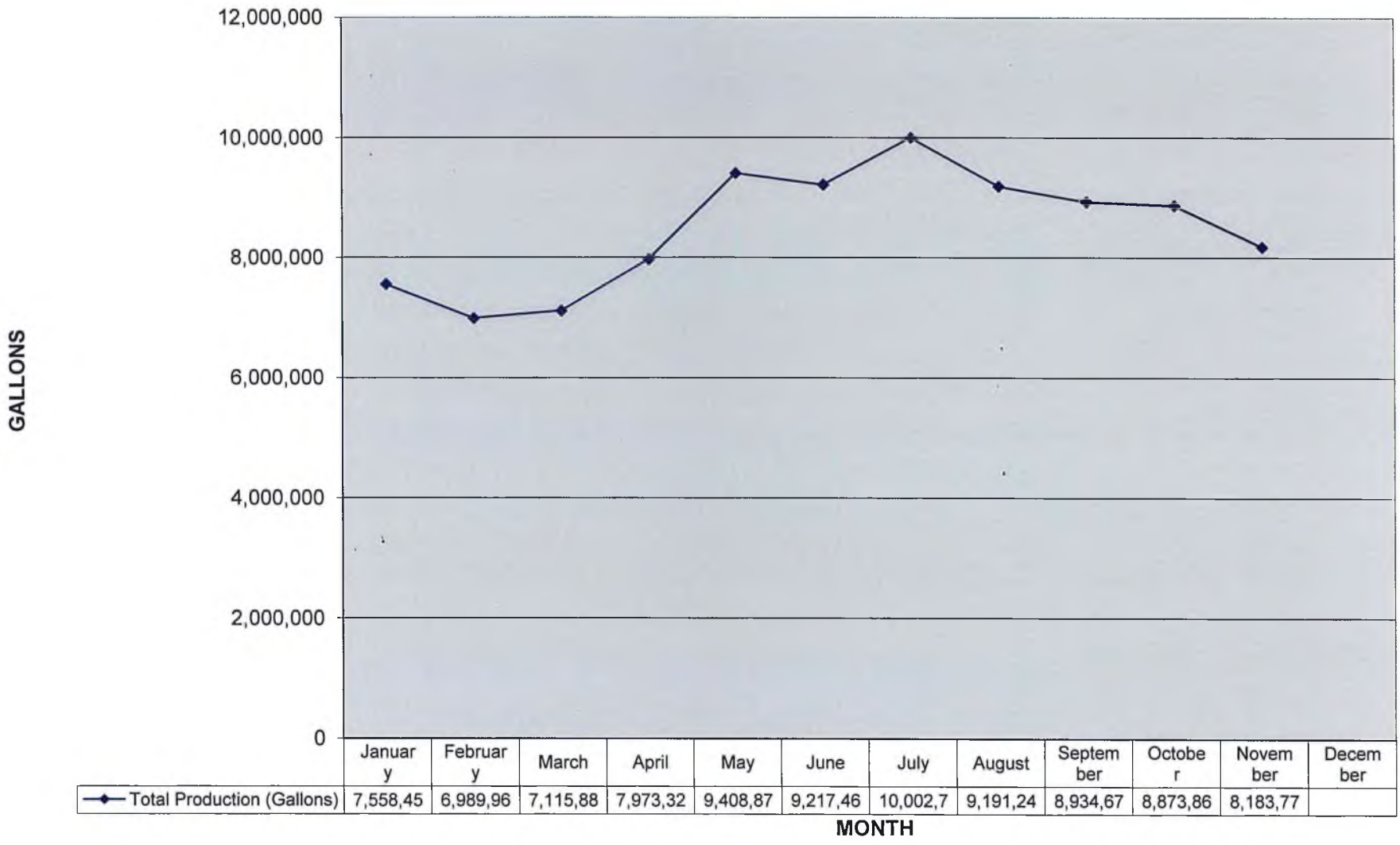
The attached two charts summarize the monthly water production for the District. The first shows a consolidated report from all sources by month. The second shows each water source the District uses, both wells and surface water. The production is shown in gallons of water produced.

## RECOMMENDATION:

No action is required. This information is presented for the Board's information only.

Attachments

Total Production 2013(Gallons)









# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5<sup>th</sup>, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens Heldmaier, General Manager

A handwritten signature in blue ink, appearing to be 'Clemens Heldmaier'. The signature is stylized and cursive.

**SUBJECT: Rain Report**

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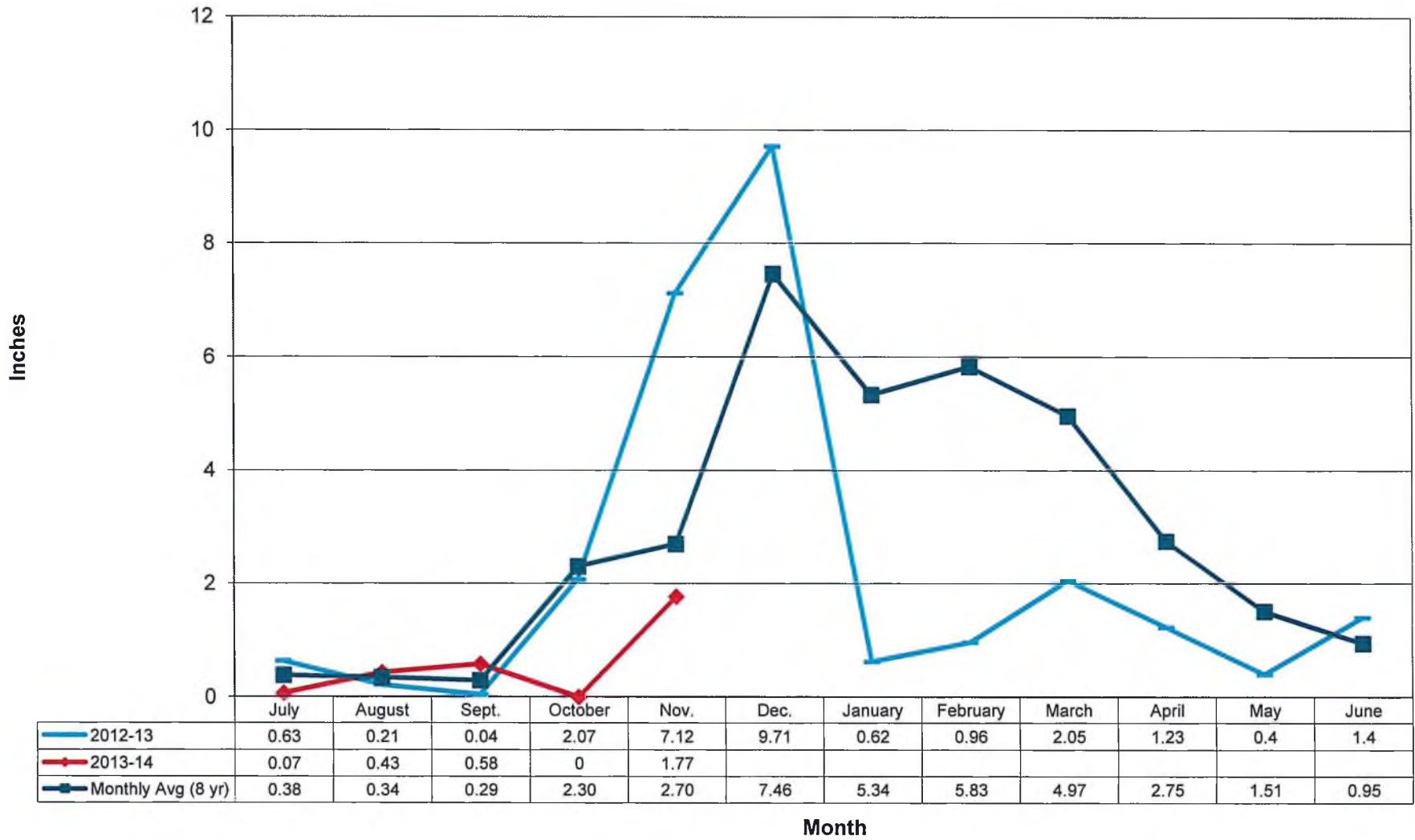
The attached chart shows the monthly rainfall at the Alta Vista Treatment Plant for the current and prior fiscal years along with the seven year average of rainfall.

## RECOMMENDATION:

No action is required. This is presented for the Board's information only.

Attachment

## RAIN REPORT





# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5<sup>th</sup>, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens Heldmaier, General Manager

**SUBJECT: Monthly Solar Energy Report**

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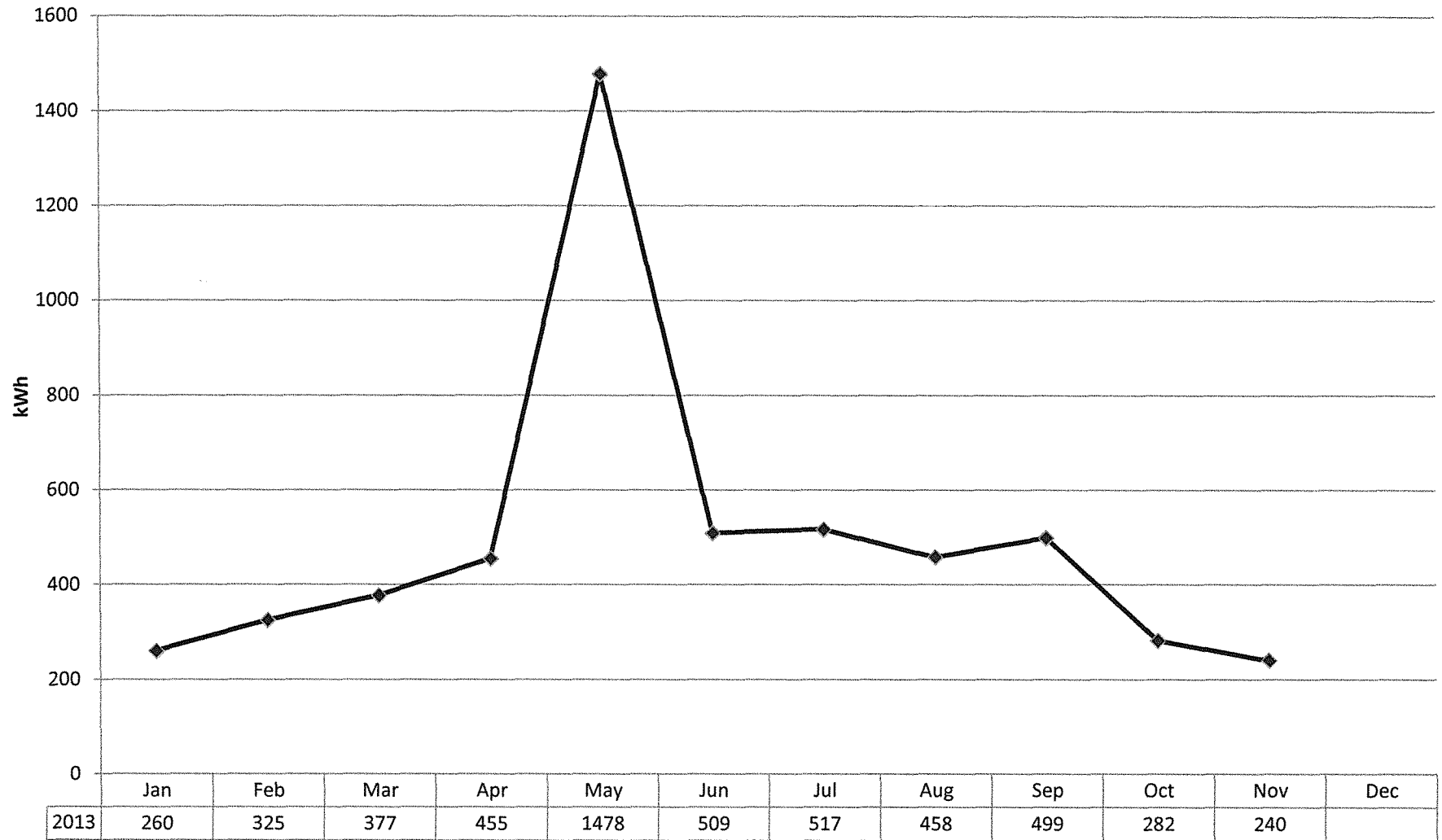
The attached chart summarizes the monthly solar production at the Alta Vista Array. Since the installation of the solar panels the District produced 30810 kWh and saved 52376 lbs of CO<sub>2</sub>.

## RECOMMENDATION:

No action is required. This information is presented for the Board's information only.

Attachments

### SOLAR ENERGY PRODUCED IN 2013 (kWh)





# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5, 2013**

TO: BOARD OF DIRECTORS  
FROM: Clemens Heldmaier, General Manager

**SUBJECT: Review and Possible Action Concerning District Strategic Plan.**

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The District has successfully provided water, sewer and trash services since decades to the community. The District owns and operates the water system since 10 years. Now the initial goals of improving water system reliability and quality have been achieved. Necessary improvements were implemented, others are scheduled for construction. The moratorium for new connections was repealed by the Board. On the sewer side the District has continuously reduced the number of sanitary sewer overflows and successfully protects its sensitive natural resources. MWSD has been a member of the Sewer Authority Mid-Coastside since its formation over two decades ago. A new trash services contract with Recology has just been approved.

The achievements of recent years provide a sense of completion, but also raise questions on where the District should focus resources to improve services, effectiveness, and implement good governance. At least in the recent decades no strategic plan was developed. The Board asked staff to initiate first steps towards the engagement with a firm specialized in facilitating the process towards a strategic plan with community involvement. However, the final decision on the engagement is planned after the seating of the new board members.

Staff contacted Barber & Gonzales Consulting Group, BHI Management Consulting, Crabtree Consulting Services, Economic & Planning Systems Inc., Harris & Associates, and Rauch Communication Consultants. Three proposals from reputable firms, Barber&Gonzalez, BHI Consulting and Rauch Communications were received. Suggested total costs range from \$12,000 (Barber & Gonzales), over \$15,740 (Rauch Communications) to \$21,795 (BHI Consulting). Two proposals, B&G and BHI are very detailed and fit the needs of the District.

Brent Ives with BHI consulting presented his firm at the October 17 meeting. Martin Rauch with Rauch Communications is attending tonight's meeting and is available to answer any questions the board might have.

**RECOMMENDATION:**

This is for Board Information only.  
Attachment



**Rauch Communication Consultants Inc.**

PH 408-374-0977  
FX 408-374-2197  
E Info@rauchcc.com

**DATE:** September 4, 2013

**NO OF PAGES:** 16

**TO:** Clemens Heldmaier, Montara Water and Sanitary District

**FROM:** Martin Rauch

Thank you for the opportunity of offering this proposal to assist the Board and staff of Montara Water and Sanitary District in the development of its Strategic Plan.

**Characteristics of the Proposed Program**

Strategic planning is an extraordinarily effective tool in the governance of a public agency such as MWSD. The Board and management have done a remarkable job in structure and providing quality services. The

Strategic Plan goes further:

- It evaluates where the District stands today, where it is going in the future, and how it will get there, in practical terms.
- It provides the management staff with a and goals.
- It provides continuity of direction from the current Board to future boards.
- services to the community.

In short, the Strategic Plan provides needed guidance for the District to effectively address challenges such as water supply, sanitary service, regulation, possible future functions (such as park services), financial, staff and other critical issues.

**What We Are Proposing to Do**

Rauch Communications will use the experience derived from three decades of service

step-by-step process that will take into account and integrates views of individual Board members, the Board as a whole, the knowledge of senior management and the interests of the public.

- We will conduct five carefully planned workshops: two for the Board, two for the public, and one for the staff.



- We will assist the Board in developing the Dist Goals and Objectives
- We will assist the management staff in preparing a practical, doable Work Plan laid out in a multi-year timeline.
- Finally, we will provide a written report that describes the process, the findings and the recommendations of the Plan itself.

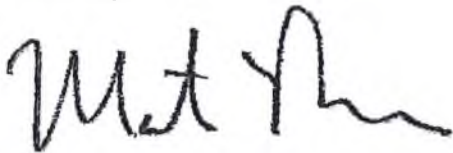
#### Why Rauch Communications?

Our firm has been serving special districts throughout the state for more than 30 years. During that time, we have served more than 175 districts, the vast majority of which are water and sanitary agencies. Our specialties are strategic planning and public outreach. Our credentials are presented later in this proposal.

ed, staff and public in a process that is proven, yet adapted directly to the needs of your district. We look forward to having the opportunity of working with you on this important project.

Sincerely,

Sincerely,

A handwritten signature in black ink, appearing to read "Martin Rauch". The signature is fluid and cursive, with the first name "Martin" being more prominent than the last name "Rauch".

Martin Rauch



## PART I. INTRODUCTION TO THE STRATEGIC PLAN

### PROJECT UNDERSTANDING

Montara Water and Sanitary District provides water, sanitary and solid waste services to about 2000 properties in its service area.

**Water Service.** In the 1980s, the company that owned the water system was ordered to establish a moratorium on new water connections due to its substandard condition and lack of water resources. Upon purchasing the system with funds from a bond issue approved by over the system came under MW moratorium was necessarily continued by MWSD due to the condition of the system.

MWSD has made substantial infrastructure improvements, implemented operational efficiencies and initiated conservation measures, all of which have contributed to the increased availability of water, allowing the Board to repeal the moratorium.

**Sanitary and Solid Waste Services.** Sanitary treatment is provided through a JPA and the collection system is operated by the District. The solid waste services are about to be renewed. The quality is good and the costs to customers are the lowest in the area.

**Given Recent Accomplishments, What Next?** With this substantial body of goals and objectives completed it makes sense to ask what upcoming priorities are for the future.

### OTHER ISSUES

**New and Existing Directors.** The Strategic planning process is an excellent tool to bring any new directors up to speed in a way that simply cannot be achieved in normal board meetings. It will help to more rapidly integrate any new and existing board members to provide policy level

**Recycled Water.** Wastewater treatment for the District is obtained through a regional treatment JPA, Sewer Authority Mid-Coastside (SAM). There is interest in MWSD developing recycled water locally for potential revenue, water supply benefits and environmental benefits

**Public Process.** There is a history of seeking public involvement in key district decisions and, as a result, we recommend a public input process which is described later in the proposal.

**Park and Other Services.** Many local citizens turn to Montara water and Sanitary District for help on a variety of local issues. For example, there is a property that had served as a public park under the care of a local non-profit and was recently sold for development. There have been requests that the District seek to obtain the property and operate it as a park on behalf of the community.

## PART II. WHAT WE PROPOSE TO DO

### APPROACH TO DEVELOPING THE STRATEGIC PLAN

**The following describes a step-by-step, proven approach to strategic planning that has been designed expressly to meet the needs of Montara Water and Sanitary District**

#### Step 1. Conduct Confidential Interviews and Review Key Documents

The process starts with the consultant reviewing key planning and background documents selected by the General Manager: agendas and minutes, studies, public outreach documents, etc. Following that, experience has shown that one of the best tools for gaining insight into key issues facing an organization at the start of a strategic planning process is one-on-one confidential interviews with key individuals.

We recommend that the interviews include the Directors, the general manger, Gary Warhaftig of the Montara Moss Beach Water Improvement Association and the Superintendent of water operations Julian Martinez. The confidential interview process gives the people who have the greatest influence on the organization a chance to candidly express their interests, concerns and perspectives. Out of these interviews arises a composite picture of the important issues that will help inform the Board strategic planning workshop that follows.

#### Step 2. Board Workshop #1 Evaluate the District and Identify Strategic Issue Areas

The strategic planning workshops are the heart of the process. Our workshops are designed to obtain consensus on key issues rapidly and effectively. Participants in this case would include Directors, General Manger and Operations Superintendent. The workshop takes inputs from the interviews and research phase and uses a set of facilitated exercises designed to develop clear policy-level direction. Some of the topics covered include:

- **Self-Assessment: Rating the District Today.** In order to chart a path to the future, the District will need to identify where it stands today: what is working what is not working, and how it is viewed by each participant.
- **Identifying Strengths and Weaknesses.** Identifying the significant current and future issues that can impact the organization and the most promising opportunities to deal with those threats.
- **Identifying the Highest Priority Issues.** The group chooses the most critical challenges or opportunities that the District must tackle if it is going to accomplish its mission.
- **Developing Strategic Issues Areas**  
the information above and organize it into an initial set of strategic issue areas and their priorities. Later in the process we will address more general direction by reviewing and developing Mission, Vision and Values. These strategic issues will later be translated into goals and objectives.

### Step 3. Public Workshop #1 to Evaluate the District and Identify Strategic Issue Areas

expertise are strategic planning and public involvement and outreach programs. We have facilitated hundreds of successful public meetings and processes to engage citizens and obtain input and support. To have an effective public process, we believe it is important to give interested members of the community an opportunity early in the process to provide input, and then again before the process is finalized. The first public meeting is proposed to be timed soon after the first board workshop, which will provide an opportunity for the public to comment on the first output of the Board.

We propose a two to three hour public workshop to obtain this input. It would be designed to provide input for the Board. The workshop will be specifically designed to meet the needs of the expected participants and would likely include presentations, as well as group discussions and exercises, along with opportunities to provide open questions and input.

### Step 4. Board Workshop #2 to Complete the Board Policy Direction

In this step, the consultant will take the detailed inputs from the first workshop and public workshop and develop an initial list of goals and objectives. At this workshop, the participants will undertake the following:

- **Review and edit as desired the Board level policy direction in their Goals, Objectives.** This is the core policy-level direction that will be acted upon by staff and is a critical step in the strategic planning process.
- **Develop Mission, Vision and Values.** Through a series of exercises, the consultant will work with the participants to review and consider updating the current Mission Statement and develop content for the Vision and Values statements.

### Step 5. Staff Workshop to Develop Prioritized Work Plan and Timeline

The consultant will also work with staff to develop a Work Plan showing priorities, what the staff will do to accomplish each action; who is responsible; and when it will be done. Each action would also be prioritized.

To ensure a complete and well-rounded Work Plan, the consultant and management team will reference their own experience as well as the

The onsite planning session is planned for the morning immediately after the Board workshop #2 to use time more efficiently and reduce costs of the planning process. Following the onsite work planning session, the consultant is available as needed to assist staff by phone, online meeting tools, and e-mail to finalize the Work Plan.

Once the Work Plan has been completed, the consultant will draw all these outputs together, working with the manager to create a partial strategic plan draft containing the goals, objectives and work plan. The Work Plan will be reviewed with the following criteria to assure that it will be practical, doable and that there are adequate resources to accomplish it:

- **Key activities and Initiatives are prioritized appropriately.**
- **Resources, Timing and Do-Ability.** Check to assure that the work plan doable in terms of monetary resources, staff time and expertise, as well as proper sequence.
- **Completeness.** Assure that the Work Plan is complete and well rounded.

#### **Step 6. Prepare Final Report and Present Strategic Plan to Board and Public in a Special Board Meeting and Workshop.**

The consultant will gather all the above material into a complete strategic plan: mission, vision, values, goals, objectives and a realistic work plan with priorities and timelines. The final Strategic Plan and Work Plan will be delivered to the staff for review and editing. It will then be presented in its final draft form to the Board and public in a workshop format at a special meeting of the Board. The public will be invited to provide comments, ask questions and offer input before the Boards makes its final deliberations on the strategic plan.

**Implementation and Oversight of the Strategic Plan.** The final plan will include a clear and understandable summary of the key actions and timeline in a matrix format that can be readily understood and monitored (See examples at the end of this proposal).

The consultant will recommend a process for implementing and monitoring progress of the Strategic Plan and Work Plan. The work plan should be utilized as a living document that should be updated as needed on a regular basis

#### **TIMING**

We can be available to start whenever appropriate. A two-to-three month timeframe is typical. However we can be flexible on timing.



## PART III. SELECTED EXAMPLES OF EXPERIENCE

**California Special Districts Association, Strategic Plan.** Rauch Communications was called in to assist this major statewide organization to prepare a Strategic Plan. The plan was developed in the manner described in this proposal, and was received enthusiastically by both Board and Staff. It has been implemented in the current year, and is considered a successful model for future strategic plans.

**Association of California Water Agencies, Strategic Plan.** ACWA is the oldest and largest statewide organization of water agencies in California, with a membership consisting of public agencies along with numerous engineering, legal and financial organizations. Rauch Communication Consultants planned and conducted its Vision 2000 strategic planning process, which resulted in a significant alteration of the plan. The plan was developed with a comprehensive outreach program involving numerous coordination meetings, and is today considered a complete success.

**National Water Resources Association, Strategic Plan.** This Washington-based national organization brings information about federal policy to its membership and provides lobbying before Congress on their behalf. Rauch Communication Consultants planned and conducted the process leading to the development of their strategic plan.

**Golden Empire Transit District.** Rauch Communication Consultants worked closely with the Board and management staff of this Bakersfield agency to analyze district issues and concerns, and then prepare a set of findings and recommendations to revitalize the agency, restore management credibility and rebuild staff morale and effectiveness.

**Las Virgenes Municipal Water District.** Worked with the Board and staff to annually update and incrementally restructure the existing strategic plan as well as facilitate the annual development of updated action plans. Las Virgenes Municipal Water District provides both water and wastewater services, with wastewater issues predominating in the planning process: expanding recycled water use, maintaining a strong environmental focus, meeting NPDES and discharge challenges, and more.

**Costa Mesa Sanitary District.** Worked closely with the Board of Directors and staff to create an initial strategic plan and annual updates. The most recent strategic plan led to a series of dramatic changes in direction that have taken several years to complete.

**Rancho Murieta Community Services District.** Worked closely with the Board of Directors and staff to create a new mission statement, vision, objectives, goals and set of action items as part of the complete Strategic Plan for this Community Services District that provides sanitary, water, security, roads and other services.

**Goleta Sanitary District Strategic Planning Services.** Facilitated an initial strategic plan and many annual updates for this sanitary district along the coast of Goleta, California. Also provides ongoing support and facilitation to Staff and the Board of Directors in developing plans and responses to important events.

**Kern County Water Agency.** This agency supplies all the imported water in Kern County, a largely agricultural area that is now also experiencing a rapidly growing urban center. The Agency imports over one million-acre feet of water structure. Rauch Communication Consultants planned and conducted the development of its strategic plan, working closely with the Board, senior management, numerous member districts as well as a major city and the county. Over 57 different agencies and key individuals were interviewed along the way. The plan was unanimously adopted.

**Santa Clara Valley Water District.** This agency provides water supply and flood control services for a major portion of the Silicon Valley. With an annual budget running in the hundreds of millions, it impacts numerous aspects of the economic, residential and environmental aspects of life in the area. Rauch Communication Consultants conducted the initial strategic planning workshops of the Board of Directors and senior management, which defined the future direction of the district.

**Castaic Lake Water Agency.** The role of a rapidly developing area in Los Angeles County, involves the development of a multi-phase resources plan. The Agency is a large water importer serving the area. Rauch Communication Consultants conducts the annual strategic planning retreats of the Board of Directors, and prompted development of the Strategic Plan.

**Three Valleys Municipal Water District.** This wholesale agency provides imported water to more than a dozen member agencies. A critical need for the service area is to address the increasing cost of imported water, and to reduce its dependence on it. Rauch Communication Consultants conducted a series of strategic planning sessions with the Board, general manager and senior staff, and produced their first Strategic Plan, which is now being implemented.

**Cucamonga County Water District.** This is a retail water agency in a rapidly growing area that faces important issues concerning water supply and area leadership. Rauch Communication Consultants met with its Board of Directors, general manager and senior staff to develop a complete Strategic Plan. The Plan is being successfully carried out by the district.

**Delco Systems, General Motors Corporation FUTURES GROUP.** This aerospace electronics firm produced advanced electronics systems for space and aerospace applications. Bob Rauch served as the Director of Planning, developing the long-range and annual business plans for the company. The Futures Group was the senior management group charged with the future direction of the company, and its activities were coordinated by Mr. Rauch. He also served as Director of Communications.

## PART IV. STATEMENT OF QUALIFICATIONS AND EXPERIENCE

### **RAUCH COMMUNICATION CONSULTANTS, INC.**

Rauch Communication Consultants Inc. has served the water community for more than 30 years in California. During that time, we have worked with over 170 agencies throughout the state, as well as with most of the leading organizations that deal with water resources and local agencies, such as CSDA, ACWA, CASA, and others. The great majority of our clients are water and wastewater agencies, but we have worked with individual agencies of every kind and size in most corners of the state.

Our firm offers three consulting specialties: assisting clients in the development of strategic plans, implementing strategic public outreach programs, and consulting to resolve internal management issues. These services are conducted out of our office in, Campbell (San Jose), and through our affiliates in other cities around the state.

Our expertise in public involvement and outreach lends itself to effectively gathering public input. We are expert facilitators and have planned and facilitated hundreds of successful meetings and workshops over the years.

We completed the strategic plan for the California Special District Association, as well as for several individual special districts.

changed the structure and direction of the organization, as well as key strategic planning sessions for CASA during a time of organizational change. A selected list of clients for whom we have provided strategic planning services is given later in this proposal, along with brief client case studies and testimonials.

We have also served as speakers for conferences and seminars on strategic planning and public outreach for ACWA, CASA, CSDA and the Special Districts Institute for whom we serve as permanent faculty members.

## PART V. OUR CLIENTS SAY ABOUT RCC

Novato Sanitary District

California Special Districts Association

Cucamonga County Water District

Truckee Donner Public Utility District

San Juan Water District

Three Valleys Municipal Water District

San Diego County Water District

Cordova Recreation and Park



## PART VI. THE CONSULTANT ASSIGNED TO THE PROJECT

### **MARTIN RAUCH, President, Rauch Communication Consultants**

Martin Rauch is President of Rauch Communications Consultants, a full service strategic planning and public outreach firm with main office near San Jose California that has served over 170 clients in California during the past 30 years.

The work will be carried out primarily by Martin Rauch. He brings to this task experience in group dynamics, developing consensus, Board and District strategic planning, and facilitation.

Martin conducts strategic planning sessions for the Boards and senior managers of client organizations. He also provides training in effective Board meetings, roles and relationships of Board members and managers and other related topics. He specializes in the preparation and facilitation of a wide variety of meetings. These advisory committees, community presentations and public meetings.

also assists Board of Directors and senior managers, by tailoring public information projects that meet the special requirements of each client. For 15 years, he has provided strategic outreach support throughout the state.

Mr. Rauch has served as a speaker and seminar leader for the Association of California Water Agencies (ACWA), California Association of Sanitary Agencies (CASA), and the WasteReuse Association. He is a regular faculty member of the Special District Institute, and has been invited as a speaker to other statewide associations.

Prior to his work for public agencies, he served for several years as a community organizer and educator for nonprofit organizations, organizing community groups and producing educational and information materials. He holds a Bachelor of Arts degree with High Honors from the University of California at Santa Barbara. Martin Business Mediation Training at UC Berkeley, as well as courses in Facilitating and Mediating Effective Agreements.

## PART VII. LIST OF SELECTED CLIENTS

### ORGANIZATIONS

Association of California Water Agencies (ACWA)  
California Special Districts Association (CSDA)  
California Association of Sanitation Agencies (CASA)  
Special Districts Institute  
California Sanitation Risk Management Authority  
California Association of Public Cemeteries  
WaterReuse Association  
California Mosquito and Vector Control Association  
American Desalting Association  
Association of Groundwater Agencies

### LOCAL GOVERNMENT AGENCIES

#### ORANGE COUNTY

Municipal Water District of Orange County  
Mesa Consolidated Water District  
Los Alamitos County Water District  
South Coast Water District  
Serrano Irrigation District  
El Toro Water District  
Orange County Water District  
Costa Mesa Sanitary District

#### SAN DIEGO COUNTY

San Diego County Water Authority  
Padre Dam Municipal Water District  
Rincon del Diablo Municipal Water District  
Vallecitos Water District  
Helix Water District  
Leucadia Wastewater District  
North County Fire Protection District  
Olivenhain Municipal Water District  
Santa Fe Irrigation District

#### SAN BERNARDION COUNTY

Big Bear Municipal Water District  
Monte Vista Water District  
Big Bear Community Services District  
Yucaipa Valley Water District  
Joshua Basin Water District  
Inland Empire Utility Agency  
East Valley Water District  
Big Bear Area Wastewater Agency  
Victor Valley Water District  
Cucamonga County Water District  
San Antonio Water Company

#### IMPERIAL COUNTY

Imperial Irrigation District  
SAN FRANCISCO COUNTY  
Golden Gate Bridge, Highway, & Trans. District

#### BUTTE COUNTY

Oroville-Wyandotte Irrigation District

#### LOS ANGELES COUNTY

Los Angeles County Park and Recreation  
Castaic Lake Water Agency  
Central Basin Municipal Water District  
Pico Water District  
Upper San Gabriel Valley Municipal Water District  
West Basin Municipal Water District  
San Gabriel Valley Municipal Water District  
Water Replenishment District of Southern California  
San Gabriel County Water District  
San Gabriel Valley Water Association  
Main San Gabriel Basin Watermaster  
California Domestic Water Company  
Pasadena Historical Museum  
Three Valleys Municipal Water District  
Newhall County Water District  
Las Virgenes Municipal Water District  
Conjunctive Use Working Group

#### SAN MATEO COUNTY

East Palo Alto Sanitary District

#### RIVERSIDE COUNTY

Mission Springs Water District

Rancho California Water District  
South Mesa Water Company  
Elsinore Valley Municipal Water District  
Santa Rosa Community Services District  
Beaumont Cherry Valley Water District  
Santa Ana Watershed Project Authority

SACRAMENTO COUNTY

County of Sacramento Public Works Agency-  
Sacramento Regional County Sanitation District  
Fair Oaks Water District  
Arcade Water District  
Sacramento Metropolitan Water Authority  
Carmichael Water District  
Rio Linda Water District  
Northridge Water District  
Rancho Murrieta Community Services District  
Cordova Recreation and Park District

SANTA BARBARA COUNTY

City of Santa Barbara  
Goleta Sanitary District  
Montecito Sanitary District  
Carpinteria Sanitary District  
Santa Maria Public Airport District  
Goleta Water District  
Montecito Water District  
Cachuma Project Authority  
Goleta West Sanitary District  
Mosquito and Vector Management District

VENTURA COUNTY

Camrosa County Water District  
Rancho Simi Recreation and Park District  
Casitas Municipal Water District  
Conejo Recreation and Park District  
Ojai Valley Sanitary District  
Calleguas Municipal Water District  
Meiners Oak County Water District

SANTA CLARA COUNTY

Santa Clara Valley Water District

SANTA CRUZ COUNTY

Scotts Valley Water District  
Pajaro Valley Water Management Agency

KERN COUNTY

Indian Wells Valley Water District  
Kern County Water Agency  
West Kern Water District  
North of the River Municipal Water District

Oildale Mutual Water Company  
North Kern Water Storage District  
Golden Empire Transit District  
Terra Bella Irrigation District  
Friant Water Users Authority  
Cawelo Water District

PLACER COUNTY

San Juan Water District  
Truckee Donner Public Utility District  
Northstar Community Services District

SAN LUIS COUNTY

Templeton Community Services District  
Port San Luis Harbor District  
San Simeon Community Services District  
Cambria Community Services District

MONTEREY COUNTY

Marina Coast Water District  
Monterey Regional Water Pollution Control  
Agency  
Monterey Peninsula Water Management District

CONTRA COSTA COUNTY

Diablo Water District

TULARE COUNTY

Visalia Public Cemetery District  
Friant Water User Authority

MARIN COUNTY

Las Gallinas Sanitary District  
North Marin Water District  
Sausalito-Marín City Sanitary District  
Tamalpais Community Services District  
Sanitary District No. 5 of Marin County  
Novato Sanitary District  
Ross Valley Sanitary District  
San Rafael Sanitary District  
City of San Rafael

CALAVERAS COUNTY

Calaveras County Water District

PLUMAS COUNTY

Eastern Plumas Health Care District

WASHINGTON, D.C. he

White House, Office of Policy Development

## PART IX. PROJECT BUDGET

ACTIONS	HOURS/\$
<b>Strategic Plan</b>	
Coordination and Support	4
Step 1. Prepare for, Conduct and Summarize Confidential Interviews	12
Step 2. Prepare for and Conduct Board Workshop #1	12
Step 3. Prepare for and Conduct Public Workshop #1	10
Step 4. Board Workshop #2 to Complete Board Policy Direction	12
Step 5. Workshop and Support to Develop Prioritized Work Plan, and Timeline	14
Step 6. Prepare Final Report for Presentation to the Board. Make Final Edits and Complete	16
<b>2. Administrative (\$65 / Hour)</b>	
Prepare Reports, Type Notes From Interviews, Etc.	12
<b>SUBTOTAL CONSULTING TIME 80 hours @ \$187 per</b>	<b>\$14,960</b>
<b>ADMINISTRATIVE 12 hours @\$65 per</b>	<b>\$780</b>
<b>TOTAL ESTIMATED CONSULTING COST</b>	<b>\$15,740</b>

**Travel and Expenses.** Basic material expenses, including, travel expense (transportation and lodging), office printing and sales tax are additional and passed on at cost. Car mileage is at the IRS California rate of \$.60 per mile.

### **More Cost Estimate Details**

No out-of-scope work will be undertaken without prior written approval from the Agency. Out-of-scope work includes additional new tasks, or extra work (hours in excess of those estimated hours that are not due to inefficiencies on our part) on existing tasks,

Rauch Communication Consultants rate for Robert Rauch is and Martin Rauch is \$187 per hour. Associate consultants \$115 per hour, graphic designers \$100 per hour, media and writing specialist \$85 per hour, and administrative assistance \$65 per hour. For meetings involving travel, the minimum charge is four hours.



## PART VIII. EXAMPLES OF WORK PLANS

### EXAMPLE OF A WORK PLAN

Each work plan is customized to fit the needs of the client. A couple of typical examples are shown on the following pages.

No.	Pr.	Action	Lead	Board	Status/Comments	Time
1.0.0	0	<b>GOAL 1—WATER SUPPLY.</b> Develop and maintain a high quality water supply that meets the needs of our community today and in the future.				
1.1.0	0	<b>Identify long-range water supply options.</b>				
1.1.1	1	Participate in the evaluation of the proposed improvements and expansion of the water supply, treatment, distribution, and storage systems to meet demands of proposed development. Verify proposed supply is adequate to meet proposed demands. Negotiate Development Agreement(s) to address conditions of service.	Mike		Pete & Jesse Schedule driven by developer(s)	June 2011— Dec. 2013— beyond
1.1.2	1	Develop a Feasibility Study of water supply options and incorporate information on key study and implementation steps, including CEQA, funding, timelines, permits, TROA implications, costs and benefits, pros and cons, infrastructure needs, next steps and other pertinent information for all practical options. Specifically consider redundancy, maximizing water supply from within the watershed by accessing previously unavailable areas, imported options, optimizing internal resources through conservation, treatment, etc. Incorporate into an update of the Master Plan upon completion of improvements spurred by new development.	Jesse		Mike Build on existing Sept. 2009 Study (1.2.0)-(1.5.0)- (2.2.2)	May 2012— Nov. 2013
1.1.3	2	Look for partnerships to enhance water supply options. Continue to collaborate with other agencies. Pursue funding opportunities for primary and redundant water supply projects, including the Truckee River Utility Corridor & Bike Trail Project (2.2.2).	Mike		(2.2.2)	July 2012— Dec. 2013— beyond
1.1.4	2	Communicate with the public effectively about the purposes, pros and cons of the various water supply options. Utilize the Communications Plan (3.2.1).	Mike		3.2.1	Jan. 2013— Dec. 2013— beyond
1.2.0	0	<b>Complete Phase II of the Creek-Aquifer Interaction Study.</b>				
1.2.1	1	Procure funding and complete Phase II—Creek-Aquifer Interaction Study. The project will quantify the impact of groundwater pumping on flows in Squaw Creek and provide information on developing and implementing different pumping management and/or creek strategies to increase the amount of water that could be stored in local aquifers. It advances water supply reliability and promotes groundwater storage.	Mike		Jesse, Cindy	May 2012— Dec. 2013

No.	Pr.	Action	Lead	Board	Status/Comments	Time
1.3.0	0	<b>Apportion costs and benefits fairly among the water supply users.</b>				
1.3.1	3	Perform update of Capital Replacement Program (4.1.6). Implement a Work Order System to track operating expenses by department to determine the cost of each service provided. Use data to accurately set rates and assessments that correlate to the levels of services provided (4.2.0). Update Water Plant Availability Charge (PAC) Fees and Connection Fees (4.3.0).	Mike		Aleta, Jesse (4.1.0)-(4.2.0)- (4.3.0)	See sections reference
1.4.0	0	<b>Monitor Status of the Truckee River Operating Agreement (TROA).</b>				
1.4.1	3	Prepare a Biennial TROA Status Report that includes: 1) status of implementation of the Agreement; 2) relevance to District water supply planning, permitting, and operations (e.g., regulatory constraints on import project, well development, surface water diversions, and other water supply options); and 3) strategies and actions to anticipate, plan, respond, and react to implementation of TROA.	Mike		Once per 2 years (3.3.0)—cost share/ w/ other agencies	
1.5.0	0	<b>Seek funding for an Olympic Valley Watershed Study.</b>				
1.5.1	2	Apply for grant funds through Integrated Regional Water Management (IRWM) and Local Groundwater Assistance Program (LGWAP) to study the entire watershed.	Cindy		(4.4.1)	May 2012— Dec. 2013
1.5.2	2	Implement the Watershed Study if funding can be found. Study, investigate, and evaluate expanding local water supply resources from areas in the upper watershed, beyond the basin (valley floor) considered in the Groundwater Management Plan (GMP). Consider horizontal wells, springs, variable snow accumulations, surface water flows, subsurface flows, effects of snowmaking, road construction, etc. Prepare on overall design of the study. Perform study. Incorporate into Feasibility Study, Creek-Aquifer Interaction Study, and Communications Plan.	Mike		(1.1.0)-(1.2.0)- (2.1.3)-(3.2.0)	May 2012— Dec. 2013— beyond

EXAMPLE OF A MORE DETAILED WORK PLAN THAT INTEGRATES OTHER PLANS AND THE BUDGET

SUPPLEMENTAL BUDGET PROJECTS					FISCAL YEAR ENDED				PROGRESS NOTES	% Compl	Estimated Completion	Cost To Date (Identifiable)	Expended Revenues	Supplemental Balance	
Strategic Line #	Budget Line #	Project #	Proj. Manager	PROJECT NAME	PROJECT DESCRIPTION	2013	2014	2015							2016
GOAL 1 PROTECT GROUNDWATER Recognize groundwater as the District's most valuable asset and protect it as a top priority															
1.1.0 Slow and eventually reverse declining groundwater levels and protect the imported water entitlement															
11.3	SF-12248301934	JG		<i>Recharge Basin &amp; Pipeline Project</i>	Construction Phase	\$ 3,952,000	\$ 3,952,000			Final design 100%. Construction contingent. Proposition 84 and other funding. Approx. Protected vegetation has been removed and relocated from the basin site. Awaiting Caltrans permits for final pit holes. Estimated time to go to bid is March or April. (\$7,820,000 including a 20% contingency)	0%	12/31/2013	\$ -	\$ 7,904,000	\$ -
GOAL 2 OPERATIONAL AND ASSET MANAGEMENT Design, build, operate and maintain facilities for reliability and cost efficiency.															
2.1.0 Carry Out a Strong Maintenance Management Program that is fully proactive and documented															
2.3.1	SF-1201	Z37	JG	High Desert Medical Center Waste Water Package Plant	To be paid by HDMC - see matching revenue at end of list	\$ 750,000	\$ 750,000				0%	9/30/2013	\$ 30,427	\$ 1,500,000	\$ (130,427)
PPL	SF-1202	JC		Large Meter Testing	Currently in under test to remove a large meter, the service needs to be disconnected. This is a serious problem for some large meters such as the hospital and Continuing Care. The bypass will allow the meters to be removed and replaced without discontinuing service.	\$ 30,000				3/6/12 Jim studying to determine for 1 1/2" to up	0%	6/30/2012	\$ -	\$ 30,000	\$ -
2.3.2	SE-1217	001	JC	<i>System Reliability Upgrade for Hospital and County Complex C, B and D-3 Zones - PHASE 1</i>	Develop emergency plan for water outage a:HDMC					No cost associated; basically staff & possibly at little Duda's time.		11/30/2012	\$ 34,101	\$ -	\$ (34,101)
2.3.2	SE-1217	831	JG	<i>System Reliability Upgrade for Hospital and County Complex C, B and D-3 Zones - PHASE 2</i>	Have plans prepared for the redundant water service line for the hospital. Construction contingent on funding. June 2014.		\$ 123,000	\$ 123,000				7/31/2015	\$ 123,000	\$ 123,000	\$ -



# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens H. Heldmaier, General Manager

**SUBJECT: Review and Possible Action Concerning  
Certification of the Results of the November 5,  
2013 Consolidated Election**

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The Certificate of the Chief Elections Officer of San Mateo County has been received and is attached. It certifies that the following candidates are qualified to be appointed to the Office of Director of the Montara Water and Sanitary District for four-year terms:

- Jim Harvey
- Bill Huber
- Dwight Wilson

RECOMMENDATION:

Adopt RESOLUTION NO. \_\_\_\_\_, RESOLUTION DECLARING  
RESULTS OF DISTRICT ELECTION HELD ON NOVEMBER 5, 2013.

Attachments





# Mark Church

Chief Elections Officer & Assessor-County Clerk-Recorder

40 Tower Road  
San Mateo, CA 94402  
phone 650.312.5222 fax 650.312.5348  
email registrar@smcare.org  
web www.shapethefuture.org

December 2, 2013

Clemens Heldmaier  
General Manager  
Montara Water and Sanitary District  
8888 Cabrillo Highway  
Montara, CA 94037

Subject: Certificate of the Chief Elections Officer for the Consolidated  
Municipal, School and Special District Election held on Tuesday,  
November 5, 2013

Dear General Manager Heldmaier,

I am writing to let you know that we have completed the Official Canvass of the  
vote and I have certified the election results.

Attached hereto is the official Chief Elections Officer's Certification of the  
November 5, 2013 Consolidated Municipal, School and Special District Election.

It has been a pleasure to work with you in conducting this election and I look  
forward to serving you again in future elections.

Sincerely,

A handwritten signature in blue ink that reads "Mark Church".

Mark Church

Enclosures



# CERTIFICATE OF THE CHIEF ELECTIONS OFFICER

In the Matter of the CANVASS OF VOTE CAST )  
at the CONSOLIDATED MUNICIPAL, SCHOOL )  
AND SPECIAL DISTRICT ELECTION )  
held on November 5, 2013 )

I, **MARK CHURCH**, Chief Elections Officer of the County of San Mateo,  
State of California hereby certify;

**THAT** an election was held within the boundaries of the MONTARA  
WATER AND SANITARY DISTRICT on Tuesday, November 5, 2013 for the  
purpose of electing three (3) Members to the Board of Directors for four (4) year  
terms; and I caused to have processed and recorded the votes from the canvass  
of all ballots cast at said election within the boundaries of the MONTARA  
WATER AND SANITARY DISTRICT.

**I HEREBY FURTHER CERTIFY** that the record of votes cast at said  
election are set forth in Exhibit "A" attached hereto and incorporated herein by  
reference as though fully set forth at length.

**IN WITNESS WHEREOF**, I hereunto affix my hand and seal this 2<sup>nd</sup> day of  
December, 2013, and file this date with the General Manager for the Montara  
Water and Sanitary District.



**MARK CHURCH**  
Chief Elections Officer &  
Assessor-County Clerk-Recorder

# **Exhibit A**

30		MONTARA WATER AND SANITARY DISTRICT MEMBERS, BOARD OF DIRECTORS													
	Registration	Ballots Cast	Turnout (%)	MONTARA WATER AND Vote for 3 DARIN E WALKER	J DWIGHT WILSON	BRANDON KWAN	JIM HARVEY	BILL HUBER	BOB PTACEK						
3301	895	225	26.6	57	144	26	133	144	25						
3303	701	136	19.4	31	30	26	68	68	48						
3304	1,265	387	30.6	87	72	57	205	202	101						
3306	829	238	28.7	48	130	39	139	153	110						
3307	20	8	40.0	1	7	0	8	8	0						
3314	3	0	0.0	0	0	0	0	0	0						
3542	0	0	0.0	0	0	0	0	0	0						
<b>Early Voting Totals</b>	3,814	2	0.1	0	0	0	2	2	1						
<b>Absentee Totals</b>	3,814	702	18.4	170	392	110	370	437	295						
<b>Election Day Totals</b>	3,814	283	7.4	57	144	48	182	148	129						
<b>Grand Totals</b>	3,814	987	25.9	227	536	158	554	587	425						

Early Voting Totals 30	MONTARA WATER AND SANITARY DISTRICT MEMBERS, BOARD OF DIRECTORS														
	Registration	Ballots Cast	Turnout (%)		MONTARA WATER AND Vote for 3 DARIN E WALKER	J DWIGHT WILSON	BRANDON KWAN	JIM HARVEY	BILL HUBER	BOB PTACEK					
14TH CONGRESSIONAL DISTRICT	3,814	2	0.1		0	0	0	2	2	1					
22ND ASSEMBLY DISTRICT	3,814	2	0.1		0	0	0	2	2	1					
3RD SUPERVISORIAL DISTRICT	3,814	2	0.1		0	0	0	2	2	1					
13TH SENATORIAL DISTRICT	3,814	2	0.1		0	0	0	2	2	1					
BOARD OF EQUALIZATION - DISTRICT	3,814	2	0.1		0	0	0	2	2	1					
COASTSIDE COUNTY WATER DISTRICT	23	0	0.0		0	0	0	0	0	0					
COUNTY OF SAN MATEO	3,814	2	0.1		0	0	0	2	2	1					
MIDCOAST COMMUNITY COUNCIL	3,814	2	0.1		0	0	0	2	2	1					
MONTARA WATER & SANITARY	3,814	2	0.1		0	0	0	2	2	1					
SAN MATEO COMMUNITY COLLEGE	3,814	2	0.1		0	0	0	2	2	1					
UNINCORPORATED AREA	3,814	2	0.1		0	0	0	2	2	1					
<b>Early Voting Totals</b>	3,814	2	0.1		0	0	0	2	2	1					

Absentee Totals 30	MONTARA WATER AND SANITARY DISTRICT MEMBERS, BOARD OF DIRECTORS														
	Registration	Ballots Cast	Turnout (%)		MONTARA WATER AND Vote for 3 DARIN E. WALKER	J DWIGHT WILSON	BRANDON KWAN	JIM HARVEY	BILL HUBER	BOB PTACEK					
14TH CONGRESSIONAL DISTRICT	3,814	702	18.4		170	392	110	370	437	295					
22ND ASSEMBLY DISTRICT	3,814	702	18.4		170	392	110	370	437	295					
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13TH SENATORIAL DISTRICT	3,814	702	18.4		170	392	110	370	437	295					
BOARD OF EQUALIZATION - DISTRICT	3,814	702	18.4		170	392	110	370	437	295					
COASTSIDE COUNTY WATER DISTRICT	23	8	34.8		0	6	0	6	6	0					
COUNTY OF SAN MATEO	3,814	702	18.4		170	392	110	370	437	295					
MIDCOAST COMMUNITY COUNCIL	3,814	702	18.4		170	392	110	370	437	295					
MONTARA WATER & SANITARY	3,814	702	18.4		170	392	110	370	437	295					
SAN MATEO COMMUNITY COLLEGE	3,814	702	18.4		170	392	110	370	437	295					
UNINCORPORATED AREA	3,814	702	18.4		170	392	110	370	437	295					
<b>Absentee Totals</b>	3,814	702	18.4		170	392	110	370	437	295					

Grand Totals 30	MONTARA WATER AND SANITARY DISTRICT MEMBERS, BOARD OF DIRECTORS															
	Registration	Ballots Cast	Turnout (%)		MONTARA WATER AND Vote for 3 DARIN E WALKER	J DWIGHT WILSON	BRANDON KWAN	JIM HARVEY	BILL HUBER	BOB PTACEK						
14TH CONGRESSIONAL DISTRICT	3,814	987	25.9		227	536	158	554	587	425						
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<b>Election Day Totals</b>	3,814	283	7.4		57	144	48	182	148	129						
<b>Grand Totals</b>	3,814	987	25.9		227	536	158	554	587	425						

# COUNTY OF SAN MATEO

## CERTIFICATION OF ELECTION

This is to certify that

*Jim Harvey*

was elected to the office of

*Member, Board of Directors*

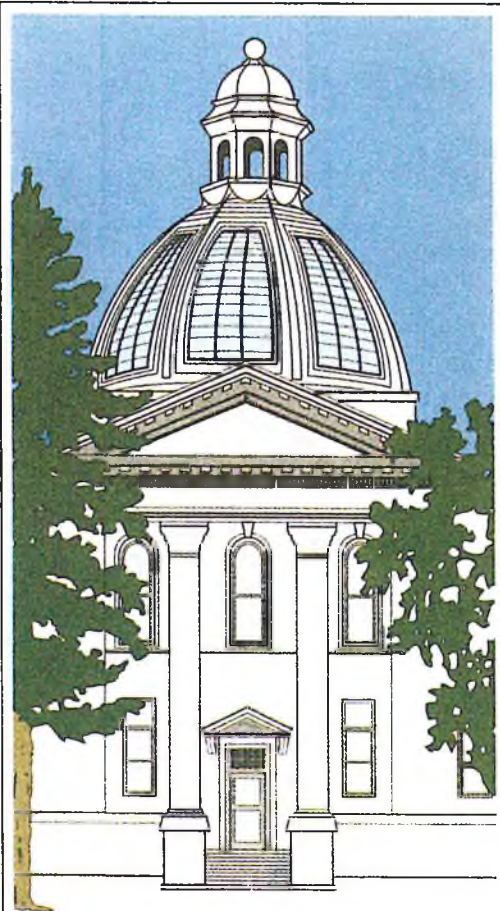
*Montara Water and Sanitary District*

at the election in San Mateo County  
on the 5<sup>th</sup> day of November, 2013.

***In witness whereof***, I have hereunto set my hand and affixed my  
official seal this 2<sup>nd</sup> day of December, 2013.

*Mark Church*

**MARK CHURCH**  
Chief Elections Officer &  
Assessor-County Clerk-Recorder





# COUNTY OF SAN MATEO

## CERTIFICATION OF ELECTION

This is to certify that

*J. Dwight Wilson*

was elected to the office of

*Member, Board of Directors*

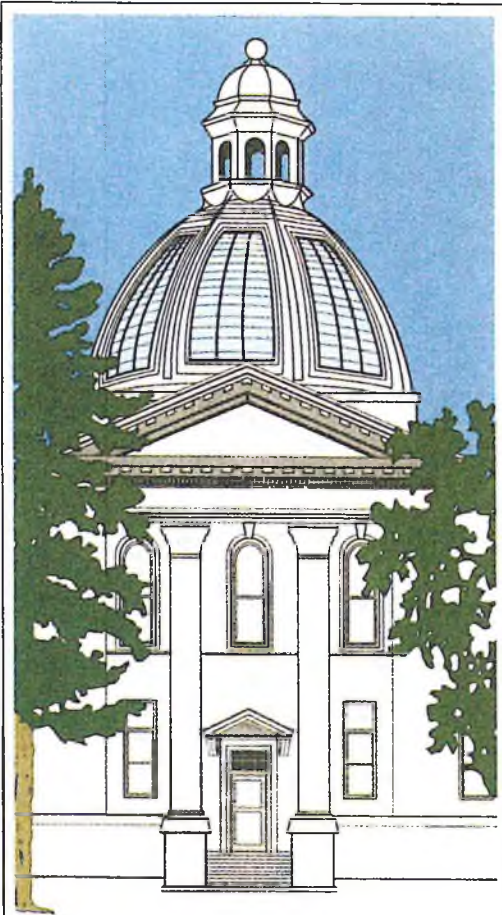
*Montara Water and Sanitary District*

at the election in San Mateo County  
on the 5<sup>th</sup> day of November, 2013.

***In witness whereof***, I have hereunto set my hand and affixed my  
official seal this 2<sup>nd</sup> day of December, 2013.

*Mark Church*

**MARK CHURCH**  
Chief Elections Officer &  
Assessor-County Clerk-Recorder





# COUNTY OF SAN MATEO

## CERTIFICATION OF ELECTION

This is to certify that

*Bill Huber*

was elected to the office of

*Member, Board of Directors*

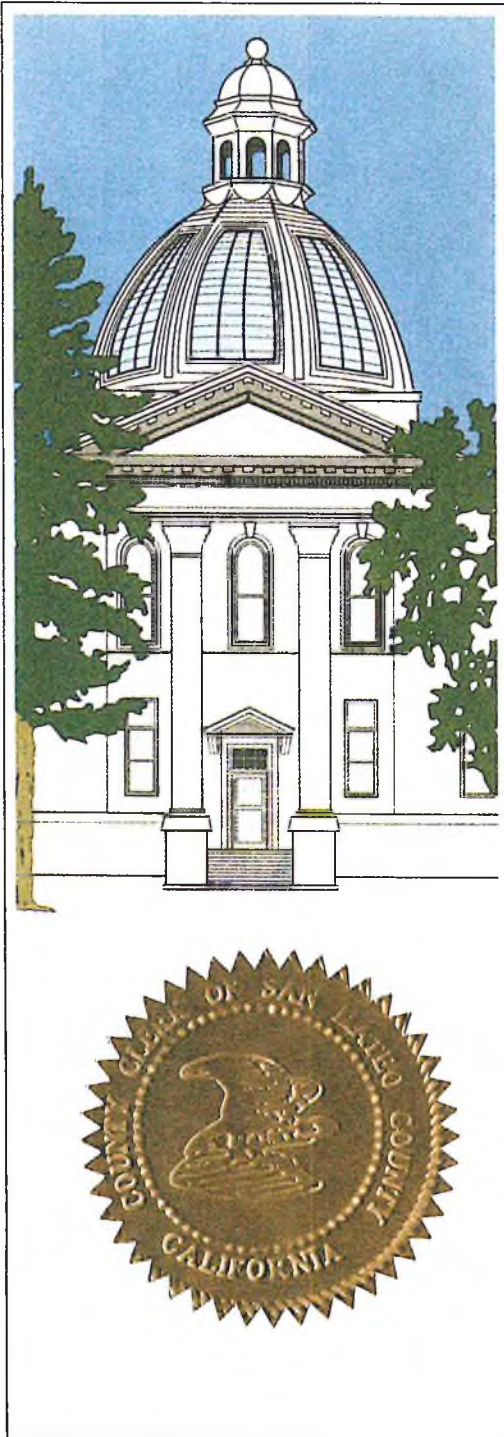
*Montara Water and Sanitary District*

at the election in San Mateo County  
on the 5<sup>th</sup> day of November, 2013.

***In witness whereof***, I have hereunto set my hand and affixed my  
official seal this 2<sup>nd</sup> day of December, 2013.

*Mark Church*

**MARK CHURCH**  
Chief Elections Officer &  
Assessor-County Clerk-Recorder





# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens H. Heldmaier, General Manager

A handwritten signature in blue ink, appearing to be 'C. Heldmaier', written over the printed name.

**SUBJECT: Review and Possible Action Concerning the Administration of the Oath of Office by the Honorable Judge Quentin L. Kopp, Retired, to the Newly Elected Board Members.**

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The Honorable Quentin Kopp has agreed to administer the oath of office to Jim Harvey, Bill Huber and Dwight Wilson for four-year terms. The elections code specifies that the elected officials should be sworn in before they are seated on December 6, 2013.

## RECOMMENDATION:

Authorize Quentin Kopp to administer the oath of office to the above-named appointees for four year terms.



# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens H. Heldmaier, General Manager

**SUBJECT: Review and Possible Action Concerning Public Works Plan Amendment Hearing at December 11, 2013 California Coastal Commission Meeting.**

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In February 2011 the Board received and adopted the first Master Plan Update that considered 6 years of operational data showing well production and water demand under MWSD ownership. The Master Plan Update determined that the District has reliable supply sufficient to meet peak day water demands and further shows significant achievements in water conservation. The District's water availability has changed favorably so that, for the first time in over 30 years, connections to the District's water system were considered. At the following meeting in March 2011, the Board approved revisions to the District Code that repealed the moratorium on new water connections. A water connection charge study was completed and adopted in April 2011.

The Local Coastal Program Update was approved in August 2012 and specified that the District needs to amend its Public Works Plan (PWP) to allow new domestic water connections. District staff and Master Plan Committee were authorized to prepare an amendment to the Public Works Plan.

The amendment is scheduled to be heard at the December 11 California Coastal Commission (CCC) Meeting in San Francisco. The CCC staff report was released last week and recommends approval of the PWP amendment with modifications. If the commission approves the amendment this Board will be asked to confirm the amendment including modifications at a subsequent meeting by resolution.

## RECOMMENDATION:

Review and discuss the amendment and CCC staff suggested modifications. Authorize the Board President and General Manager to recommend approval of the PWP amendment and suggested modifications.

Attachment

**CALIFORNIA COASTAL COMMISSION**

NORTH CENTRAL COAST DISTRICT OFFICE

45 FREMONT STREET, SUITE 2000

SAN FRANCISCO, CA 94105

PHONE: (904) 904-5260

FAX: (904) 904-5400

WEB: WWW.COASTAL.CA.GOV



# W19a

Filed: 10/18/2013  
60<sup>th</sup> day: 12/17/2013  
Staff: N.Dreher-SF  
Staff report: 11/27/2013  
Hearing date: 12/11/2013

## STAFF REPORT: PUBLIC WORKS PLAN AMENDMENT APPLICATION

**Amendment Number:** 2-06-006-A1

**Applicant:** Montara Water and Sanitary District (MWSD)

**Amendment Description:** Amend the existing certified Public Works Plan to allow the MWSD to use existing available water supply to provide water connections to serve new and existing development, including new residential, commercial and industrial development, as well as new connections to serve existing private domestic well users in the urban midcoast area of San Mateo County, including the communities of Montara and Moss Beach.

**Staff Recommendation:** Deny as Submitted; Certify if Modified

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## SUMMARY OF STAFF RECOMMENDATION

The Montara Water and Sanitary District (MWSD or District) proposes to amend their certified Public Works Plan (PWP) (PWP 2-06-006) to allow the District to use existing available water supply to provide new water connections for properties currently served by private domestic wells in the urban midcoast, and to provide connections to new residential, commercial and industrial development. Through conservation and system upgrades and improvements, the District currently has 128,000 gallons per day (gpd) of water supply available for new connections. Because the existing PWP currently prohibits new connections (due to a lack of available water supply when it was certified), the PWP must be amended to allow for new connections. The amendment also updates the PWP with respect to current water supply and demand figures, including taking into account projects undertaken pursuant to the PWP to date. The proposed amendment recognizes that any connections that require additional water supply

will require a future PWP amendment. The standard of review for the proposed amendment is the certified San Mateo County Local Coastal Program (LCP).

The LCP regulates public works facilities to ensure that expanded facilities, including new service connections, are designed and limited to accommodate needs generated by uses permitted consistent with the certified LCP and the Coastal Act. To this end, Chapter 2 of the LCP's Land Use Plan (LUP) includes several policies requiring that public works facilities be developed in a way that ensures that capacities (e.g. water supply, sewage disposal, roads and transit) are all on par with one another (so as to not induce development for which one supply outpaces others), that facilities not expand in capacity beyond the LCP-permitted buildout, and that adequate capacities be reserved for LCP priority uses. Public works expansion in the County is not allowed to induce growth inconsistent with the LCP nor accommodate growth beyond the capacity of other public works facilities, such as sewer and roads.

The proposed amendment will not facilitate future growth that would exceed the capacities of other available public services in the midcoast area, including because the LCP now has a certified 1% growth rate and all future development will be subject to the certified LCP's limitations. The Sewer Authority Midcoast (SAM) plant, of which MWSD is a member, has adequate capacity for its members and the proposed amendment will not adversely impact the SAM plant or the District's ability to collect, transmit and treat midcoast runoff and sewage. Additionally, the roadway segments throughout the District's jurisdiction and the midcoast generally will not be adversely impacted by the proposed amendment, including because all future residential development must be found by the County to be consistent with the LCP's transportation management program, and because potential impacts to the roadway system will be mitigated consistent with the certified LCP. Accordingly, the proposed amendment will not result in water service outpacing the other available services. The District will only extend water connections to otherwise permissible residential, commercial and industrial developments approved by the County consistent with the certified LCP.

However, the proposed amendment does not adequately protect water for Coastal Act and LCP priority uses. The LCP's LUP contains numerous policies that mandate the provision of water supplies to serve Coastal Act and Local Coastal Program priority uses, and includes a specific requirement for MWSD to preserve 80,959 gpd for enumerated priority uses. Additionally, the LUP prioritizes the use of public water to serve existing residences in the event of private domestic well failure. These priorities have not been accommodated in the District's proposal, and thus, as proposed, water could be allocated to non-priority uses, leaving inadequate supply to account for LCP priorities. Accordingly, the proposal is inconsistent with the LCP's priority use provisions. To address this inconsistency, Staff suggests modifications to the proposal designed to ensure that new connections do not eliminate water connections for priority uses. As modified, Staff believes the proposed amendment is consistent with the LCP and existing PWP on this point. As modified, the District can make use of 47,041 gpd annually for the proposed new, non-priority connections.

Finally, Staff also recommends suggested modifications to incorporate LCP-required reporting and monitoring criteria, to replace undefined terms with more descriptive language, and to clarify various inconsistencies, including those related to outdated system information. As

modified, Staff believes the proposed amendment is consistent with the certified LCP. Staff recommends that the **Commission certify the Public Works Plan Amendment with Suggested Modifications**. The resolutions to act on this recommendation follow below on page 4.

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### APPENDICES

Appendix A – Substantive File Documents

### EXHIBITS

Exhibit 1 – MWSD Location and Jurisdiction Map

Exhibit 2 – Proposed Amended PWP



## **I. MOTIONS AND RESOLUTIONS**

### **A. Denial of PWP Amendment as Submitted**

Staff recommends a NO vote on the following motion. Failure of this motion will result in denial of the Montara Water and Sanitary District Public Works Plan Amendment as submitted and the adoption of the following resolution and findings. The motion to certify passes only by an affirmative vote of a majority of the appointed Commissioners.

Motion: I move that the Commission certify the Montara Water and Sanitary District Public Works Plan Amendment as submitted, and I recommend a no vote.

Resolution: The Commission hereby denies certification of Montara Water and Sanitary District Public Works Plan Amendment 2-06-006-A1 and adopts the findings stated below on the grounds that the Amendment does not conform with the certified San Mateo County Local Coastal Program. Certification of the Amendment would not comply with the California Environmental Quality Act because there are feasible alternatives or feasible mitigation measures that would substantially lessen the significant adverse effects that the approval of the Amendment would have on the environment.

### **A. Approval of PWP Amendment if Modified**

Staff recommends a YES vote on the following motion. Passage of this motion will result in certification of the Montara Water and Sanitary District Public Works Plan Amendment as modified and the adoption of the following resolution and findings. The motion to certify passes only by an affirmative vote of a majority of the appointed Commissioners.

Motion: I move that the Commission certify the Montara Water and Sanitary District Public Works Plan Amendment if modified as suggested in this report, and I recommend a yes vote.

Resolution: The Commission hereby certifies Montara Water and Sanitary District Public Works Plan Amendment 2-06-006-A1 as modified and adopts the findings stated below on the grounds that the Amendment as modified conforms to with the certified San Mateo County Local Coastal Program. Certification of the Amendment as modified complies with the California Environmental Quality Act because either 1) feasible mitigation measures and/or alternatives have been incorporated to substantially lessen any significant adverse effects of the Amendment on the environment, or 2) there are no further feasible mitigation measures or alternatives that would substantially lessen any significant adverse impacts of the Amendment on the environment.



## II. SUGGESTED MODIFICATIONS

The District shall make the following changes to the text of the Public Works Plan:

- 1) Modify Section I and Section I.A of the proposed “Established Guidelines for New Connections” (see pages 11-13 of the proposed PWP amendment in **Exhibit 2**) as follows:

*The Montara Water and Sanitary District (MWSD) and the California Coastal Commission (CCC) have cooperatively established the below guidelines for adding new service connections to the MWSD water system with regard to MWSD’s Public Works Plan (PWP) Phases I and II. New domestic service connections, and the extension of water mains for any purpose, are prohibited in LCP-designated rural areas. These guidelines are effective as of July 1 December 11, 2013, and will remain effective under the PWP Phase I until amended or deemed inapplicable due to implementation of PWP Phase II.*

...

### *A. New Service Connections*

*This Public Works Plan recognizes that as of December 11, 2013 the District has 128,000 gallons per day (gpd) of water available to be utilized for new service connections, beyond those connections existing as of December 11, 2013. Available water supply may be utilized to serve existing development that is within the LCP-designated urban area that is currently served by private wells, or it may be utilized to provide new service connections to development within the LCP-designated urban area that has been authorized pursuant to the County’s LCP, including the LCP’s growth limitation, which is currently 1% each year. Consistent with the LCP Land Use Plan, including Policies 2.8 and 2.24 and Table 2.17, the District shall reserve water supply for priority uses. Although 80,959 gallons per day is currently required to be reserved for priority uses, that requirement may be reduced through a future amendment to the LCP. In addition, the amount of water required to be reserved will decrease as priority connections are made.*

*Montara Water and Sanitary District may allocate priority capacity in accordance with Table 2.17 to provide municipal water service to residential dwellings which are connected to the public sanitary sewer system, when such a connection is necessary to avert a substantial hardship caused by the failure of a private well serving the dwelling in production quantity or quality as certified by the County’s Director of the Environmental Health Division, and when non-priority connections are not available. For purposes of this policy, “substantial hardship” shall not include any failure which can be remedied by repair or replacement of well equipment or facilities, or relocation of a well on a parcel. Whether substantial hardship exists shall be determined by the Community Development Director, following consultation with the Director of Environmental Health and the General Manager of MWSD.*

*Given existing water availability and LCP requirements as of December 11, 2013, there is 47,041 gpd available for non-priority uses, including new non-priority residential, commercial and industrial uses, as well as for conversion of private wells. Additional water for non-priority uses may become available if the LCP is amended to reduce the quantity of water required to be reserved for Coastal Act and LCP priority uses.*

~~With the exception of large commercial or industrial developments, as defined in the subsequent section, all new service connections are deemed available under PWP Phase I within the MWSD service area until the MWSD annual water demand reaches 90% of the estimated drought supply capacity. Supporting analysis regarding the determination of the established percentage is included in PWP Amendment Justification...~~

[...]

~~If When the demand reaches 90% of the calculated drought supply capacity, MWSD will initiate efforts to secure additional water supplies PWP Phase II. New connections to the MWSD's water system will continue to be available under the PWP Phase I until the demand reaches 100% of the drought supply capacity, provided capacity is still reserved for LCP priority uses. However, it is not anticipated that ~~this will occur~~ demand will reach 100% of drought supply capacity prior to the need to secure additional water supplies implementation of Phase II, at which time a PWP amendment providing for Phase will provide infrastructure improvements will be required to allowing for an increase in the drought supply capacity of the water system.~~

...

- 2) Modify Section II of the proposed guidelines for monitoring and reporting new service connections (beginning on page 12 of proposed PWP amendment, see **Exhibit 2**) as follows:

### **Section II. Monitoring and Reporting**

*The objective of the monitoring and reporting program is to provide an annual report to the CCC about the status of the District's water resources. The annual report for the previous calendar year will be submitted to the MWSD governing Board and CCC staff by March 31 of the following year. The annual report will be produced by the District Water System Engineer and include the following data:*

- *Number of connections to the MWSD system, including:*

*The number of new residential connections in the previous calendar year, expressed as the number of physical connections and equivalent residential connections (ERUs).*

*The number of new commercial or industrial connections in the previous calendar year, expressed as physical connections and ERUs.*

*The number of new connections provided to Local Coastal Program priority uses, including LCP Coastal Act uses, in the previous calendar year, and the remaining available reserved priority use water.*

*The number of connections in the previous calendar year that were extended to properties previously relying on private wells, whether such connections were made pursuant to the County's abandonment condition, and the number of remaining private domestic wells within the District's water service boundary.*

[...]

- An annual data report to the County and Coastal Commission summarizing the results of this monitoring, including:

The actual amount of water consumption by land use.

The rate of growth of new development.

The quantity of water available for non-priority connections.

The quantity of water reserved and available for Local Coastal Program priority connections.

[...]

- 3) Modify the proposed PWP amendment to insert the following after the last paragraph on Page 10 (see **Exhibit 2**) as follows:

***Amendments to Public Works Plan***

*Amendments to this Public Works Plan (PWP) shall be made in accordance with Public Resources Code Section 30605. All amendments to the Public Works Plan that are certified by the Commission are hereby incorporated into Public Works Plan 2-06-006, as referenced in the San Mateo County LCP. From and after November 1, 2013 this PWP shall be deemed sufficient to provide for water system connections within the service area that was acquired by MWSD in August 2003; provided, that the requirements of the Established Guidelines for New Connections approved in conjunction with Amendment No. 1 to this Public Works Plan are met.*

*An amendment to this PWP shall be required for any increase in water supply, including any increase in pumping rates beyond existing supply capacity. The application for such amendment shall include information concerning phasing of infrastructure capacity in conformity with the requirements of the San Mateo County LCP. The information provided shall be sufficiently detailed and complete to enable the Commission to evaluate whether the proposed increase in water supply and/or distribution capacity is in phase with the existing or probable future capacity of other area infrastructure, including but not limited to the need for an adequate level of service for Highways 1 and 92 as required by the LCP.*

- 4) Modify Section I.B of the proposed “Established Guidelines for New Connections” (see pages 11-13 of the proposed PWP amendment in **Exhibit 2**) as follows:

***B. Large Commercial and Industrial Service Connections***

*Large commercial and industrial developments will require additional analysis prior to approval of connections to the MWSD water system. All commercial, and industrial, and multi-family residential applicants must provide MWSD with a justified estimate of the development’s projected daily water demand. The following definitions apply:*

- *Tier 1 Large Commercial and Industrial Development (Tier 1 Commercial Development): Any commercial or industrial development that has a projected daily demand of over 200 gallons per day (gpd).*

- ~~Tier 2 Large Commercial and Industrial Development (Tier 2 Commercial Development): Any commercial or industrial development that has a projected daily demand of over 500 gpd.~~

~~Tier 1 Commercial Development~~ Applicants for development that has a projected daily demand of over 200 gallons per day (gpd) must provide additional analysis regarding the projected demand and potential for future business growth and associated increased water demand. MWSD will determine, based on its existing supply and demand, whether the District has adequate capacity to serve the development, given requirements to reserve water for priority uses, with allowances for additional residential connections for well conversions, and for corresponding to building permits or Coastal Developments permits or other entitlements issued authorized for issuance by the County of San Mateo County in compliance with its approved Local Coastal Program (LCP).

~~Tier 2 Commercial Development applicants must initiate the Public Works Plan amendment approval process with the CCC for the proposed development. The proposed development will undergo a review process regarding the future impacts that the development could have on local resource availability. The CCC must approve Tier 2 Commercial Development in order for the development to be served by MWSD.~~

- 5) Modify the PWP to address internal inconsistencies, current and updated data, and outdated phasing language, including but not limited to modifications designed to: delete old data and tables that have been replaced by newer data and tables; recognize already approved PWP projects; on page 13, replace the text “initiating Phase II PWP” with “pursuing additional water supplies”; and on page 31 replace the two instances of the text “Phase II Public Works Plan” with “Public Works Plan amendment.”

#### IV. FINDINGS AND DECLARATIONS

The Commission finds and declares as follows:

##### A. PROPOSED PUBLIC WORKS PLAN AMENDMENT

###### Background

The Montara Water and Sanitary District (MWSD or District) provides water, sanitary sewer, and solid waste disposal services to the coastal communities of Montara, Moss Beach and adjacent areas located north of Half Moon Bay and south of Pacifica in San Mateo County (see **Exhibit 1**). The District currently provides water to approximately 1,650 connections, about 90% of which are single and multi-family residential users. The system includes a surface water source (Montara Creek), a water treatment plant, nine groundwater wells that draw water from the Montara and Denniston Creek groundwater basins, three potable water storage tanks and over 150,000 feet of distribution pipelines.

The District acquired their water system, which was previously privately-owned, in August 2003. At the time of the District’s acquisition, there was an existing moratorium on new connections (dating back to 1976), which was imposed by the California Public Utilities

Commission.<sup>1</sup> Due to ongoing water supply issues, the District continued the moratorium after acquiring the system, by enacting District Code Section 5-4.229.<sup>2</sup> Following acquisition of the system, the District made significant infrastructure improvements, implemented significant operational efficiencies, encouraged water conservation, and overall improved the operation and maintenance of the system. Due to this effort, the District achieved a water supply surplus, and on March 3, 2011, the MWSD Board of Supervisors repealed District Code Section 5-4.229 and enacted District Code Section 5-4.100, allowing for new connections and lifting the District's moratorium.<sup>3</sup>

In 2003, upon public acquisition of the water system, the District established the Water Conservation Program to install water efficient fixtures while offering a customer rebate program. In 2007, the District replaced all customer water meters, totaling 1,614, with new radio-read meters. The District created an auditing systems using Orion water meters, borrowed or purchased through the District. In addition, the District started a Public Education program, providing free conservation kits to customers, including showerheads, and faucet aerators. Further, the district improved infrastructure by replacing water mains and raw water pipelines and adding a schoolhouse tank control valve. The District also modified their distribution system and the Supervisory Control & Data Acquisition System (SCADA) to allow staff to make better-informed decisions in system efficiency, and rehabilitated wells. The District states that due to these conservation efforts and infrastructure improvements, the District now has 72,718 more gallons per day available than they did in 2004. The District developed the 2011 MWSD Water System Master Plan, which reflects these conservation and infrastructure improvement efforts, and identifies 128,000 gpd of available water (within drought supply capacity).

The objective of the District's original PWP (also referred to as PWP Phase 1 and numbered 2-06-006), now proposed to be amended, was to improve specific portions of the District's water system to ensure an adequate and reliable water supply for existing uses. PWP-identified improvements included new water storage facilities, a new well and a water treatment facility for existing wells. These improvements were not intended to expand existing connections or accommodate new connections to the system, but instead to improve service to existing customers. Since the PWP was first certified by the Commission in 2008, the District has

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<sup>1</sup> The Public Utilities Commission (PUC) no longer regulates the District (as of 2003), because the District is now publicly owned.

<sup>2</sup> MWSD Code Section 5-4.229 states: "The moratorium upon new connections that was recommended in 1976 by the California Department of Health Services and imposed by the California Public Utilities Commission upon the privately-owned water system that was acquired by the District effective August 1, 2003 is hereby continued in effect from and after said date due to the continuing shortage of water supply and storage for existing Customers within the Service area of said system. At such time as there are sufficient sources of water and corresponding supplies available for new connections within the Service area so acquired by the District, the District will review such availability and consider appropriate action."

<sup>3</sup> MWSD Code Section 5-4.100 states: "(a) Availability of water supplies shall be determined by the Board in conjunction with its approval of the Water System Master Plan. The Master Plan shall include data from which such availability may be determined in increments of one or more five (5) year periods. The availability of water supplies so determined shall not constitute, expressly or impliedly, a guarantee that a sufficient quantity of water will be available to serve Customers' demands continuously or at a given time or to serve Applicants' proposed demands. Likewise, the availability of water supplies so determined shall not constitute, expressly or impliedly, a guarantee that a water service connection permit will be issued to any Person or Applicant. The Board may, at its discretion, establish by resolution priorities for the issuance of permits in furtherance of the public health, welfare and safety."

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undertaken some of the development projects identified in the PWP and has instituted additional conservation and educational/outreach efforts to reduce water consumption. The existing certified PWP recognizes the water connection Moratorium.

As a result of the long-standing moratorium over the past few decades and the lack of public water in the District's jurisdiction, there has been significant pressure on San Mateo County to approve residential and other development with private water sources. As a result, the County has approved private domestic wells throughout the urban midcoast, with 314 private wells now in the District's jurisdictional area. These wells compete with the groundwater drawn within the basins utilized by the District's groundwater sources. Additionally, since they are within the urban area, the private wells conflict with the intent of the LCP that urban development should rely on public water. In the mid-2000's, to address the increasing number of private wells in the urban midcoast, the County began imposing a condition of approval requiring abandonment of the new private wells as soon as public water becomes available. The County estimates 32 well permits were approved subject to this condition within the District's Jurisdiction. Accordingly, approximately 282 wells within the District's jurisdiction are not subject to this condition.

Following the initial PWP Amendment (2-06-006-A1) submittal, and during the file review process, the Commission certified the San Mateo County LCP Update (August 2012). The updated San Mateo County LCP recognizes a 1% annual growth rate in the urban midcoast, which currently translates to 40 equivalent residential units (ERUs) per year. The recently certified 2012 LCP update only allows for five private wells per year, for three years (i.e. until October 2015). However, the three-year program will end prior to October 2015 if the District obtains the necessary approvals from the California Coastal Commission to provide water service to vacant properties. As updated, the certified LCP now recognizes the County's condition for well permits and also requires non-conditioned wells to be abandoned if the property owners apply for major remodels/expansions<sup>4</sup> or new development on vacant lots served by private wells. In response to these issues, along with identified additional water supply, the District has proposed to utilize the water surplus to both convert private wells to public water and to serve new residential, commercial and industrial developments.

### **Water Supply**

The District owns ten water sources that have a collective annual rated system capacity of 892,800 gallons per day (gpd). The rated system capacity is the collective maximum potential of the water sources, taking into consideration only the amount appropriated from each source (well or surface water source) when the source was initiated. However, the District does not issue water connections to existing customers using this number (rated system capacity) as its supply. Instead, the District operates on what is called the Drought Supply Capacity, which is 446,400 gpd (half of the rated system capacity). Drought supply capacity is determined through rated source capacities, as opposed to the recorded source production, consistent with water industry standards. The water supply capacity under drought conditions is calculated utilizing the conservative industry-wide water resources methodology in which the sources are assumed to be

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<sup>4</sup> "For purposes of this policy, major remodels or expansions include all projects where new construction has a value equal or greater to 50% of the value of the existing structure." LUP Policy 1.18.1(f).

capable of producing only 50 percent of their rated capacity. This conservative methodology is utilized in recognition of drought water shortages or other extreme conditions.

The drought supply capacity is subject to change if new sources are added to the MWSD water system, including by future PWP or PWP amendment. The Drought Supply Capacity can be used to demonstrate that at least 446,400 gpd is available at this time for District water connections. The District's existing customer demand is 318,418 gpd. Therefore, the District indicates that they have 128,000 gpd available for new water connections. Of the available 128,000 gpd, 72,718 gpd is available as a result of general system improvements, such as conservation and in-kind transmission upgrades, and the remaining 55,282 gpd is associated with improvements authorized pursuant to projects initiated based on the original PWP, including the Alta Vista Well.

### **Specific Project Description**

The District proposes to put the available 128,000 gpd to beneficial public use prior to obtaining additional water supplies. Eventually, the District intends to initiate another PWP or amendment of the Public Works Plan. Accordingly, this proposal, while it would serve new connections, would not induce pumping beyond the rated drought supply capacity associated with these existing water sources. Therefore, the proposal does not expand capacity, but rather it extends existing capacity to new users through new connections. In short, the current proposal eliminates the existing PWP's prohibition against new water connections, allowing the District to use existing water supply surplus for new connections to development that is approved pursuant to the County's LCP, and establishes a mechanism to serve public water to residents who are currently using private wells.

Recognizing the finite amount of water available under the Drought Capacity figure (128,000 gpd), the District has incorporated trigger points that would require Public Works Amendments to evaluate the consistency of certain actions. The District's proposed amendment contains a trigger point that requires the District to initiate a PWP or PWP amendment process to pursue additional water supplies once the District reaches 90% of its drought rated capacity. The District also proposes that new connections to the system will continue to be available under the PWP until demand reaches 100% of the drought supply capacity. To implement the amendment, the District has proposed changes to the language of 2-06-006, including a new connection guideline framework, trigger points for future public works plan amendments and reporting/monitoring provisions. The proposed language updates portions of the PWP with current figures and the status of the District's operations (See **Exhibit 2**).

## **B. LOCAL COASTAL PLAN CONSISTENCY ANALYSIS**

### **1. New Montara Water and Sanitary District Connections and Priority Uses**

LUP Policy 1.3 (Definition of Urban Areas) states, in part:

*a. Define urban areas as those lands suitable for urban development because the area is either: (1) developed, (2) subdivided and zoned for development at densities greater than one dwelling unit/5 acres, (3) served by sewer and water utilities, and/or (4) designated as an*



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*affordable housing site in the Housing Component. [emphasis added]*

[...]

LUP Policy 1.4 (Designation of Urban Areas) states:

*Designate as urban those lands shown inside the urban/rural boundary on the Land Use Plan Maps. Such areas include Montara, Moss Beach, El Granada, Princeton and Miramar. [emphasis added]*

LUP Policy 1.5 (Land Uses and Development Densities in Urban Areas) states, in part:

*a. Incorporate the adopted Montara-Moss Beach-El Granada Community Plan into the land use plan for the Midcoast, but amend it where necessary to meet Local Coastal Program objectives.*

[...]

LUP Policy 1.18 (Location of New Development) states, in part:

*a. Direct new development to existing urban areas and rural service centers in order to: (1) discourage urban sprawl, (2) maximize the efficiency of public facilities, services, and utilities, (3) minimize energy consumption, (4) encourage the orderly formation and development of local governmental agencies, (5) protect and enhance the natural environment, and (6) revitalize existing developed areas. [emphasis added]*

*b. Concentrate new development in urban areas and rural service centers by requiring the “infilling” of existing residential subdivisions and commercial areas.*

[...]

LUP Policy 1.18.1 (Ensure Adequate Public Services and Infrastructure for New Development in Urban Areas) states, in part:

[...]

*c. New public water connections in the Montara Water and Sanitary District (MWSD) water service area will be allowed only if consistent with the MWSD Public Works Plan (Coastal Commission PWP No. 2-06-006), Chapter 2 of the LCP, and all other applicable policies of the LCP as amended.*

*d. Approval of any new private wells within the urban/rural boundary and the Montara Water and Sanitary District (MWSD) water service area shall be limited to five per year for three years of the effective date of this policy (i.e., on October 7, 2012), or until MWSD obtains the necessary approvals from the California Coastal Commission to provide water service to vacant properties, whichever comes first.*

*e. Approval of any new private well or development that relies on a new private well may only be considered if a connection to the public water supply is not available. In such instances, the applicant for the development must obtain a coastal development permit (CDP) for a test well, and document compliance with all Environmental Health standards and requirements for the proposed use of the well, prior to submitting a CDP application for the development.*

[...]

*The approval of any development that relies on a private well shall be conditioned to require recordation of a Deed Restriction, to the satisfaction of County Counsel and the Planning and Building Department, prior to the issuance of building permits, that requires the applicant and any successor in interest to abandon the well consistent with Environmental Health requirements and connect to the public water system within 90 days of the date on which a connection becomes available, availability being determined in the reasonable judgment of the Community Development Director. Except as limited above, private wells shall not be prohibited or required to be abandoned if the applicable water district has the authority to issue new connections but refuses or is unable to provide water service.*

*f. If a public water supply is available, major remodels or expansions of existing development, or new development on vacant lots, served by private wells constructed after September 12, 1989, are not permitted unless the project will connect to the public water system and abandon the well. For purposes of this policy, major remodels or expansions include all projects where new construction has a value equal or greater to 50% of the value of the existing structure.*

LUP Policy 1.19 (Definition of Infill) states:

*Define infill as the development of vacant land in urban areas and rural service centers which is: (1) subdivided and zoned for development at densities greater than one dwelling unit per 5 acres, and/or (2) served by sewer and water utilities. [emphasis added]*

LUP Policy 2.8 (Reservation of Capacity for Priority Land Uses) states, in part:

*a. Reserve public works capacity for land uses given priority by the Local Coastal Program as shown on Table 2.7 and Table 2.17. All priority land uses shall exclusively rely on public sewer and water services.*

[...]

*e. Allow Coastside County Water District and Montara Water and Sanitary District to allocate priority capacity in accordance with Table 2.17 to provide municipal water service to residential dwellings which are connected to the public sanitary sewer system, when such a connection is necessary to avert a substantial hardship caused by the failure of a private well serving the dwelling in production quantity or quality as certified by the Director of the*

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*Environmental Health Division. For purposes of this policy, “substantial hardship” shall not include any failure which can be remedied by repair or replacement of well equipment or facilities, or relocation of a well on a parcel. Whether substantial hardship exists shall be determined by the Community Development Director, following consultation with the Director of Environmental Health and the General Manager of the serving water district.*

[...]

LUP Policy 2.24 (Reservation of Capacity for Priority Land Uses) states, in part:

*a. Reserve water supplies for each land use given priority by the Coastal Act or the Local Coastal Program. These priority uses are shown on Table 2.17. Amend this table to reflect all changes in the Land Use Plan which affect these land uses.*

[...]

LUP Policy 2.26 (Water Use Monitoring) states:

*Require that the water service providers, presently Coastside County Water District (CCWD) and the Montara Water and Sanitary District (MWSD), monitor: (1) the actual amount of water consumption by land use, and (2) the rate of growth of new development. Require them to submit an annual data report to the County summarizing the results of this monitoring.*

LUP Table 2.17 (Amount of Water Capacity to be Reserved for Priority Land Uses):

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TABLE 2.17 AMOUNT OF WATER CAPACITY TO BE RESERVED FOR PRIORITY LAND USES <sup>1</sup> MONTARA WATER AND SEWER DISTRICT (MONTARA/MOSS BEACH)				
ALLOCATION OF RESERVED CAPACITY TO PRIORITY LAND USES	PHASE I		BUILDOUT	
	Units	Gallons/Day	Units	Gallons/Day
<u>Coastal Act Priorities</u>				
Marine-Related Industrial	—	—	—	—
Commercial Recreation	57 acres	1,100	82 acres	1,230
Public Recreation	282 persons	3,200	408 persons	4,080
Floriculture		13,800		10,000
Essential Public Services <sup>2</sup>				5,000
<u>Local Coastal Program Priorities</u>				
Specific Developments on Designated Sites Containing Affordable Housing	148	64,380	148	35,816 to 51,504
(1) North Moss Beach Site (11 acres)				
Other Affordable Housing			20	5,000
Total Water Capacity for Priority Land Uses		82,480		61,126 to 76,814
Percent of Total Water Capacity for Priority Land Uses		10.6%		5.4 to 9.2%
Percent of Buildout Allowed by Phase		50 to 69%		100%
<b>Total Water Capacity</b>		<b>778,800</b>		<b>836,300 to 1,128,700</b>

NOTES:

- Capacity shall be reserved for additional priority land use development when service provider develops new supplies to serve new connections on vacant lands. Does not include existing, developed priority land uses at time of LCP adoption.
- Essential public services include the following uses: Emergency Facilities, Correctional Facilities, Transportation Facilities (public), Utility Facilities, Hospitals, Skilled Nursing Facilities, Intermediate Care Facilities, Libraries, Community Centers, Elementary and Secondary Schools, Institutional Day Care Facilities for Children (Day Care Centers as defined by State law), Adults and the Elderly, Institutional Full-Time Care Facilities for Children and Adults, Institutional Shared Housing Facilities for the Elderly and One-Family Dwellings with Failed Domestic Wells. These services must be provided by a public agency or private non-profit or government-funded (partially or fully) purveyor to be considered an essential public service. The reserve capacity allocated to these priority uses may not be shared by any associated, non-priority use and must be forfeited when the priority use is discontinued.  
 12,710 gallons/day are reserved for One-Family Dwellings with Failed Domestic Wells. This reservation is allocated as follows:  
 Coastside County Water District - 7,710 gallons/day (30 units)  
 Montara Water and Sanitary District - 5,000 gallons/day (20 units)
- In order to qualify for priority, historic structures must meet the criteria contained under LCP Policy 2.31c(6).
- Where development of new public water facilities can accommodate only a limited amount of new connections on vacant land, adequate capacity for Coastal Act priority uses shall be reserved before reserving capacity for Local Coastal Program priority uses.
- Affordable means as defined by Section 6102.48.6 of the certified zoning regulations, and subject to income and cost/rent restrictions for the life of the development.

The Montara-Moss Beach-El Granada Community Plan states, in part:

*Under this Plan, future community development is limited to those areas which are already subdivided, zoned for development, and served by utilities—technically speaking, to an “urban infill” of partially built-out subdivisions.*

[...]

*The most important factors controlling the growth of population in the community, however, will be the availability of water and sewage facilities....*

[...]

*Residential – projected growth is restricted to infill of existing subdivided lots zoned for development and served by public utilities, maximizing the utilization of existing facilities.*

The LCP contains a number of policies that relate to the issuance of new water connections by Montara Water and Sanitary District. LUP Policy 1.18.1(c) requires consistency with the approved PWP, Chapter 2 of the LUP and all applicable LUP Policies. LUP Policy 2.8 requires the District to reserve public works capacity for land uses given priority by the Local Coastal Program as shown on Table 2.7 and Table 2.17. LUP Policy 2.24 specifically requires that the District reserve water supplies for each land use given priority by the Coastal Act or the Local Coastal Program, as shown on Table 2.17. LUP Policy 2.26 requires monitoring and reporting by the District for water use allocations.

As described and outlined above, the District has demonstrated that 128,000 gpd are currently available for new connections. The District has proposed to issue new residential connections to properties currently served by private domestic wells as well as issue new connections to new residential, commercial, and industrial developments that are approved pursuant to the County's LCP. The District states that the average daily demand for a residential unit is 197 gpd and the average daily demand for one commercial/industrial/multi-residential development (as proposed to be served pursuant to the proposed amendment) will be at least 197 gpd under this proposal.

Table 2.17 requires that the District reserve sufficient water for Phase 1 priority land use figures. Specifically, the LCP recognizes Coastal Act Priorities totaling 18,100 gpd and Local Coastal program Priorities totaling 64,380 gpd (grand total 82,480 gpd). Since the adoption of Table 2.17, which outlines the Phase 1 priority uses that must be accommodated, CA Department of Parks and Recreation facilities and the San Mateo County Fitzgerald Marine Reserve Phase I Coastal Act Public Recreation priority developments are being served approximately 421 gpd out of the required 3,200 gpd (See Table below). Additionally, the Farallone Inn and Moss Beach Distillery (Commercial Recreation Priority uses) are being served approximately 2,473 gpd out of the required 1,100 gpd (See Table below). Accordingly, the required 18,100 gpd for Coastal Act Priority water has been reduced to 16,579 gpd. The 64,380 gpd for Local Coastal Program priorities remains the same. The current total priority water requirement under LCP Table 2.17 is therefore 80,959 gpd and the District must demonstrate it can reserve 80,959 gpd for the Coastal Act and LCP priority uses enumerated in the County's LCP.

*MWSD Existing Phase 1 Coastal Act Priority Use Table*

Coastal Act Priority	Priority User	Year Priority Use Water Service Commenced	Annual Average Usage, gpd	Coastal Act Priority Annual Average Usage, gpd
Public Recreation	CA Dept. of Parks & Recreation	1986 <sup>1</sup>	43	421
	SMC Fitzgerald Marine Reserve	1989 <sup>1</sup>	378	
	American Youth Hostel	1970 <sup>1</sup>	433	
Commercial Recreation	Farallone Inn	1991 <sup>2</sup>	712	2,473
	Moss Beach Distillery	1999 <sup>3</sup>	1761	
<p><b>NOTES</b></p> <p><sup>1</sup> The earliest billing records from MWSD's predecessor indicate that water service commenced at the dates noted.</p> <p><sup>2</sup> In 1991, the County of San Mateo prevented this historic building from being demolished, and the Farallone Inn Bed &amp; Breakfast was opened after substantial remodeling. A restaurant addition was also completed in 2008. Permits on file with MWSD and San Mateo County.</p> <p><sup>3</sup> The Moss Beach Distillery operated as a small, private club starting in the 1930s, and would not have been considered a site of commercial recreation until it was remodeled into the larger bar and restaurant in 1999. Permits on file with San Mateo County.</p>				

Subtracting the 80,959 gpd required for LCP enumerated priority uses from the District's demonstrated 128,000 gpd available amounts to 47,041 gpd for non-priority use connections, including residential and general commercial development. It is possible that the LCP's Table 2.17 could be amended by the County in the future, which would reduce the required priority water figure and increase the availability of water for non-priority uses. Such an amendment may be appropriate given the overall reduction in per capita water use since the table was developed, as well as changes in the floriculture industry in the area. In addition, the County indicated that they would be supportive of an amendment to update the table to reflect current demand projections. To the extent Table 2.17 no longer reflects current priorities and their needed water allocation, the Commission is also supportive of an amendment to bring the information (as to Phase I and Buildout figures) up to date. However, until any such amendment is certified, the figures in Table 2.17 represent required quantities of priority water that must be reserved.

The District proposes to reserve only 3,579 gpd for priority uses, which accounts for the currently remaining Table 2.17 LCP priorities that are Coastal Act related other than Floriculture. The proposal does not address the requirement to reserve water for non-Coastal Act priority uses identified in the LCP, including the identified affordable housing developments. The District has omitted floriculture from their proposal because they argue that future floriculture development would be outside the District's service area, as the land most suitable

for floriculture is outside the urban-rural boundary. The District suggests that in the last 10 years, the trend has been for local floriculture businesses to downsize their operations in the area. The District further contends that this trend translates to an unlikely scenario that floriculture will continue to expand in the Midcoast area, especially using public water supply for irrigation, as it is prohibitively expensive for this use. Although these arguments could potentially be accurate, as discussed above, without an amendment to the LCP to modify Table 2.17, the priority water requirements remain the same and must be protected. Therefore, the Commission imposes **Suggested Modification 1** to ensure that water is reserved for all LCP-enumerated priority uses. As modified, the PWP Amendment would include the LCP-required 80,959 gpd priority water figure and would be consistent with LCP Policy 2.8 and Table 2.17.

### **Conclusion**

As described above, the LUP Policies and Table 2.17 require that the District maintain 80,959 gpd for Phase I priority land uses but the proposed amendment does not protect all LCP-enumerated priority uses. Accordingly, as proposed, the District's framework for providing new connections is inconsistent with the LUP Policies protecting priority uses and must be denied as submitted. As demonstrated above, the proposal can be modified to prioritize LCP certified priority uses. Therefore, the Commission imposes **Suggested Modification 1**. As modified, the PWP would protect all LCP-enumerated priority uses, consistent with LUP Policies 2.8, 2.24 and Table 2.17. Thereafter, the District would have 47,041 gpd remaining to serve non-priority uses.

Lastly, the District's proposed amendment contains a monitoring and reporting scheme to ensure up to date understanding of water connections and system supply. LUP Policy 2.26 requires that Montara Water and Sanitary District (MWSA), monitor: (1) the actual amount of water consumption by land use, and (2) the rate of growth of new development. This policy also requires them to submit an annual data report to the County summarizing the results of this monitoring. The District did not provide a specific provision to monitor the actual amount of water consumption by land use or the rate of growth of new development. Additionally, given the above discussion on priorities, it is necessary that the monitoring and reporting incorporate metrics designed to identify and assess priority use allocation and private well abandonment, and to keep track of the availability of both priority and non-priority water. Therefore, the Commission imposes **Suggested Modification 2**. As modified, the District will incorporate the specific language of LUP Policy 2.26, as well as specific provisions to track connections made to existing private well-fed properties and priority land uses. As modified, the amendment is LUP Policies 1.18.1(d), 2.8, 2.24, and 2.26.

Therefore, as modified, the amended PWP is consistent with the certified LCP's requirement to protect all LCP-enumerated priority uses, as well as outstanding County CDP conditions on existing well permits. As a result of the modifications, the District has a surplus of 47,041 gpd to allocate to its proposed residential and commercial/industrial uses, as well as to properties that are currently served by private wells.

## **2. Adequacy of Public Services**

LCP Policy 2.7 (Phased Development of Public Works Facilities) states:

*Require the phased development of public works facilities in order to ensure that permitted*



*public works capacities are limited to serving needs generated by development which is consistent with the Local Coastal Program policies. In accordance with Policies 2.9, 2.14, 2.22, 2.27, and 2.42, allow expansion of public works facilities, including but not limited to water supply and transmission, sewage treatment and transmission, and the San Mateo County Midcoast and City of Half Moon Bay regional transportation system only after considering the availability of other public works facilities, and establishing whether capacity increases would overburden the existing and probable future capacity of other public works facilities.*

LCP Policy 2.27 (New and Expanded Water Supply and Distribution Capacity) states, in part:

*a. Allow new or expanded water supply, service connections, treatment, storage and distribution capacity to serve new development only under the following circumstances: (1) when existing capacity has been consumed or will be consumed within the time required to construct additional water supply capacity; (2) after considering the availability of other public works facilities, and establishing whether capacity increases would overburden the existing and probable future capacity of other public works facilities; and (3) after considering information from, or being used to create, the Transportation Management Plan required by Policy 2.57.2, if available.*

[...]

LCP Policy 2.49 (Desired Level of Service) states:

*In assessing the need for road expansion, consider Service Level D acceptable during commuter peak periods and Service Level E acceptable during recreation peak periods.*

LCP Policy 2.57.2 (Transportation Management Plan) states:

*Develop a comprehensive transportation management plan to address the cumulative traffic impacts of residential development, including single-family, two-family, multi-family, and second dwelling units, on roads and highways in the entire Midcoast, including the City of Half Moon Bay. The plan shall be based on the results of an analysis that identifies the total cumulative traffic impact of projected new development at LCP buildout and shall propose specific LCP policies designed to offset the demand for all new vehicle trips generated by new residential development on Highway 1, Highway 92, and relevant local streets, during commuter peak periods and peak recreation periods; and policies for new residential development to mitigate for residential development's significant adverse cumulative impacts on public access to the beaches of the Midcoast region of San Mateo County.*

*The plan shall thoroughly evaluate the feasibility of developing an in-lieu fee traffic mitigation program, the expansion of public transit, including buses and shuttles, and development of a mandatory lot merger program.*

LUP Policy 2.7 allows expansion of water transmission within the District's service area only after first considering the availability of other public works facilities and establishing whether

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capacity increases would overburden the existing and probable future capacity of other public works facilities. LUP Policy 2.27 allows new water service connections to serve new development only under the following circumstances: (1) when existing capacity has been consumed or will be consumed within the time required to construct additional water supply capacity; (2) after considering the availability of other public works facilities, and establishing whether capacity increases would overburden the existing and probable future capacity of other public works facilities; and (3) after considering information from, or being used to create, the Transportation Management Plan required by Policy 2.57.2, if available.

LUP Policy 2.49 establishes acceptable levels of service, allowing Service Level D during commuter peak periods and Service Level E during recreation peak periods. LUP Policy 2.57.2 directs the County to develop a comprehensive transportation management plan to address the cumulative traffic impacts of residential development, including single-family, two-family, multi-family, and second dwelling units, on roads and highways in the entire Midcoast.

### **Existing Capacity and Time Required to Construct Additional Water Supply Capacity**

LUP Policy 2.27 allows new water service connections to serve new development, in part, only when existing capacity has been consumed or will be consumed within the time required to construct additional water supply capacity. As proposed, the maximum potential allocation of the District's proposal would consume the identified 128,000 gpd (available as a result of infrastructure improvements and water conservation measures outside the scope of 2-06-006) within 15 years. Taking into account the priority use requirements, the District's available drought supply capacity could be consumed in as little as 8 years. The District's proposal includes a trigger that requires submittal of a PWP or PWP Amendment for any new water supplies once drought supply capacity is reached. This timeline recognizes the distinct probability that the District's water supply will be consumed prior to the implementation of a future PWP that authorizes new or expanded water sources. Accordingly, since new water supplies will not be available until after all existing water capacity is appropriated to midcoast development, allowing new connections for new development, as modified above, is consistent with LUP Policy 2.27(1).

### **Sewer Capacity**

LUP Policy 2.7 allows expansion of water transmission within the District's service area only after first considering the availability of other public works facilities and establishing whether capacity increases would overburden the existing and probable future capacity of other public works facilities. LUP Policy 2.27 allows new water service connections to serve new development only after considering the availability of other public works facilities, and establishing whether capacity increases would overburden the existing and probable future capacity of other public works facilities. The existing certified PWP 2-06-006 also requires the Commission to evaluate whether the proposed increase in water distribution capacity is in phase with the existing or probable future capacity of other area infrastructure.

The Sewer Authority Mid-Coastside (SAM) Wastewater Treatment Plant (WWTP), which treats the sewage collected from MWSD, has established capacities for each of the three member agencies (MWSD, Granada Sanitary District, and the City of Half Moon Bay) that make up the Joint Powers Authority. SAM maintains a treatment capacity of 3.71 mgd. The District currently

owns 550,000 gpd with the option to purchase up to approximately 750,000. The District's sewer system currently transmits 373,000 gpd on average (68% of allotted capacity), which is approximately 194 gpd per connection. Additionally, the SAM system's other users (City of HMB (1.9 mgd) and Granada Sanitary District (GSD) (1.1 mgd)) are operating below their maximum sewer capacities.

The District provided an analysis of the sewer demand as it may change as a result of its proposed framework for new water connections. The District serves approximately 1,928 sewer connections, including sewer connections to properties within its jurisdiction that rely upon private domestic wells for water. The District contends that the abandonment of wells will reduce the amount of water going into the sewer system because well users typically draw upon their wells to a greater extent than properties served with public water. Properties served with a public water connection are charged based on the water used, whereas the draw on wells is only limited by their capacity. Accordingly, a reduction in private wells will result in a reduction of water in the sewer system. In order to prepare for the maximum amount of water potentially introduced into the sewer system as a result of the District's proposal, the District provided an analysis based on the presumption that no wells would be abandoned/converted to public water service, because such a scenario would pose the greatest anticipated strain on the sewer system's capacity. Under this presumption, it is possible to evaluate the maximum potential sewer demand for the District.

The District provided a 20-year analysis, which demonstrates that assuming no wells are abandoned and assuming the County's maximum growth rate of 1% each year occurs, the sewer demand will reach approximately 445,555 gpd. This maximum potential demand after 20 years is within the District's 550,000 gpd demand capacity. Additionally, since the District will be operating within their capacity, the maximum scenario will not adversely impact its own or the other utilities' (GSD and HMB) ability to operate within their respective capacities. The proposal will therefore not adversely impact SAM's ability to operate within its 3.71 mgd maximum capacity. Therefore, the proposed amendment, as modified above, is consistent with LUP Policies 2.7, 2.27 and the PWP 2-06-006 amendment provision as they relate to midcoast sewer capacity.

The proposed amendment must not outpace or burden the existing and probable future capacity of stormwater collection and transmission capacity within the urban midcoast. On August 18, 2006, the Region 9 Office of the US Environmental Protection Agency (EPA) issued an NPDES Compliance Evaluation Report to SAM, documenting that approximately 200 sanitary sewer overflows (SSOs) occurred between 2000 and 2005, including 64 attributed to MWSD during this period. The infrastructure associated with MWSD has been updated, including by replacing damaged pipes. According to the EPA's report, the SSO's were the result of blocked pipes (as a result of roots or unclean sections) and failing infrastructure. SAM has undertaken a number of transmission system retrofitting and other improvement projects to address blocked pipes and other system deficiencies. As of November 2012, SAM added a 200,000 gpd retention system at the Burnham strip to accommodate wet weather flows, in addition to their existing 400,000 gpd tank near MWSD facility. The SF Regional Water Quality Control Board (RWQCB) recently extended the existing NPDES permit for the facility and this extension was confirmed by EPA earlier this year. Following EPA's review, the SAM facility received a passing grade and no

major issues were identified. According to these documents, SAM's system is expected to be able to handle wet weather flows going forward. The proposed amendment will serve to reduce flows to the system due to reduction in the number of private wells over time. Therefore, as modified, the proposed amendment will not overburden the existing or future probable capacity of the District and SAM to accommodate wet weather collection, transmission and treatment capacity.

Therefore, the proposed amendment, as modified above, is consistent with LUP Policies 2.7, 2.27 and the PWP 2-06-006 amendment provision as they relate to midcoast sewer capacity.

### ***Traffic Capacity***

LUP Policy 2.27 allows new water service connections to serve new development only after considering information from, or being used to create, the Transportation Management Plan required by Policy 2.57.2, if available. LUP Policy 2.49 establishes acceptable levels of service, allowing Service Level D during commuter peak periods and Service Level E during recreation peak periods. LUP Policy 2.57.2 directs the County to develop a comprehensive transportation management plan to address the cumulative traffic impacts of residential development, including single-family, two-family, multi-family, and second dwelling units, on roads and highways in the entire midcoast. The existing certified PWP 2-06-006 requires the Commission to evaluate whether the proposed increase in water distribution capacity is in phase with the existing or probable future capacity of other area infrastructure, including but not limited to the need for an adequate level of service for Highways 1 and 92 as required by the local coastal program.

The proposed amendment would allow for new water connections to serve existing residential developments that are served by private domestic wells, as well as new residential, commercial and industrial development that is approved by the County, and therefore limited by the LCP's growth controls, including the allowed 1% annual growth rate. The LUP requires an evaluation of existing levels of service for Highways 1 and 92, and consideration of available information associated with the 2.57.2 mandated Transportation Management Plan, to ensure new water connections serving new development in the midcoast will not overburden the roadway system/segments. The County provided available information related to their efforts to develop a comprehensive Transportation Management Plan (TMP) pursuant to LUP Section 2.57.2. At present, the available information consists of a grant application and TMP scoping documents. The County projects most of the TMP development will take place during the 2014/2015 fiscal year. The County Board of Supervisors passed Resolution No. 072381, authorizing the Planning Director to apply for a Caltrans Community-Based Transportation Planning Grant for no more than \$300,000 to develop the TMP. The County's Scope of Work states:

*This plan will determine how to minimize and mitigate current and future traffic along Highway 1, Highway 92, and other arterial roads on the San Mateo County Midcoast and in the City of Half Moon Bay. Specifically, the CTMP will address the cumulative traffic impacts of future residential development, including single, multi-family, and second unit residential development. The plan will identify and thoroughly evaluate the feasibility of measures to minimize and mitigate these impacts, including the possibility of developing an in-lieu fee traffic mitigation program, expanding public transit (including buses and shuttles), and/or developing a mandatory lot merger program to reduce buildout potential. It will also enhance efforts to ensure residential development is only allowed where roadway*

*capacity will not be constrained to unacceptable levels.*

The available information suggests that the TMP and mitigation measures will be in place in the near future to ensure County and CCC approved development will reduce congestion/impacts to the Highway 1 and Highway 92 corridors within the urban midcoast in the most comprehensive manner possible.

In addition to the TMP, the LUP requires the phased development of public works facilities, including roadways, to ensure that new development will not be out of phase with Highway 1 and 92 levels of service (LOS). The 2011 Congestion Management Plan demonstrated that the bulk of road way segments along Highway 1 and Highway 92 operate at LOS E.<sup>5</sup> Two segments (one along Highway 1 and the other along Highway 92) operate at LOS D. LUP Policy 2.49 establishes acceptable LOS for the midcoast roadway segments, including Service Level D during commuter peak periods and Service Level E during recreation peak periods. The proposed connections to existing development served by private domestic wells therefore will not adversely impact roadway LOS, as these properties contain existing residential development.

Regarding new connections to new rather than existing development, the 2012 SMC LCP Update approved a 1% growth rate for the midcoast (Equal to a total of 40 ERUs for the midcoast). All development (prior to receiving a water connection) must be reviewed and conditioned to minimize or avoid impacts during County/CCC CDP review and will account for any impacts to these Highways moving forward. As modified, this interim proposal for extension of new water connections will not be out of phase with existing LOS. The County's LCP recognizes a 1% growth rate and includes transportation management mitigation measures, which will address traffic impacts associated with new residential development. The proposal, as modified, therefore will not outpace the growth rate scheme of the LCP and will not adversely impact Highway 1 and 92 roadway segments, consistent with LUP Policies 2.27, 2.49 and 2.57.2.

### **3. Impacts to Groundwater and other Sensitive Coastal Resources**

LUP Policy 2.27 (Groundwater Proposal) states, in part:

*Require, if new or increased well production is proposed to increase public water supply consistent with LCP Policy 2.22, that:*

*[...]*

*c. The amount pumped be limited such that it does not impact sensitive species and habitats including streams, riparian habitats and wetlands.*

*d. Base pumping restriction on studies conducted by a person agreed upon by the County and the applicant which shall: (1) prior to the granting of the permit, examine the geologic and hydrologic conditions of the site to determine the amount that may be pumped without adversely affecting a water-dependent sensitive habitat or result in depletion of the aquifer; and (2) during the first [three] years, monitor the impact of the well on groundwater and surface water levels and water quality and plant species and animals of water-dependent*

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<sup>5</sup> CO-CAT, Congestion Management Program (2011).

*sensitive habitats to determine if the preliminary pumping restriction adequately protects the sensitive habitats and what measures should be taken if and when adverse effects occur.*

*e. If monitoring shows impacts to water-dependent sensitive habitats, the pumping rate shall be reduced until it is clear that such impacts will not occur.*

LCP Policy 2.27 applies to new or increased well production and requires groundwater pumping rates to be low enough that the draw on water will not adversely impact groundwater, surface water and sensitive habitats. Accordingly, the Commission analyzed the original 2-06-006 under this policy (at that time, it was LUP Policy 2.32). When PWP 2-06-006 was originally certified, the Commission found that certain development projects authorized in the PWP had the potential to impact identified ESHA and wetland habitats. At the time of PWP certification, the Commission found that the proposed 150 gallon per minute pumping rate of the Alta Vista Well is a safe yield factor which will not impact water dependent sensitive habitats, riparian habitats and marshes, consistent with LUP Policy 2.27. At this time, the District is not proposing to increase the Alta Vista Well pumping rate beyond 150 gallons per minute.

The PWP (2-06-006) required a three-year annual vegetation monitoring report to assess any impacts resulting from continued use of the Alta Vista Well. The Commission has received the report each year beginning in 2011 and received the 2012 Vegetation Monitoring Report on February 8, 2013.<sup>6</sup> According to the Report, which looked at vegetation monitoring data for 2010, 2011 and 2012, the wetland vegetation along Montara Creek is not being impacted by withdrawals from the Alta Vista Well operations. Additionally, while the proposed amendment would allow new connections, the water would be drawn consistent not only with their respective rated capacities (consistent with the Commission's certification of 2-06-006), but also consistent with the District's conservative drought supply capacity approach. The District proposes to draw on the Alta Vista well at no more than the 150 gallon per minute rate that the Commission approved in 2-06-006 as consistent with LCP Policies protecting groundwater, surface water and environmentally sensitive habitat areas.

#### *Midcoast Groundwater Resources*

On April 21, 2009 San Mateo County released the long-awaited Midcoast Groundwater Study Phase II ("Kleinfelder report").<sup>7</sup> The County subsequently released the Phase III report,<sup>8</sup> which identified baseline information needed to update and better understand the Midcoast groundwater basins. The Phase III study summarized the Phase II conclusions and determined that the Midcoast aquifers have a considerable groundwater surplus in above average rainfall years but can have a deficit in dry and very dry years, and that the marine terrace subareas appear to be in long-term hydrologic balance and should remain in long-term balance with a moderate increase in water extractions. The report also determined that current pumping rates have lowered the water table to near sea level during dry years, and potentially below sea level during very dry years, posing risks of saltwater intrusion, and that increased pumping over long periods of time,

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<sup>6</sup> Public Works Plan Phase I: FINAL Vegetation Monitoring Report, prepared by ESA (2012).

<sup>7</sup> Kleinfelder. January 8, 2007 (Revised October 2008). San Mateo County Midcoast Groundwater Study, Phase II, San Mateo, California.

<sup>8</sup> Balance Hydrolics, Inc. June 2010. San Mateo County Midcoast Groundwater Study, Phase III, San Mateo County, California.

especially during drier years, will increase the amount of time that the water table falls near or below sea level, increasing the risk of saltwater intrusion.

It is evident from the water-balance assessment that several of the subbasins are lowered to around or just below sea-level during dry and very dry years. Such conditions can lead to saltwater intrusion, with possible contamination of existing wells. However, the marine terrace subareas appear to be in long-term hydrologic balance and should remain in long-term balance with a moderate increase in water extractions. The proposed amendment would result in only moderate to low increases in water extractions. Any water extractions to serve new customers would be consistent with the existing water source's rate capacity and further constrained to the very conservative drought supply capacity approach. As described above, the drought supply capacity method assumes only half of the rated capacity exists.

In addition, the proposed amendment would allow for the abandonment of existing private domestic wells in the District's jurisdiction. These wells all draw from the same few basins and compete with the District's public sources. While the rated capacity for private wells may vary, owners can draw as much water as they can every day. Abandonment of private wells will reduce the amount of water drawn from private wells. The District's use of groundwater in this area is highly regulated and customers are charged for their water use. Property owners are not similarly charged for water drawn from wells other than the initial cost of the well itself, and therefore, conservation efforts will extend to public water users, ultimately reducing the amount of water that is currently available.

Finally, the potential for saltwater intrusion issues is most likely during drought conditions, and the District has numerous measures in place to ensure pumping during drought conditions is minimized. First, new connections will only be issued up to the District's drought capacity, not up to their wells' rated capacity, as discussed above. Second, the District Board adopted a Drought Contingency Plan in 2008, which sets forth numerous District water conservation measures to be implemented according to a list of water demand stages.<sup>9</sup> The measures progress from basic public education on water conserving practices to mandatory measures. Notable conservation measures include limiting water use to only beneficial uses, and limiting or prohibiting all outdoor use of water including irrigation. The District also maintains on-going programs, such as water audits, leak detection, repairs, rebate programs for use of water-efficient washing machines and toilets, and public information and education activities.

Therefore, while the Kleinfelder and subsequent reports have identified potential groundwater problems that could occur with continued and increased use of wells during dry and very dry years, the studies also determined the basins can accommodate moderate increases in groundwater extraction and the proposed amendment ensures a prohibition on new private domestic wells, as well as a reduction in existing private domestic water wells. Moreover, as modified, the proposed amendment would result only in issuing new connections to utilize water at the existing rated capacity of each groundwater well in drought conditions. The Commission's hydrogeologist reviewed the proposed amendment in light of the Kleinfelder reports and determined that, as modified, the proposed new connections will not cause adverse impacts on

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<sup>9</sup> The five water demand management stages are: 1) Normal Water Supply, 2) Water Alert, 3) Water Warning, 4) Water Crisis, and 5) Water Emergency.



groundwater resources, including potential saltwater intrusion.

Therefore, the Commission finds that the proposal for new service connections, and the continued pumping rate for the Alta Vista Well at 150 gallons per minute, is consistent with the LUP Policy 2.27, which requires protection of ground and surface water and sensitive habitats.

#### **4. Other Issues**

##### **Urban Area Domestic Service Connections**

The District's jurisdiction area includes both urban and rural areas, as defined by the County's LCP. As proposed, the PWP is intended to provide for new domestic service connections within the urban area of the District's existing service area, utilizing existing water supply capacity. Domestic service connections are those that provide water to residential, commercial or industrial developments, excluding fire protection. Under the LCP, urban and rural areas are distinguished in part by the fact that urban areas are served with public water and sewer. LUP Policy 1.3 defines urban areas, in part, as areas that are served by sewer and water utilities. Policy 1.18 directs new development to existing urban areas in order to maximize the efficiency of public facilities, services, and utilities and concentrates new development in urban areas by requiring the infilling of existing residential subdivisions and commercial areas. Policy 1.19 defines infilling as the development of vacant land in urban areas, which are, in part, served by sewer and water utilities. While the District's jurisdiction contains rural areas, the LCP does not allow for extension of public services to rural areas. Accordingly, the proposed new domestic service connections must be limited to the urban areas within the District's jurisdiction.

**Suggested Modification 1** prohibits new domestic service connections, and the extension of water mains for any purpose, including fire protection, in rural areas. As modified, the PWP will direct new public water service to urban areas and is therefore consistent with the certified Local Land Use Policies 1.3, 1.18 and 1.19.

##### **Requirements for Future PWP Amendments**

As proposed, the PWP is intended to provide for new connections within the District's existing service area, utilizing existing water supply capacity. The PWP would be amended before any new water supplies can be obtained. However, this point is not clear in Section 1 (Introduction and Overview). Therefore, **Suggested Modification 3** clarifies that the PWP must be amended before new water supply capacity can occur.

In addition, as proposed, the District will evaluate applications for new commercial and industrial development over 200 gallons per day according to certain included criteria. As proposed, commercial and industrial development over 500 gallons per day requires a PWP amendment. However, this requirement for a PWP amendment is unnecessary given that only existing water supply can be utilized for any development that would be served, and given that the County would be required to fully evaluate all development for consistency with the LCP prior to any new service connection. Therefore, **Suggested Modification 4** removes the requirement for a PWP amendment for new development with a demand of over 500 gallons per day. In addition, the District has requested an additional modification to include multi-family residential development, along with large commercial and industrial development, as a development type that would require additional District review prior to providing a service

connection. **Suggested Modification 4** incorporates this District request, and also clarifies the nature of the District's review and consideration prior to its commitment to serve a particular development with water. This review will allow the District to determine, based on its existing water supply and demand, whether the District has adequate capacity to serve the development, given requirements to reserve water for priority uses. This additional review is appropriate to ensure the consistent review of all developments that require more than 200 gallons per day of water, and will allow the District to ensure it has the necessary water available to serve the development.

#### **References to PWP 2-06-006**

The San Mateo County Local Coastal Plan references both the Public Works Plan and the Commission-assigned number 2-06-006 (See Policy 1.18.1). In addition, the PWP text uses various terms, including "PWP", "2-06-006" and "Public Works Plan", and this proposed amendment is now referenced by the Commission as 2-06-006-A1. To avoid confusion about the LCP's reference to the Public Works Plan, **Suggested Modification 3**, adds language clarifying that all amendments to the Public Works Plan that are certified by the Commission are incorporated into Public Works Plan 2-06-006, as referenced in the San Mateo County LCP. Accordingly, as modified, references to these terms in the San Mateo County Local Coastal Plan are meant to refer to the Public Works Plan as amended, including by the subject amendment (2-06-006-A1).

#### **PWP Clarifications**

As proposed, the amended PWP serves at least two important functions for the public, District, County and other interested parties. First, it contains analysis, information and development project descriptions designed to explain the need for system improvements originally designed to meet the needs of District customers as of November 2008. Second, it contains an updated explanation of conservation and other programs that have resulted in a surplus of water, now proposed for issuance to new customers. Each function remains relevant, because this document serves to explain the need for past and ongoing system improvements, while at the same time explaining the availability and distribution of water moving forward. However, the proposed insertion of updated information has the potential to confuse those who consult the PWP, because different supply and storage numbers are used in different sections, depending on the context of the discussion in that particular section. To resolve this issue, **Suggested Modification 5**, imposes a global change to correct internal inconsistencies and to ensure clarity.

In addition, the proposed amendment contains references to a "Phase II" PWP, which is anticipated by the District to be a future undertaking aimed at identifying and incorporating into the District's system new sources of water. However, the PWP does not define "Phase II" and therefore, its inclusion in the PWP may confuse new readers. Therefore, **Suggested Modification 5** also replaces references to "Phase II" with a more general description of what is intended by Phase II, namely the development of new water sources. **Suggested Modification 5** will be implemented through District and CCC staff collaboration prior to the Commission's action on the PWPA. As modified, the Commission finds that the proposed amendment is consistent with the PWP and LCP.

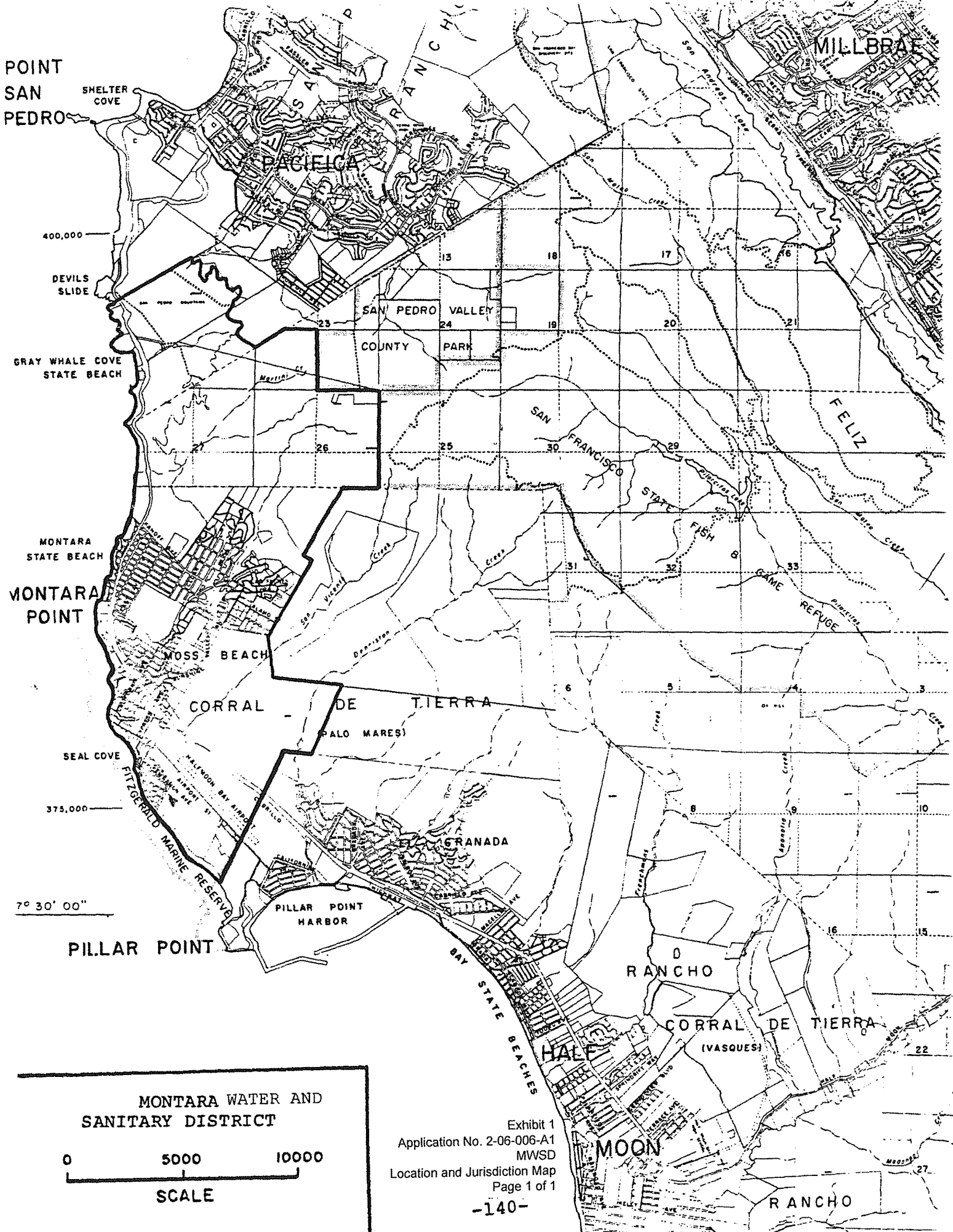
### **C. CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)**

As an agency with a certified regulatory program under CEQA section 21080.5, the Commission must consider alternatives and mitigation measures that would substantially lessen any significant adverse environmental effects that the District's proposal would otherwise have on the environment. Sections 13371 and 13356(b)(2) of Title 14 of the California Code of Regulations require that the Commission not approve or adopt a PWPA unless it can find that, "...there are no feasible alternatives, or feasible mitigation measures, . . . available which would substantially lessen any significant adverse impact that the development . . . may have on the environment."

The Commission incorporates its findings on LCP and PWP consistency at this point as if set forth in full. These findings address and respond to all public comments regarding potential significant adverse environmental effects of the project that were received prior to preparation of the staff report. For the reasons discussed in this report, Montara Water and Sanitary District Public Works Plan Amendment 2-06-006-A1, as suggested to be modified, is consistent with the San Mateo County Local Coastal Plan. There are no feasible alternatives, or feasible mitigation measures available which would substantially lessen any significant adverse impact that the proposed Amendment may have on the environment.

### **APPENDIX A – SUBSTANTIVE FILE DOCUMENTS**

1. Administrative record for CDP Application Number 2-06-006-A1
2. MWSD 2011 Water System Master Plan
3. San Mateo County LCP



**MONTARA WATER AND  
SANITARY DISTRICT**

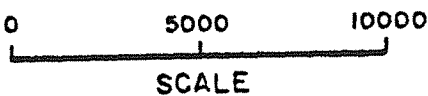


Exhibit 1  
Application No. 2-06-006-A1  
MWSD  
Location and Jurisdiction Map  
Page 1 of 1

# PUBLIC WORKS PLAN

## PHASE I

### 1. Introduction and Overview

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The Montara Water and Sanitary District (District) provides water, sanitary sewer, and solid waste disposal services to the coastal communities of Montara, Moss Beach, and adjacent areas located north of Half Moon Bay and south of Pacifica, in San Mateo County, California (Figures 1-1 and 1-2). The District owns and operates water storage, treatment, and distribution facilities that provide domestic water to approximately 1,650 domestic water connections, most of which (approximately 90%) are single family and multi-family residential connections. The system currently includes a surface water source, a water treatment plant, ten groundwater wells (eight active and two standbys), three potable water storage tanks, and over 150,000 feet of distribution pipelines.

The 2004 Montara Water and Sanitary District Master Plan identified several areas of the District's water system that require immediate improvement. Several previous and concurrent studies and system valuation reports (performed during the District's acquisition of the water system in 2003) documented poor conditions of the existing facilities.

The District must address three major categories of immediate improvements required for the water system:

- Additional storage facilities
- New sources of supply
- New treatment system for the Airport Wells Facility

The Public Works Plan Phase I (PWP) encompasses several components recommended in the 2004 Master Plan, including the following:

- 1) **Water Storage Facilities.** Construction of a new water storage tank at the Alta Vista site and at the Schoolhouse site and demolition of the old tank at the Schoolhouse site
- 2) **New Water Well Production.** Initiation of water production (150 gallons per minute) from the Alta Vista Well No.1 and construction of a new pipeline and electrical conduit
- 3) **Water Treatment Facility.** Construction of a water treatment facility to address water quality issues at the airport wells

### **2013 Water System Update**

When MWSD applied for the PWP, and at the time of its CCC approval, the moratorium on new connections that initially had been imposed by the California Public Utilities Commission in the 1980s on the then privately-owned system was still in effect. After acquiring the water system in 2003, the District continued the moratorium due to the substandard infrastructure and the unreliable water supply. Accordingly, the PWP acknowledged the existence of the moratorium by including reference to it and providing that the improvements authorized by the PWP are not intended to lift the moratorium. That provision also was consistent with the 2004 Water System Master Plan (2004 Master Plan) and the condition of MWSD's system at the time of the PWP approval.

However, through on-going efforts, MWSD has improved the system's infrastructure by extensive water system improvements and high levels of conservation. These improvements and practices are detailed in Tables 1-1 and 1-2 in the sections below. As a result of conservation and system improvements, and as reflected in MWSD's Water System Master Plan Update in 2011, MWSD's water supply has increased independently of any of the improvements encompassed by the PWP. Accordingly, MWSD repealed the moratorium established under its water system regulations in March 2011. The conservation analysis completed by the District staff is summarized in the sections below as justification that the District's efforts in infrastructure improvements and conservation are the primary reason for lifting the moratorium and allowing new connections.

Additionally, since the District's water system has changed substantially since the approval of the PWP, this update includes a section acknowledging the infrastructure that is constructed and currently operational in the District's water system, as well as revised storage, supply, and demand values, correspondant to the parameters initially presented in the approved PWP.

### **Water System Improvements and Conservation**

Since MWSD acquired the water system in 2003, the District has made significant efforts to reduce water losses within the existing water system and minimize customer water usage.

**Water System Operational Efficiency Improvements.** MWSD acquired the system in August 2003 and immediately implemented projects and programs to improve operational efficiency and minimize water losses. The projects that have most significantly improved operational efficiencies are listed in Table 1-1.

<b>Table 1-1 Water System Improvements</b>		
<b>System Improvement</b>	<b>Description</b>	<b>Benefits</b>
<u>Water Main Replacement Program</u>	<u>System-wide in-kind replacements of water mains started in 2003 based on MWSD's leak detection and monitoring program.</u>	<u>Reduced water losses, improved flow efficiency and water quality. Resulted in a six-percent reduction in water losses between 2003 and 2010.</u>
<u>Raw Water Pipeline Replacement</u>	<u>The severely deteriorated Alta Vista Raw Water Pipeline was replaced in 2004 in its entirety.</u>	<u>Improved water quality, reduced water losses, and improved water flows.</u>
<u>Addition of Schoolhouse Control Valve</u>	<u>The addition of a control valve in the Schoolhouse pressure zone in 2009 allowed better water transport in the entire water system.</u>	<u>Improved water conveyance and reduced the volume of water necessary for flushing procedures to protect water quality. Reduced need for flushing equates to significant water savings.</u>
<u>Distribution System Flow Improvements</u>	<u>Critical modifications were made to the distribution system starting in 2003 to allow for flexibility in delivering water to different pressure zones.</u>	<u>Improves water system flows and energy efficiency.</u>
<u>Supervisory Control &amp; Data Acquisition System (SCADA) Improvements</u>	<u>Starting in 2003, MWSD was making improvements to its SCADA system.</u>	<u>Improved monitoring allowing staff to make better-informed decisions in system efficiency and reliability.</u>
<u>Groundwater Pumping and Treatment Improvements</u>	<u>District implemented well rehabilitation and treatment and pumping modifications, restoring the wells to their respective rated capacities.</u>	<u>Increased water supply and reduced pressure losses throughout the water system.</u>
<u>Surface Water Treatment and Storage Improvements</u>	<u>Montara Creek treatment and storage improvements</u>	<u>Improved seismic reliability and water delivery efficiency.</u>

**Water Conservation Efforts.** MWSD has employed strategies aligned with the California Urban Water Conservation Council (CUWCC) Best Management Practices (BMPs) to achieve high levels of conservation over the past seven years. The specific conservation methods employed by the District to realize these reductions are included in Table 1-2.



<u>Table 1-2 Conservation Efforts and Benefits</u>		
<u>Conservation Effort</u>	<u>Description</u>	<u>Benefits</u>
<u>Water Conservation Program</u>	<u>In late 2003, MWSD established the Water Conservation Program to install water-efficient fixtures while offering a customer rebate program.</u>	<u>Reduced the amount of water used by customers and resulted in lower water demands.</u>
<u>Leak Detection Program</u>	<u>In 2007, the District replaced all customer water meters, totaling 1,614, with new radio-read meters. This system alerts operators about any leaks on the customer side.</u>	<u>Reduced the amount of water that was lost through leaks in the customers' homes; resulted in lower water demands.</u>
<u>Water Audits</u>	<u>MWSD purchased several Orion water meter monitors to monitor for leaks. These water meter monitors can be borrowed or purchased by customers through the District.</u>	<u>Reduced water demands due to early leak detection.</u>
<u>Public Education</u>	<u>The District provides free conservation kits to customers, including showerheads and faucet aerators, and emphasizes conservation in newsletters.</u>	<u>Generated community awareness of conservation and resulted in water demand reduction.</u>

**Conservation Analysis.** The system-wide improvements and conservation efforts summarized in Tables 1-1 and 1-2 resulted in substantial reduction in water usage and system demands, and therefore an increase in the supply available for potential new connections. The conservation analysis underlying the increased supply availability of the water system is included in the section below. This analysis shows that, mathematically speaking, the repeal of the moratorium was not reliant on the water supply capacity associated with the Alta Vista Well, but upon water supply availability realized through conservation efforts. Thus, the existing prohibition in the original PWP language regarding the Alta Vista Well can be safely deleted without having diluted or contravened its intent. The analysis is threefold:

- (1) Presentation of the updated production and consumption values (2004-2010), detailing the decrease of consumption through system improvements and conservation efforts, resulting in a corresponding decrease in production.
- (2) Calculation of the general consumption decrease between 2004 and 2010.
- (3) Calculation of water supply availability resulting from system improvements and conservation.

Production and Consumption Update. A detailed analysis was completed as part of the 2011 Master Plan to evaluate the District's water system production and consumption trends since the acquisition of the system in 2003. MWSD has collected seven full years of data on water source production and customer consumption, allowing for a comprehensive evaluation of the changes in water use and system efficiency due to the management and conservation programs at MWSD. Data on the volume of water delivered to metered customers was used to calculate consumption, or metered sales, values.

Volumes of source water produced from 2004 through 2010 were used to calculate the total water production values, and ultimately the water system demand values. MWSD source production is dependent upon customer consumption, as the sources only produce water in response to

customer demands. This water system dynamic is critical in understanding the production and consumption analysis conducted, because *production numbers are actually indicative of system demand*, not the supply capacity of the system. As consumption decreases, the system production will also decrease, since the sources are directly reacting to customer demands. Therefore, the production numbers presented do not represent the water source production capacity.

The difference between the production and consumption represents water system losses. These water system losses, or unaccounted-for-water, represent water used for fire flow testing, water main flushing, repairs, filter backwash operations at the water treatment plant, and distribution system leaks. Table 1-3, below, presents a summary of daily water production and metered sales in gallons per day (gpd), and unaccounted-for-water values for 2004-2010.

	2004	2005	2006	2007	2008	2009	2010
<b>Average Daily Production, gpd</b>	359,023	340,539	343,315	314,225	315,050	282,653	274,118
<b>Average Daily Consumption, gpd</b>	321,649	314,983	304,574	286,642	292,393	271,066	254,318
<b>Unaccounted-for-water, Percent of Total Production</b>	10.41%	7.50%	11.28%	8.78%	7.20%	4.1%	7.2%

The water production and consumption values presented were generally decreasing since 2004, and unaccounted-for-water, or system losses, also generally decreasing since 2004. The average unaccounted-for-water over the period of analysis is 8 percent.

*Conservation.* In order to establish the volume of water supply available due to conservation, an analysis was completed using the data collected by the District since 2004. Volumes and percentages of water conservation have been calculated based on the consumption data presented in Table 1-3. Data from 2004 – 2010 was used to calculate an annual average conservation of 4 percent, and cumulative conservation of 21 percent. Table 1-4 presents the annual changes in consumption and resulting percentages of conservation.

Year	Average Daily Consumption (gpd)	Annual Change (gpd)	Annual Percent Change
2004	321,649	--	--
2005	314,983	- 6,666	- 2%
2006	304,574	- 10,408	- 3%
2007	286,642	- 17,932	- 6%
2008	292,393	5,751	+ 2%
2009	271,066	- 21,327	- 7%
2010	254,318	- 16,748	- 6%
<b>Average annual change in consumption</b>			<b>- 4%</b>
<b>Total change in consumption (2004 – 2010)</b>			<b>- 21%</b>

*Additional Supply Availability.* Due to the ability of the water supply sources to produce the same volume of high quality water and the recent conservation trend at MWSD, additional supply has been made available for potential new customer connections. Based on the established reliability

of the data set collected since MWSD acquired the system, the 2004 annual daily consumption value with an 8-percent adjustment for system losses was used as the baseline value to represent the past production capabilities of the system. The current demand on the system was determined by adjusting the 2010 annual daily consumption by 8 percent for unaccounted-for-water. These values do not represent the overall production capacity of the system, which is actually significantly higher than the values presented.

Based on the consumption and production values, it was determined by MWSD that there is supply available to serve additional customers due to conservation. Calculations determined that there is an excess of 72,718 gpd made available through system improvements and community conservation efforts. Table 1-5 presents this calculation.

<u>Table 1-5 Supply Availability Due to Conservation</u>	
<u>2004 Annual Daily Consumption, gpd</u>	<u>321,649</u>
<u>2004 System Production (Demand), gpd</u> <u>(includes 8% unaccounted-for-water)</u>	<u>347,381</u>
<u>2010 Annual Daily Consumption, gpd</u>	<u>254,318</u>
<u>2010 System Production (Demand), gpd</u> <u>(includes 8% unaccounted-for-water)</u>	<u>274,663</u>
<u>Water Supply Availability, gpd</u> <u>(2004 System Production – 2010 System Production)</u>	<u>72,718</u>

This analysis concludes that there is available water supply in the water system realized through conservation efforts, and the repeal of the moratorium was not reliant on the water supply capacity associated with the Alta Vista Well, or other approved PWP projects.

**Water System Facilities Update**

Due to the significant changes that have taken place in the District’s water system since the initial PWP approval, a facilities update has been developed to reflect the existing facilities and planning parameters as of November 2013. The information and tables in the section below are based upon the data collection analysis conducted for the 2011 Master Plan, and are meant to serve as an update to Section 2 of this document.

**Existing Storage Facilities.** The District maintains three existing treated water storage tanks with a combined capacity of 662,000 gallons. Table 1-6, below, summarizes the available storage and is consistent with Table 2-1.

<u>Table 1-6 Existing Treated Water Storage Tanks</u>			
<u>Storage Tank Location</u>	<u>Tank Material</u>	<u>Storage Capacity (Gallons)</u>	<u>Year Built</u>
<u>Portola Estates</u>	<u>Wood</u>	<u>100,000</u>	<u>1981</u>
<u>Alta Vista</u>	<u>Steel</u>	<u>462,000</u>	<u>1976</u>
<u>Schoolhouse</u>	<u>Concrete</u>	<u>100,000</u>	<u>1959</u>

Schoolhouse Tank West, an approved PWP project, is currently under construction and will put another 100,000 gallons of storage online in the near future. The Alta Vista Tank, also an approved PWP project, is currently being designed by District staff.

**Current Storage Requirements.** A more thorough assessment of the District's storage needs was conducted prior to the publication of the 2011 Master Plan, and a summary of the analysis is included in Section 5 of the document. Please reference the 2011 Master Plan for further details and explanation of the calculated values. The values have changed substantially since initial PWP approval, as the PWP was based on the 2004 Master Plan, which was extremely conservative due to limited access to historical data, condition assessments of existing facilities, and information regarding efficient system operations. The total volume of storage estimated includes water for operational, emergency, and fire-fighting uses.

Operational Storage. Operational storage is directly related to the amount of water necessary to meet peak demands, and therefore the only value related to the number of customers connected to the system. The intent of operational storage is to provide the difference in quantity between the customer's peak demands and the system's available supply. MWSD operational storage is 25% of the maximum day demand (MDD), or 118,440 gallons (gal).

Emergency Storage. The volume of water allocated for emergency uses is established by a water utility based on the historical record of emergencies experienced, and on the amount of time which is expected to lapse before the emergency can be corrected. There are several ways in which emergency storage can be calculated, as the ultimate reservation of emergency storage capacity is at the discretion of the water utility. The District's 2011 Master Plan presents a comparison of methods used to calculate emergency storage and can be referenced for further detail. The emergency storage values from this analysis range from 157,916 gal to 636,836 gal. The District has established its emergency storage goal at the most conservative value, 636,836 gal, based on the American Water Works Association (AWWA) Guidelines for conservative emergency preparedness.

Fire Storage. The National Fire Code, Insurance Service Office, and local Fire Department regulate the quantity of water storage suggested for fire fighting purposes. The quantity of water that the District is required to provide can be drawn from operating sources or from storage facilities. Although areas of the District's system are strictly residential and only require 1,000 gpm for 2 hours, the District has established its fire-fighting delivery and storage goal based on the ability of the District to provide 2,000 gpm for 2 hours, strictly drawn from storage facilities. The District's established fire storage goal is considered conservative, and totals 240,000 gal.

Table 1-7, below, summarizes the District's established storage goal and contains consistent units of measurement with Table 2-2.

<b>Table 1-7 MWSD Storage Goals</b>	
<b>Category</b>	<b>Storage Volume (Gallons)</b>
<b>Equalization (Operational) Storage</b>	<b>118,440</b>
<b>Emergency Storage Goal (2 days of ADD)</b>	<b>636,836</b>
<b>Fire Storage Goal</b>	<b>240,000</b>
<b>Total Storage Goal</b>	<b>995,276</b>
<b>Existing Storage</b>	<b>662,000</b>
<b>Additional Storage Needed to Meet Storage Goal</b>	<b>333,276</b>

The total storage goal is a target value that the District has set for the operation of its system and is not a mandated requirement, specifically regarding the emergency storage and fire storage goals. The values calculated are conservative estimates of the amount of storage needed in a worst-case scenario, should a disaster occur. The District is not out of compliance with any requirements and has sufficient storage to serve new and existing customers. Operational storage is the only target storage value that would be increase with additional connections, and the impact would be minimal.

If the District established less conservative storage goals, the existing system would already meet the storage goals for operational, emergency, and fire-fighting storage. Assuming an emergency storage goal of 157,916 gal, based on the 8 hrs of the MDD (AWWA recommended target), it is apparent that the District already has enough storage to safely serve existing and new customers. Table 1-8 presents a storage analysis based on a less conservative emergency storage goal. The total storage goal could be further reduced if the fire-fighting storage goal was also established as less conservative.

<b>Table 1-8 Alternative Storage Goals: Less Conservative</b>	
<b>Category</b>	<b>Storage Volume (Gallons)</b>
<u>Equalization (Operational) Storage</u>	<u>118,440</u>
<u>Emergency Storage Goal (8 hrs of MDD)</u>	<u>157,916</u>
<u>Fire Storage Goal</u>	<u>240,000</u>
<u>Total Storage Goal</u>	<u>516,356</u>
<u>Existing Storage</u>	<u>662,000</u>
<b>Additional Storage Needed to Meet Storage Goal</b>	<b>0</b>

The District has set conservative target values in its 2011 Master Plan in an effort to continue implementing improvements to the water system that further safeguard public health and property, improve efficiency, and provide additional operational flexibility.

**Existing Water Supply.** The District currently withdraws water from one surface water source and nine groundwater wells, as discuss further below.

Surface Water. The District's surface water source is Montara Creek. The District diverts water from the Creek at a diversion point northeast of Montara. The water is conveyed from the diversion point to the Alta Vista water treatment plant, co-located with the existing Alta Vista Tank. The District's maximum diversion is limited to 70 gpm, which is the rated capacity of the Alta Vista water treatment plant in accordance with the permit for the plant issued by the California Department of Public Health (CDPH).

Groundwater. Groundwater is currently extracted at the following locations:

- ▣ The Airport Wells: North Airport Well, South Airport Well, and Airport Well 3 (wells are located within 800 feet of each other on the Half Moon Bay Airport property).
- ▣ Portola Estates Wells I, III, and IV.
- ▣ Drake Well,
- ▣ Wagner Well, and

- Alta Vista Well, approved pursuant to this PWP.

**Capacity.** Table 1-9 presents a summary of the District's current water supply capacity and presents a calculation of the reliable capacity. Table 1-9 contains consistent units of measurement with Table 2-3. Additional information regarding the water system available supply capacity is included in the 2011 Master Plan.

<b>Table 1-9 Current Supply Capacity</b>	
<u>Supply Source</u>	<u>Capacity (gpm)</u>
<u>Montara Creek</u>	<u>75</u>
<u>Airport Wells</u>	<u>255</u>
<u>Six other groundwater wells</u>	<u>290</u>
<b><u>Total Supply/Production Capacity<sup>1</sup></u></b>	<b><u>620</u></b>
<b><u>Total Reliable Capacity Largest Single Source Out of Service</u></b>	<b><u>470</u></b>
<sup>1</sup> With all sources at maximum production capacity.	

**Water System Needs.** The California Code of Regulations Title 22, Chapter 16, Article 2 outlines water supply requirements for the state and specifies that the District must deliver sufficient quantities of water to satisfy MDD. Table 1-10 summarizes the current supply and demand comparison, and contains consistent units of measurement with Table 2-4.

<b>Table 1-10 Current Production Demand</b>	
<u>Demand by Category</u>	<u>Water Use (gpm)</u>
<u>Average Daily (2040 - 2010)<sup>1</sup></u>	<u>221</u>
<u>Maximum Daily<sup>1</sup></u>	<u>332</u>
<u>Maximum Hourly<sup>1</sup></u>	<u>575</u>
<u>Maximum Fire Flow (2 hours)</u>	<u>2,000</u>
<b><u>Total Reliable Capacity Largest Single Source Out of Service</u></b>	<b><u>470</u></b>
<b><u>Production Surplus (Existing Reliable Supply - Maximum Daily Demand)</u></b>	<b><u>138</u></b>
<sup>1</sup> Based on daily production data presented in the 2011 Water System Master Plan.	

### **Amendments to Public Works Plan**

Any increase in water supply or distribution capacity, to provide additional service connections in excess of the limitations of this Public Works Plan Phase I, including any increase in the Alta Vista well pumping rate, any augmentation or reallocation of existing water supplies, or changes to the District service area shall require an amendment to this PWP. The application for such amendment shall include information concerning phasing of infrastructure capacity in conformity with the requirements of the San Mateo County LCP. The information provided shall be sufficiently detailed



~~and complete to enable the Commission to evaluate whether the proposed increase in water supply and/or distribution capacity is in phase with the existing or probable future capacity of other area infrastructure, including but not limited to the need for an adequate level of service for Highways 1 and 92 as required by the local coastal program.~~

Amendments to this Public Works Plan shall be made in accordance with Public Resources Code Section 30605. From and after November 1, 2013 this PWP shall be deemed sufficient to provide for water system connections within the service area that was acquired by MWSD in August 2003; provided, that the requirements of the Established Guidelines for New Connections approved in conjunction with Amendment No. 1 to this Public Works Plan are met.



## 2. Project Objective

The objective of the District's Public Works Plan Phase I (the proposed project) is to improve specific portions of the District's water system to ensure an adequate and reliable supply of water for its existing customers for domestic and fire protection uses. The proposed improvements are not intended to, nor would they accommodate, expanded existing connections or new connections to the system. New water supply, storage, and transmission facilities authorized by and pursuant to PWP 2-06-006 is limited to those areas served by the District as of 11/12/08 and shall not be used for any new water connections, or for the extension of water mains into rural areas, including rural areas designated Open Space or Agriculture within the urban/rural boundary, for any purpose, including for the purpose of private fire protection. From and after March 1, 2013 new water service connections to MWSD's water system shall be made in accordance with the *Established Guidelines for New Connections* approved in conjunction with Amendment No. 1 to this Public Works Plan, and included below:

### Established Guidelines for New Connections

The Montara Water and Sanitary District (MWSD) and the California Coastal Commission (CCC) have cooperatively established the below guidelines for adding new service connections to the MWSD water system with regard to MWSD's Public Works Plan (PWP) Phases I and II. These guidelines are effective as of July 1, 2013, and will remain effective under PWP Phase I until amended or deemed inapplicable due to implementation of PWP Phase II.

### Section I. Conditions

The following conditions have been established to serve as guidance for adding new water service connections to MWSD's water system including usage of PWP Phase I improvements.

#### A. New Service Connections

With the exception of large commercial or industrial developments, as defined in the subsequent section, all new service connections are deemed available under PWP Phase I within the MWSD service area until the MWSD annual water demand reaches 90% of the estimated drought supply capacity. Supporting analysis regarding the determination of the established percentage is included in PWP Amendment Justification. The following definitions apply:

- ▣ Annual Water Demand: The annual water demand will be calculated based on MWSD's daily production records for a full calendar year. Since MWSD water source production is directly dependent upon customer demand, recorded production values reflect the water system's demand. The annual water demand will be calculated at the end of the calendar year and included in the annual report submitted by MWSD to CCC, as detailed in Section II.
- ▣ Drought Supply Capacity: Drought supply capacity is determined through rated source capacities, as opposed to the recorded source production per water industry standards. The water supply capacity under drought conditions is calculated utilizing the conservative industry-wide water resources methodology in which the sources are assumed to be capable of producing only 50 percent of their rated capacity. This conservative methodology is representative of drought water

shortages or other extreme conditions. The drought supply capacity is subject to change over time if new sources are added to the MWSD water system.

When the demand reaches 90% of the calculated drought supply capacity, MWSD will initiate PWP Phase II. New connections to the MWSD system will continue to be available under PWP Phase I until the demand reaches 100% of the drought supply capacity. However, it is not anticipated that this will occur prior to implementation of Phase II, which Phase will provide improvements allowing for an increase in the drought supply capacity of the water system.

### **B. Large Commercial and Industrial Service Connections**

Large commercial and industrial developments will require additional analysis prior to approval of connections to the MWSD water system. All commercial and industrial applicants must provide MWSD with a justified estimate of the development's projected daily water demand. The following definitions apply:

- ▣ Tier 1 Large Commercial and Industrial Development (Tier 1 Commercial Development): Any commercial or industrial development that has a projected daily demand of over 200 gallons per day (gpd).
- ▣ Tier 2 Large Commercial and Industrial Development (Tier 2 Commercial Development): Any commercial or industrial development that has a projected daily demand of over 500 gpd.

Tier 1 Commercial Development applicants must provide additional analysis regarding the projected demand and potential for future business growth and associated increased water demand. MWSD will determine, based on its existing supply and demand, whether the District has adequate capacity to serve the development with allowances for additional residential connections corresponding to building permits or Coastal Developments permits or other entitlements issued by the County of San Mateo County in compliance with its approved Local Coastal Program (LCP).

Tier 2 Commercial Development applicants must initiate the Public Works Plan amendment approval process with the CCC for the proposed development. The proposed development will undergo a review process regarding the future impacts that the development could have on local resource availability. The CCC must approve Tier 2 Commercial Development in order for the development to be served by MWSD.

### **Section II. Monitoring and Reporting**

The objective of the monitoring and reporting program is to provide an annual report to the CCC about the status of the District's water resources. The annual report for the previous calendar year will be submitted to the MWSD governing Board and CCC staff by March 31 of the following year. The annual report will be produced by the District Water System Engineer and include the following data:

- ▣ Number of connections to the MWSD system, including:
  - The number of new residential connections in the previous calendar year, expressed as the number of physical connections and equivalent residential connections (ERUs).
  - The number of new commercial or industrial connections in the previous calendar year, expressed as physical connections and ERUs.

- ▣ Existing water system supply capacities, including:
  - Total supply capacity
  - Reliable supply capacity
  - Drought supply capacity
- ▣ Existing water system demands, including:
  - Annual system demands since 2004, based on production data.
  - Per capita demand for the previous calendar year, based on annual system demands and number of connections.
- ▣ Supply and demand comparison, including:
  - A graphical comparison of the annual system demands since 2004 versus the total supply, reliable supply, and drought supply capacities.
  - The percentage of the drought supply that is being utilized by existing demand.
  - The percentage of reliable supply that is being utilized by existing demand.
- ▣ District Water System Engineer's analysis and recommendations, including:
  - The surplus supply availability, based on the supply and demand comparison.
  - Projection of system demands, based on the history of new connections in previous years.
  - Recommendation regarding the necessity of initiating Phase II PWP.

The monitoring and reporting program includes a contingency plan as a part of the District's Board annual review process. Based on the annual report produced by the District Water System Engineer, the District's Board will determine if any action needs to be taken to protect sustainable water supply. If the Board determines that MWSD is at risk of over-committing its water supply, the Board has the authority to impose limits on the number of connections until further notice (Wat. C. §§31001, 31026). Although the District does not anticipate this outcome, the Board is prepared to regulate connections to the system based on unforeseen environmental conditions or number of applicants generated by actions of the planning agencies, i.e., the CCC and the County.

Proposals for any future water facility development connected to or using water system components or infrastructure authorized pursuant to PWP 2-06-006 shall require an amendment of the PWP as described above, except for repair and maintenance activities as defined by Coastal Act Section 30610(d), which shall require coastal authorization from San Mateo County, either in the form of a coastal development permit or a coastal development permit exemption as determined by Section 6328.5(d) of the certified San Mateo County zoning regulations. ~~The improvements would not enable the District to ease or lift the existing moratorium on new water service connections~~

To achieve the project objective, the District has proposed adding water supply and storage capacity, as well as improving treatment of groundwater. SRT Consultants prepared a Fire Flow Deficiencies Project Draft Alternatives Analysis Technical Memorandum in January 2005. The Technical Memorandum provides background information on the District's immediate needs, which are summarized below.”

**Existing Storage Facilities**

The District maintains three existing treated water storage tanks with a combined capacity of 662,000 gallons (Table 2-1).

<b>Table 2-1: Existing Treated Water Storage Tanks</b>			
<b>Storage Tank Location</b>	<b>Tank Material</b>	<b>Storage Capacity (Gallons)</b>	<b>Year Built</b>
Portola Estates	Wood	100,000	1981
Alta Vista	Steel	462,000	1976
Schoolhouse	Concrete	100,000	1959

The three existing treated water storage tanks have been evaluated in the past for compliance with current codes, including the 2000 Uniform Building Code (UBC), their physical condition, and their remaining service life. All three tanks require various improvements to extend their service life and to ensure operational and seismic reliability. The required improvements are:

- ▣ **Alta Vista and Portola Estates Tanks.** Structural strengthening to ensure seismic reliability
- ▣ **Alta Vista Tank.** Internal and external coating
- ▣ **Schoolhouse Tank.** Replacement; this tank has reached the end of its service life

The Schoolhouse Tank replacement is incorporated within the Public Works Plan Phase I (proposed project). Currently, the District has no ability to take any of the storage tanks out of service for any period of time for maintenance and/or repair due to the absence of any system-wide storage redundancy. Removing a tank from service would not allow the District to meet its current water demands. In addition, the District requires increased storage to satisfy the District's operational and emergency response needs.

**Current Storage Requirements.** The District's current storage requirements are comprised of three elements:

- ▣ Operations
- ▣ Emergencies
- ▣ Fire suppression

*Operational Storage.* Customer water demands vary over the 24-hour period, with higher demands occurring in the morning and evening hours, and decline to a nominal baseline during the day. Operational storage is the storage volume required to meet the daily demand variations. It is typical in the water industry that water supply sources such as treatment plants and groundwater wells operate at a constant rate during the 24-hour period. The constant water production rate is augmented by flow from storage tanks during peak demand periods, lowering the storage volume. The storage tanks are then refilled when the demand drops below the constant production rate. In the United States, storage tanks are customary designed to hold a reserve of about 50 percent of the water used during maximum day demand for equalization purposes. With the District's current demand of 423 gallons per minute (gpm), this amounts to an Operational Storage requirement of 306,000 gallons.

*Emergency Storage.* A reserve of potable water is required to meet demands during emergency outage periods when normal supply may be interrupted due to a natural disaster (e.g., seismic event, flood), power failure, loss of supply, loss of treatment, or a scheduled outage for repair and maintenance. The industry standard recommended by the American Water Works Association (AWWA) and other leading authorities in disaster preparedness and readiness is the storage volume equivalent to a two maximum day demand. This storage volume amounts to 1,224,000 gallons.

*Fire Storage.* Fire fighting storage requirements are identified by the National Fire Code (NFC), the Insurance Service Office guidelines, and by the local Fire Department. The fire storage requirements are based on the fire flow requirements and the anticipated fire duration. The fire requirement for the District's service area includes fire flows of 2,000 gpm for a two-hour duration, equating to a storage volume requirement of 240,000 gallons.

The District's total storage requirement under three these criteria amounts to 1,770,000. With the existing storage of 662,000 gallons, an additional volume of 1,108,000 gallons is required, as summarized in Table 2-2 on the following page.

Table 2-2: Current Storage Requirements	
Category	Storage Volume (Gallons)
Required Equalization (Operational) Storage	306,000
Required Emergency Storage	1,224,000
Required Fire Storage	240,000
Required Total Storage	1,770,000
Existing Storage	662,000
<b>Storage Deficit</b>	<b>1,108,000</b>

**Existing Water Supply**

The District currently withdraws water from one surface source and several groundwater wells, as discuss further below.

**Surface Water.** The District's surface water source is Montara Creek. The District diverts water from the Creek at a diversion point northeast of Montara. The water is conveyed from the diversion point to the Alta Vista water treatment plant, co-located with the existing Alta Vista Tank. The District's maximum diversion is limited to 70 gpm, which is the rated capacity of the Alta Vista water treatment plant in accordance with the permit for the plant issued by the California Department of Health Services (DHS).

**Groundwater.** Groundwater is currently extracted at the following locations:

- ▣ The Airport Well Facility, including the North Airport Well, South Airport Well, and Airport Well 3 (wells are located within 800 feet of each other on the Half Moon Bay Airport property)
- ▣ Drake Well, Portola Estates Wells I, III, and IV, and Wagner Well

Park and Portola Estates II wells are also existing groundwater wells, but have been out-of-service due to higher-than-acceptable iron and manganese levels and have not contributed to system

production in the last six years. The Park and Portola Estates II wells are permitted as standby by California DHS.

**Capacity.** Table 2-3 presents a summary of the existing District water supply capacity and presents a calculation of the reliable capacity.

Table 2-3: Current Supply Capacity	
Supply Source	Capacity (gpm)
Montara Creek	70
Airport Wells Water Treatment Facility	225
Five other groundwater wells	171
<b>Total Production Capacity<sup>1</sup></b>	<b>466</b>
<b>Total Reliable Capacity with the Largest Single Source Out of Service<sup>2</sup></b>	<b>241</b>
<sup>1</sup> With all sources at maximum production capacity <sup>2</sup> In accordance with the California DHS guidelines, the reliable capacity of a water system is calculated based on the largest source out of service. This calculation is based on the three existing Airport wells (collectively considered one single water supply source) being offline.	

**Airport Wells Facility.** Water from the three Airport Wells has demonstrated elevated levels of nitrate, corrosivity, manganese, and 1,2,3-trichloropropane (TCP). Currently, the District utilizes a water blending operation to ensure that the water delivered to customers complies with safe drinking water standards. However, due to rising levels of nitrate in the last two years and promulgation of more stringent drinking water regulations, it has become apparent that blending may soon prove inadequate. The increased likelihood of the shutdown of all Airport Wells for water quality reasons requires development of immediate alternate solutions, including but not limited to developing new water sources to replace the 225 gpm production of the Airport Wells or installation of a treatment facility to address all water quality issues and to ensure water supply reliability for the District.

**Water System Needs.** The California Code of Regulations Title 22, Chapter 16, Article 2 outlines water supply requirements for the state and specifies that the District must deliver sufficient quantities of water to satisfy maximum day demand. Table 2-4 presents a summary of the District's water demand to comply with current AWWA and other industry standards.

During periods of water supply shortages, various water use restrictions have been instituted in the District. The District has employed some form of a progressively tiered program since 1985 to manage customer water demand in response to water supply availability. The levels progress from basic public education on water conserving practices to mandatory measures. The specific demand management level is triggered by the availability of water supply and the ability to maintain fire fighting and emergency reserves in distribution system storage tanks. For example, Stage 1 of the program requests customers to voluntarily water early in the day or late in the evening; Stage 5 prohibits irrigation at any time.

<b>Table 2-4: Current Production Demand<sup>1</sup></b>	
<b>Demand by Category</b>	<b>Water Use (gpm)</b>
Average Daily (2000 - 2004)	271
Maximum Daily	423
Maximum Hourly	700
Maximum Fire Flow (2 hours)	2,000
<b>Total Reliable Capacity with the Largest Single Source Out of Service</b>	<b>241</b>
<b>Production Deficit (Existing Reliable Supply - Maximum Daily Demand)</b>	<b>182</b>
<sup>1</sup> Based on daily production data presented in the Montara Water and Sanitary District 2004 Water System Master Plan.	

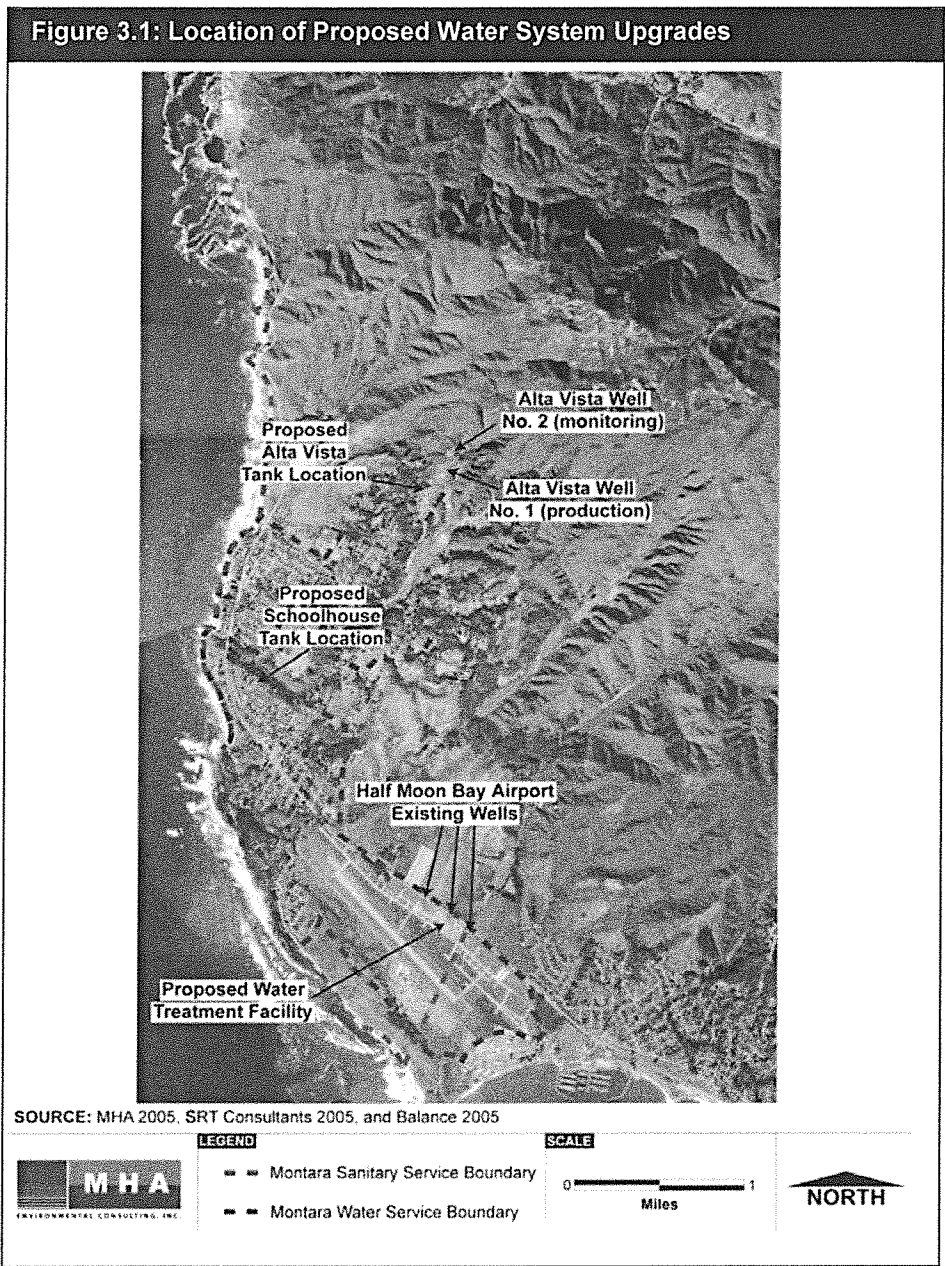


### 3 Project Location

#### PROJECT LOCATION

The proposed improvements would be constructed at several locations throughout the District, as depicted on Figure 3-1. The general locations of the facilities are:

- ▣ **Alta Vista Tank and Wells.** Northeast end of Alta Vista Road
- ▣ **Schoolhouse Tank.** West end of Buena Vista Street
- ▣ **Airport Wells Water Treatment Facility.** Cabrillo Highway (State Highway 1) at Half Moon Bay Airport



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## 4 Project Description

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The proposed water system improvements include:

- ▣ Construction of a new water storage tank (Alta Vista Tank) northeast of the existing Alta Vista water storage tank.
- ▣ Conversion of an existing test well to a production well (Alta Vista Well No.1) northeast of the existing Alta Vista water storage tank.
- ▣ Conversion of an existing test well to a monitoring well (Alta Vista Well No.2) northeast of the existing Alta Vista water storage tank.
- ▣ Installation of an underground water conveyance pipeline and electrical conduit extending from the production well and monitoring well, respectively, to the existing Alta Vista water storage tank.
- ▣ Repair and maintenance of Alta Vista Road that does not result in an addition to, enlargement, or expansion of the road.
- ▣ Placement of a security fence on Alta Vista Road, northeast of the existing Alta Vista water treatment facility.
- ▣ Construction of one or two new water storage tank(s) (Schoolhouse Tank(s)) adjacent to and in place of (if two are built) the existing Schoolhouse water storage tank. If a two-tank option is chosen, the existing Schoolhouse Tank may be repaired for use as one of the two tanks, if an inspection report signed by a licensed structural engineer that is reviewed and approved by the Executive Director shows that the repaired tank would be seismically sound.
- ▣ Demolition of the existing Schoolhouse water storage tank.
- ▣ Installation of a water treatment facility (Airport Wells Water Treatment Facility) at the Half Moon Bay Airport to treat groundwater pumped from three existing water production wells for nitrates, TCP, corrosivity, and manganese.
- ▣ Installation of an underground water conveyance pipeline to convey pumped groundwater from the existing Airport wells to the Airport Wells Water Treatment Facility.
- ▣ Construction of a road leading to the southernmost Airport well.
- ▣ Potential installation of solar panels at the Half Moon Bay Airport and on the roofs of the existing and proposed Alta Vista water tanks.

The District shall assure that safe and reliable access for construction vehicles that does not hinder or jeopardize the safety of regular traffic circulation is provided to each construction site. The improvements are described further below.

The PWP improvements shall be undertaken in accordance with Mitigation Measures listed in the MWSD Public Works Plan Phase I Final Environmental Impact Report (FEIR) SCH# 2004112107 with modifications as certified by the California Coastal Commission. Attached, as Exhibit A, is the Mitigation Monitoring and Reporting Plan (MMRP) section, found in the FEIR, with applicable revisions as per CCC request.

**STORAGE TANKS**

The proposed project includes the construction of two new water storage tanks in the vicinity of the District's existing Alta Vista and Schoolhouse water storage tanks. Specifically, the proposed tanks are described in Table 4-1.

**Alta Vista Tank**

The existing 462,000-gallon Alta Vista Tank is located along an unpaved extension of Alta Vista Road. The existing tank is constructed of steel and is approximately 52 feet in diameter and 28 feet tall. A 100,000-gallon settling tank and associated water treatment facility are located directly north of the existing Alta Vista Tank. The settling tank and adjacent facility store and treat water diverted from Montara Creek before it is introduced into the District's storage and distribution system.

<b>Table 4-1: Existing and Proposed Storage Tank Capacities</b>			
<b>Location</b>	<b>Existing Storage Tank Capacity (gallons)</b>	<b>Proposed Storage Tank Capacity (gallons)</b>	<b>Comment</b>
Portola Estate	100,000	100,000	No Change
Schoolhouse Tank	100,000	0	Demolished or Repaired
Alta Vista Tank	462,000	462,000	No Change
New Schoolhouse Tank	-	200,000	New
New Alta Vista Tank	-	1,000,000	New
<b>Totals</b>	<b>662,000</b>	<b>1,762,000</b>	

The proposed new 1,000,000-gallon Alta Vista Tank would be constructed with an overall diameter of about 80 feet and height of about 30 feet (Figure 4-1). The elevation of the proposed tank's floor is set at 488 feet above sea level (asl) allowing 12 feet of the tank's side to be concealed below grade, thus fulfilling the Coastal Commission's line-of-site requirement. The existing 462,000-gallon Alta Vista Tank is located at 470 feet asl. Pumps and pressure vessels may be required to maintain adequate levels in both the existing and new tank. The proposed tank site is situated on the center of the ridge line at an elevation of 502 feet asl. Because the new tank must be "dug" into the site (Figure 4-1), installation would require construction of retaining walls of up to 12 feet in height on either side of the ridge line. The retaining walls would be constructed 10 to 12 feet from the tank to maintain space for an access road.

The installation of the tank would require movement of approximately 7,000 cubic yards of soil and weathered granitics. The cut and fill would be as balanced as possible at the site but approximately 6,000 cubic yards would be taken off site. The excavated material would likely be hauled to Ox Mountain Sanitary Landfill just east of Half Moon Bay. The general area of the reconstruction is shown on Figure 4-2; however the exact boundaries of excavation and fill cannot be determined until bedrock presence is confirmed during grading activities. The tank will be constructed in its entirety on the property owned by the District. The material out of which the tank

will be constructed has not been established, but poured in place or cast in place concrete will not be used.

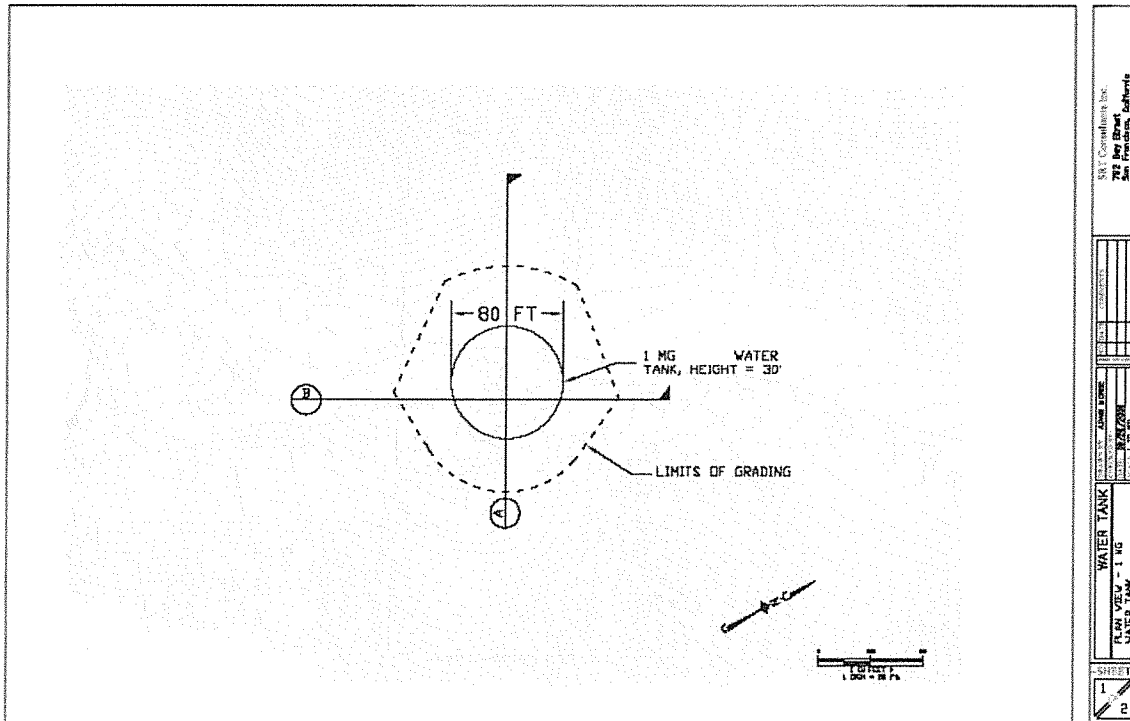
There will be no obstruction of existing hiking trails to Montara Mountain on the Alta Vista ridge property due to design, construction, and operation of the facilities authorized pursuant to PWP 2-06-006. If it is necessary to block the trail temporarily, alternative means of access to Montara Mountain on the Alta Vista ridge property shall be provided.

**Pipeline and Power.** The new tank would be connected to the existing Alta Vista Tank and associated treatment facilities via an 8-inch, approximately 250-foot long buried pipeline. The pipeline would be installed within the existing unpaved extension of Alta Vista Road.

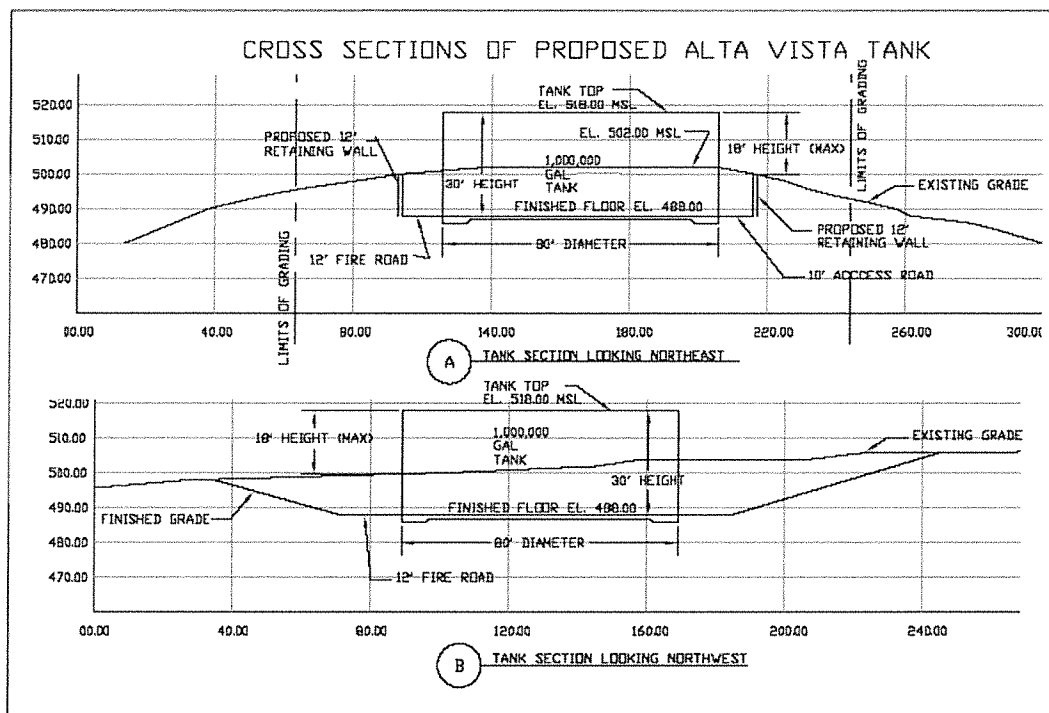
The Alta Vista Tank would also include the installation of telemetry and remote operating devices to simplify the tank's operation and to minimize the need for on-site operation of the tank. Electrical power to supply the tank's telemetry and remote operating devices would be via a buried electrical supply line or solar panels installed on the roof of the new and existing tanks.

**Access Road.** 16-foot wide access road, also requiring some landform recontouring, would be constructed leading to the tank site as depicted on Figures 4-1 and Figure 4-2.

Figure 4-1: Proposed Alta Vista Tank Site Plan and Cross-Section

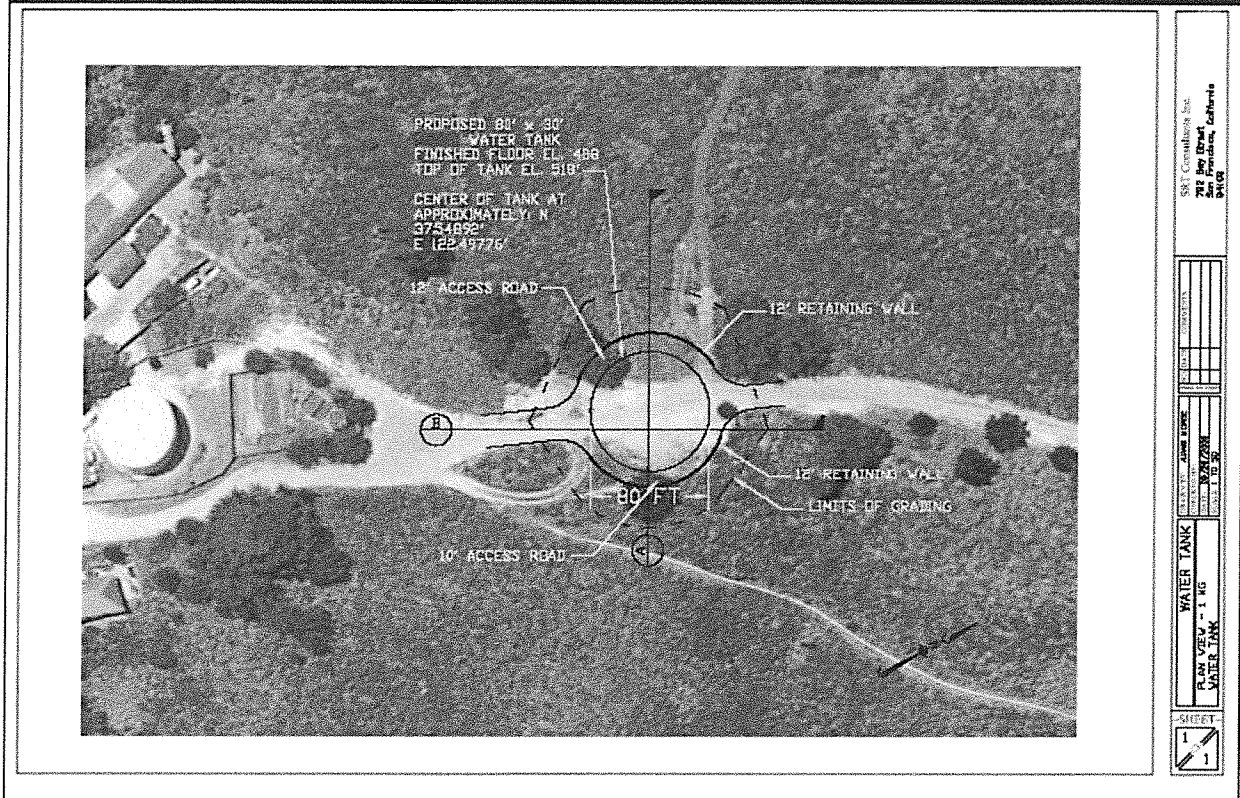


S&T CONSULTANTS, INC. 793 BAY STREET SAN FRANCISCO, CALIFORNIA 94134	
PROJECT NO.	15070000
DATE	03.13.08
PROJECT NAME	WATER TANK
PROJECT LOCATION	ALTA VISTA
PROJECT DESCRIPTION	1 MG WATER TANK
SHEET NO.	1
TOTAL SHEETS	1



S&T CONSULTANTS, INC. 793 BAY STREET SAN FRANCISCO, CALIFORNIA 94134	
PROJECT NO.	15070000
DATE	03.13.08
PROJECT NAME	WATER TANK
PROJECT LOCATION	ALTA VISTA
PROJECT DESCRIPTION	1 MG WATER TANK
SHEET NO.	2
TOTAL SHEETS	1

**Figure 4-2: Aerial Depiction of Proposed Alta Vista Tank**



**Solar Panels.** Solar panels would be installed on top of the existing and proposed Alta Vista Tanks to provide at least a portion of the electrical power required for the Alta Vista Well No.1 and other electrically powered equipment at the site. The panels would have a non-reflective finish and would be angled up from the roofs of the tanks toward the south to optimize solar exposure. Conduit from the solar panels would be run down the side of the tanks to ground mounted equipment necessary to distribute the electrical power to the equipment, as well as to deliver excess electrical power into the Pacific Gas and Electric Company power grid.

**Security Fence.** The District has proposed the installation of a chain link fence across the unpaved extension of Alta Vista Road access road. The fence would be installed just northeast of the existing Alta Vista water treatment facility for the purpose of discouraging access to, and vandalism of, the new tank and the proposed production and monitoring wells (Figure 4-2). The fence would be 6 feet in height and approximately 30 feet in length. A gate would be installed at the point where the fence crosses the unpaved extension of Alta Vista Road to provide District staff access to the new storage tank and wells.

**Construction.** Construction of the Alta Vista Tank shall conform to the specifications and recommendations contained in the Geotechnical Investigation Report for Proposed Alta Vista Tank Site, Montara, California prepared by Terrasearch, Inc. dated August 14, 2008. Prior to commencement of construction, all development subject to PWP-2-06-006 shall obtain all other agency approvals and property owner approvals, as necessary. This includes certification by the San Mateo County engineer that direct damage or indirect threats to public health and safety as a results of construction of the Alta Vista Tank would be unlikely in the event of a fire or geologic hazard.

Tree removal and all other activities associated with tank construction shall be performed between September 1 and January 30 to prevent disturbance to bird nests. If tree clearing and all other

activities associated with tank construction is desired outside of this period, a pre-construction survey for nesting birds shall be conducted prior to clearing of trees and all other activities associated with tank construction. The survey will be conducted by a qualified biologist no more than 30 days prior to initiation or clearing or construction. The survey shall include any areas proposed for any activities such as earthmoving. If occupied migratory bird nests are found within 250 feet of the construction zone, clearing shall not begin until after the nests are protected by an adequate setback (in general, 50 feet for passerines and 250 feet for raptors) defined by a qualified biologist.

All development subject to PWP-2-06-006 shall avoid impacts to the San Francisco Dusky-Footed Woodrat (DFWR) and American badger. Prior to commencement of construction of the Alta Vista water tank, including grading or placement of equipment, a minimum 25-foot buffer shall be established around the active stick nests or burrows adjacent to the project site. A qualified biological monitor shall be present at the site during all grading and construction activities to ensure that the San Francisco DFWR and American Badger are not harmed. Deconstruction of the DFWR nests or relocating the American Badgers or DFWRs is prohibited.

Concurrent with the Notice of Impending Development (NOID) for the Alta Vista Tank, the District shall submit to the Executive Director for review and approval a detailed erosion control plan and landscape plan to revegetate the area around the Alta Vista Tank to control erosion and screen views, in accordance with Mitigation Measures No. 3.1-4 and 3.1-6 of the FEIR, respectively.

### **Schoolhouse Tank**

The existing 100,000-gallon Schoolhouse Tank is located along an unpaved roadway at the end of Buena Vista Street. The tank is constructed of concrete and is 34 feet in diameter and 16 feet tall. A booster pump station is housed in a small structure adjacent to the tank (Figure 4-3).

The proposed new 200,000-gallon Schoolhouse Tank would be constructed with an overall diameter of 48 feet and height of 16 feet (Figure 4-3). The elevation of the proposed tank's floor and water level would be identical to that of the existing tank to allow for balancing the tanks and maintaining consistent pressure throughout the District's system.

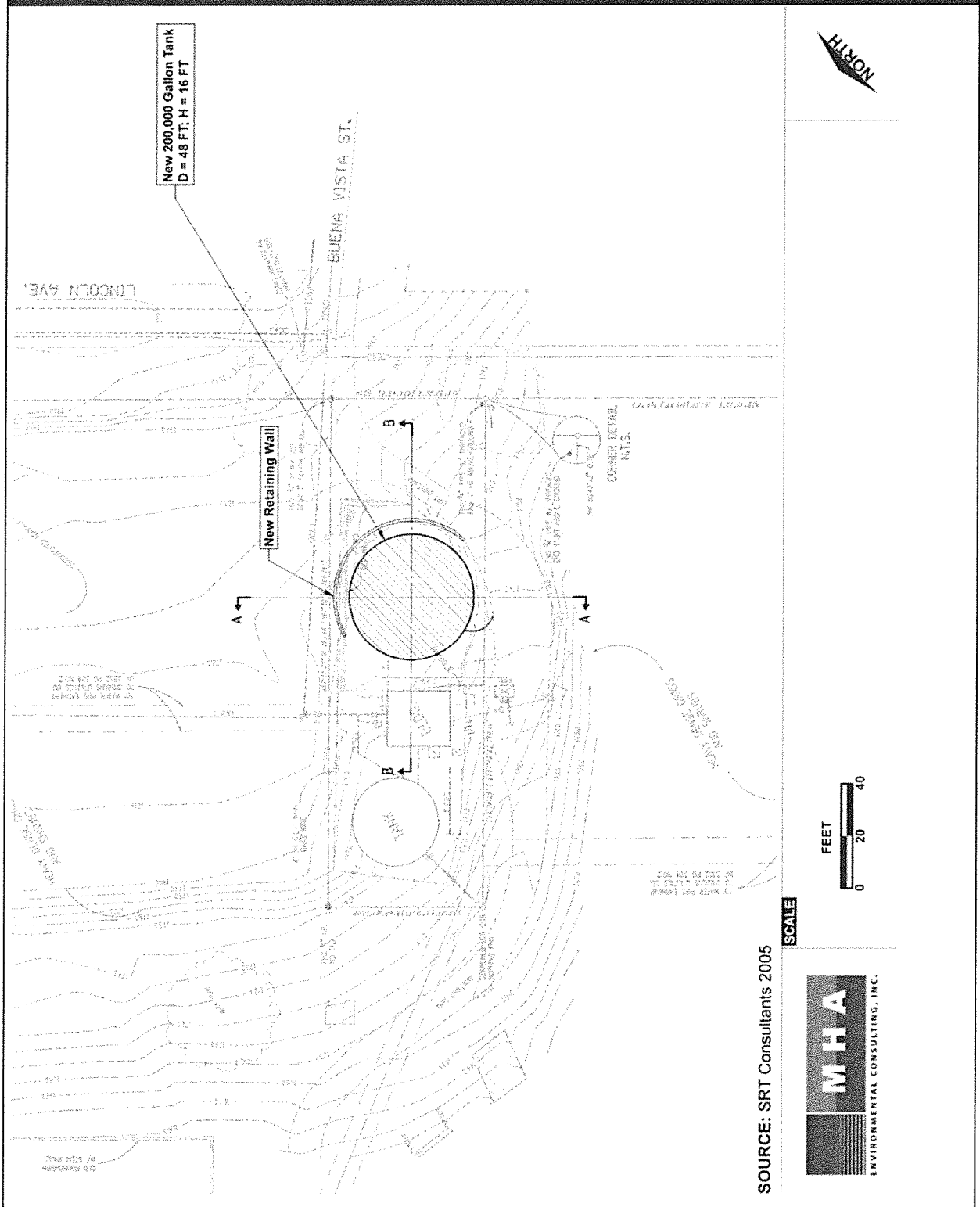
The existing tank is located at 174 feet asl. The proposed tank site is situated on a gently sloping hillside ranging in elevation from 176 to 179 feet asl. Installation of the Schoolhouse Tank would require cutting a portion of the hillside and the final tank bottom would be at 174 feet asl (Figure 4-4). A retaining wall up to 6-feet in height would be constructed along a section of the tank site to retain areas that would be excavated to accommodate the new tank (Figure 4-5).

The installation of the tank would require movement of at least 150 cubic yards of soil and weathered granitic rocks based on the geotechnical recommendations (Terrasearch 2005). The cut and fill would be as balanced as possible at the site but approximately 100 cubic yards would be taken off site. The excavated material would likely be hauled to the Ox Mountain disposal site in Half Moon Bay.

An alternative design would place two new 100,000 gallon tanks at the Schoolhouse Tank site. One tank would replace the existing tank, while the other would be placed adjacent to the existing pump station on its southeast side (Figure 4-6). Both tanks would be constructed with a diameter of 34 feet and a height of 16 feet. The new tanks would both sit at the existing tank's current elevation. The material out of which the tank(s) will be constructed has not been established, but poured in place or cast in place concrete will not be used.



Figure 4-3: Proposed Schoolhouse Tank Site Plan



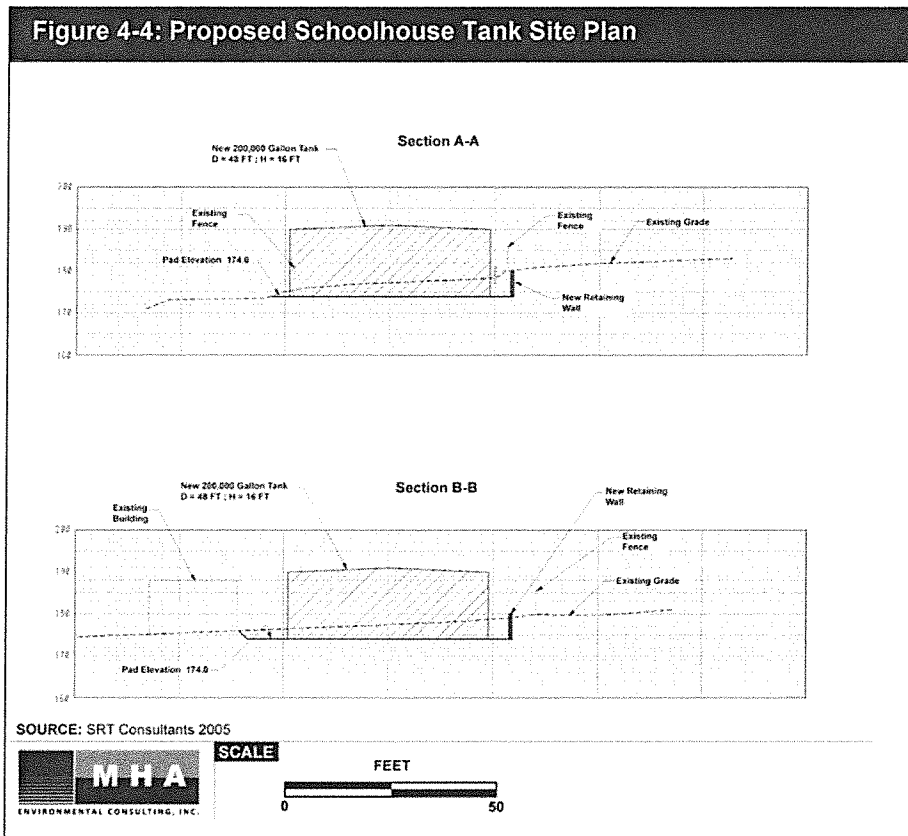
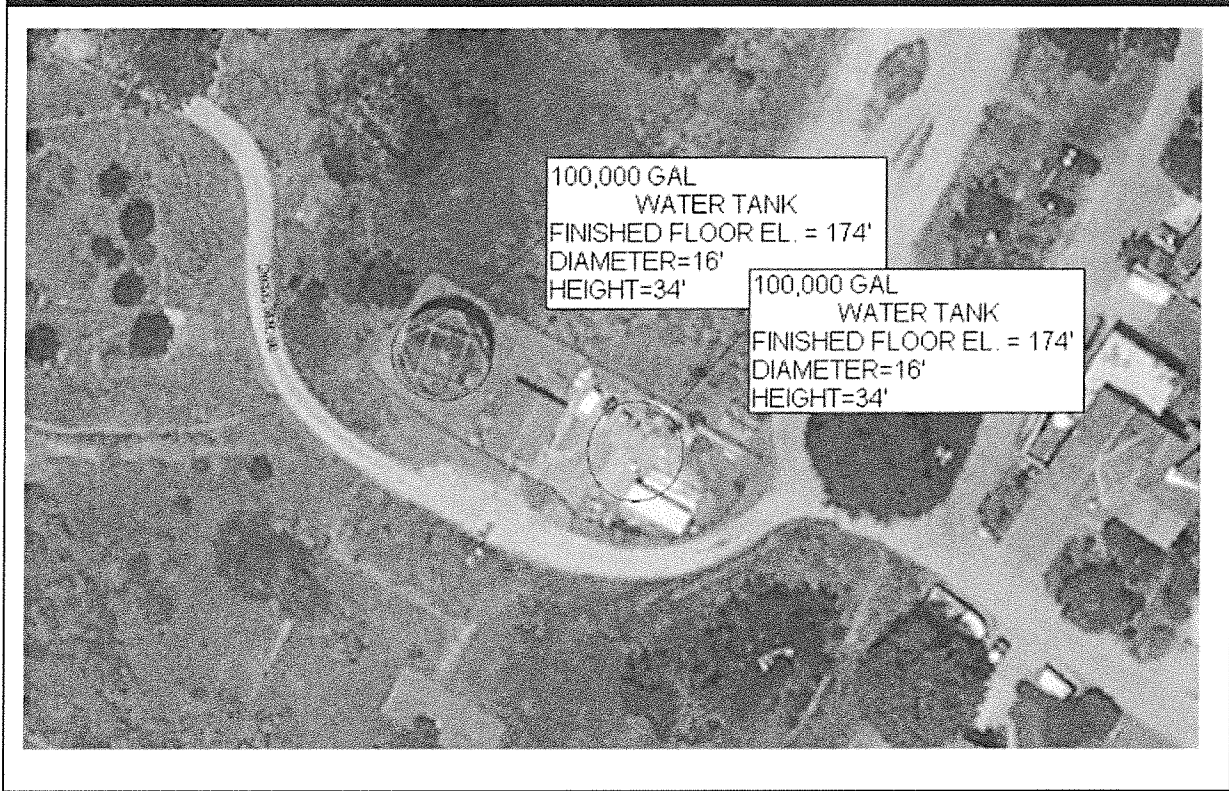


Figure 4-6: Proposed Schoolhouse Tank Site Plan



**Pipeline and Power.** The new tank would be connected to the existing pump house via an 8-inch diameter, less than 20-foot long buried pipeline. The Schoolhouse Tank would also include the installation of telemetry and remote operating devices to simplify the tank's operation and to minimize the need for on-site operation of the tank. Electrical power to supply the tank's telemetry and remote operating devices would be via a buried electrical supply line.

**Solar Panels.** Solar panels would be installed on top of the proposed Schoolhouse Tank to provide at least a portion of the electrical power required for equipment at the site. The panels would have a non-reflective finish and would be angled up from the roof of the tank toward the south to optimize solar exposure. Conduit from the solar panels would be run down the side of the tank to ground mounted equipment necessary to distribute the electrical power to the site's electrical power equipment, as well as to deliver excess electrical power into the Pacific Gas and Electric Company power grid.

**Existing Schoolhouse Tank Demolition.** Following installation of the new Schoolhouse Tank, the existing 100,000-gallon Schoolhouse Tank would be decommissioned and removed from the site. This area would then be paved and used by the District as a maintenance yard, consistent with the current use of the proposed tank location.

**Construction.** Construction of the Schoolhouse Tank(s) shall conform to the specifications and recommendations contained in the Geotechnical Investigation Report for Proposed Schoolhouse and Alta Vista Tank Sites, Montara, California prepared by Terrasearch, Inc. dated August 4, 2005. If a two-tank option is chosen, the existing Schoolhouse Tank may be repaired for use as one of the two tanks, if an inspection report signed by a licensed structural engineer that is reviewed and approved by the Executive Director shows that the repaired tank would be seismically sound.

Prior to commencement of construction, all development subject to PWP-2-06-006 shall obtain all other agency approvals and property owner approvals, as necessary. This includes certification by the San Mateo County engineer that direct damage or indirect threats to public health and safety as a result of construction of the Schoolhouse Tank(s) would be unlikely in the event of a fire or geologic hazard.

Tree removal and all other activities associated with tank construction shall be performed between September 1 and January 30 to prevent disturbance to bird nests. If tree clearing and all other activities associated with tank construction is desired outside of this period, a pre-construction survey for nesting birds shall be conducted prior to clearing of trees and all other activities associated with tank construction. The survey will be conducted by a qualified biologist no more than 30 days prior to initiation or clearing or construction. The survey shall include any areas proposed for any activities such as earthmoving. If occupied migratory bird nests are found within 250 feet of the construction zone, clearing shall not begin until after the nests are protected by an adequate setback (in general, 50 feet for passerines and 250 feet for raptors) defined by a qualified biologist.

All development subject to PWP-2-06-006 shall avoid impacts to the San Francisco Dusky-Footed Woodrat (DFWR) and American badger. Prior to commencement of construction of the Alta Vista water tank, including grading or placement of equipment, a minimum 25-foot buffer shall be established around the active stick nests or burrows adjacent to the project site. A qualified biological monitor shall be present at the site during all grading and construction activities to ensure that the San Francisco DFWR and American Badger are not harmed. Deconstruction of the DFWR nests or relocating the American Badgers or DFWRs is prohibited.

Concurrent with the Notice of Impending Development (NOID) for the Schoolhouse Tank(s), the District shall submit to the Executive Director for review and approval a detailed erosion control plan in accordance with Mitigation Measures No. 3.1-4 of the FEIR.

### **PRODUCTION AND MONITORING WELLS**

A test well, referred to as Alta Vista Well No.1 (also known as BH-9b or 2004-4 during hydrological investigations), was installed in 2004 to assess the potential for increasing the District's available domestic water supply through additional groundwater extraction. A second well, referred to as Alta Vista Well No.2 (also known as BH-9 or 2004-3), was installed concurrently for monitoring purposes. Both wells were installed in accordance with a Coastal Development Permit (CDP) issued by the San Mateo County Environmental Services Agency on May 19, 2004.

Following a series of tests, the District determined that the test well Alta Vista No.1 has the capability of producing a sustainable volume of water suitable for the District's existing needs. The existing test well draws water from open joints in the granitic formations located approximately 780 feet below the ground surface. Initial tests of the well's production capabilities suggest that it can produce up to 300 gallons of water per minute over a 120-hour duration. The District has proposed to pump the well at 150 gallons per minute continuously. At no time would the increased pumping rate exceed the District's current demand. Further, the District would only increase the well's pumping rate if it could be conclusively determined that there would be no adverse biological or hydrological impacts associated with the increased rate. Pumping of the Alta Vista Well No.1 shall not exceed 150 gpm averaged over a 24-hour period. Any future proposals to increase the pumping rate shall require an amendment to this public works plan, and the District shall comply with any informational requests, including pumping tests, to demonstrate with sufficient evidence that the increased pumping rate will not impact nearby wetlands, riparian areas, and sensitive habitats. The District may not initiate any pumping tests for increased pumping rates without authorization from Commission staff after the PWP amendment application has been submitted. The District shall submit to the Coastal Commission annual water production reports for review

and approval by the Executive Director by December 1<sup>st</sup> of each year that the Alta Vista Well No. 1 is in production. These reports shall demonstrate that the pumping rate of the well does not exceed 150 gpm averaged over any 24-hours period.

The Alta Vista Wells No.1 and No.2 are located approximately 840 feet and 1,250 feet, respectively, northeast (upslope) of the District's existing 462,000-gallon Alta Vista water storage tank, and approximately 590 feet and 1,000 feet respectively from the proposed new Alta Vista water storage tank. Both wells are located along the unpaved extension of Alta Vista Road on District property.

Conversion of the Alta Vista Well No.1 to a production well would include (Figure 4-7):

- ▣ Construction of a 25-foot by 6-foot concrete pad around wellhead No.1
- ▣ Installation of a 7-foot high chain-link fence around the perimeter of the concrete pad
- ▣ Placement of two 7-foot tall fiberglass enclosures adjacent to the wellhead and within the fenced enclosure, which would house telemetry equipment for remote monitoring and operation and an electrical pump
- ▣ Placement of a portable diesel-powered generator on the concrete pad and within the fenced enclosure
- ▣ Installation of an approximately 790-foot long, 6-inch diameter underground pipeline along the unpaved road to convey water from the well to the existing Alta Vista water storage tank
- ▣ Installation of a buried electrical conduit along the unpaved road extending from the existing Alta Vista Tank to the well

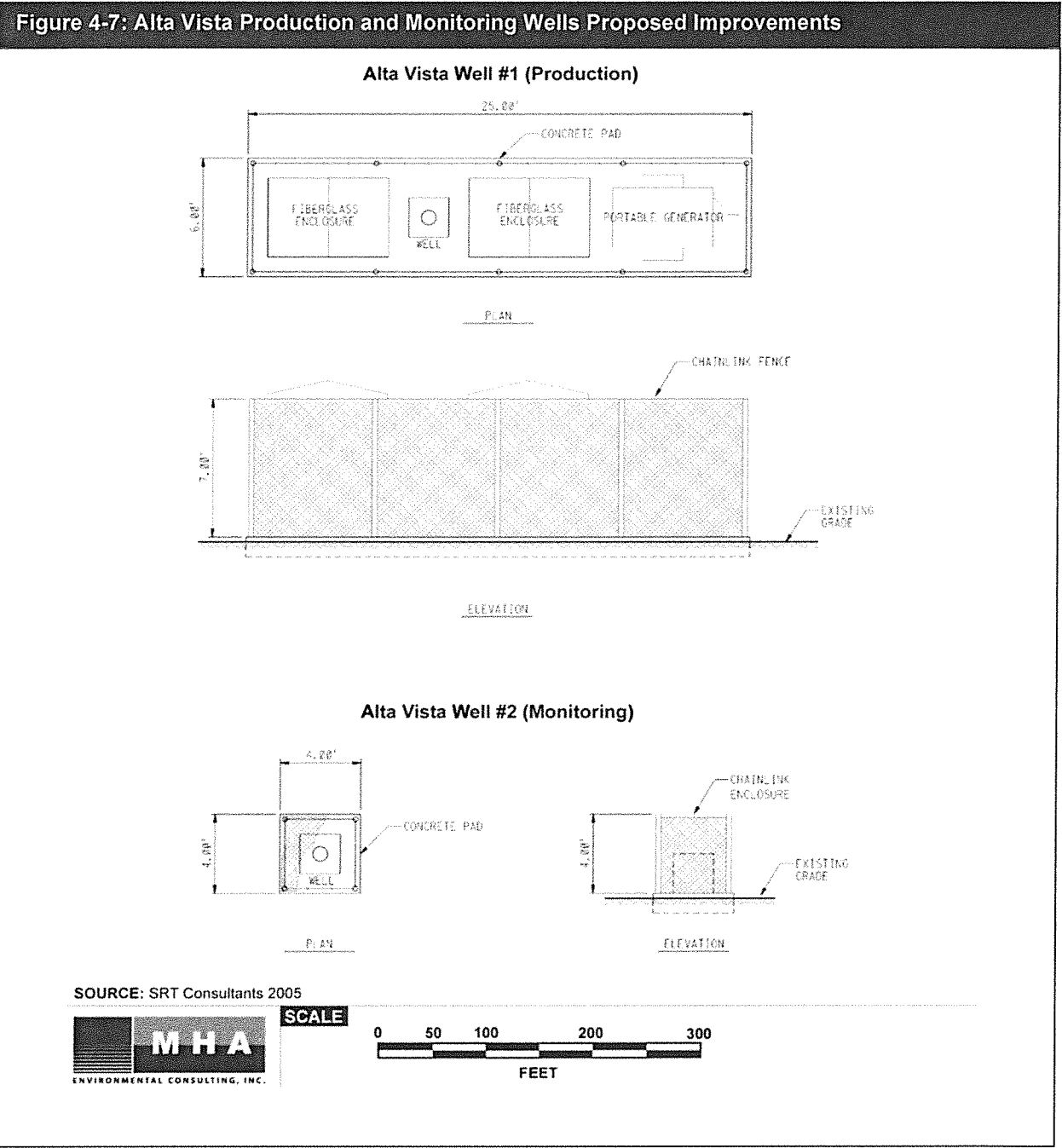
Water quality testing indicates that groundwater extracted from Alta Vista Well No.1 currently meets drinking water standards. If water quality changes in the future, the District would treat the water with sodium hypochlorite (liquid chlorine) prior to conveyance to District customers. The chlorine would be stored at the wellhead.

The project also includes enclosing and securing the existing Alta Vista Well No.2, located approximately 400 feet north of Alta Vista Well No.1, for use as a monitoring well to provide a method for monitoring the aquifer's condition (level and quality). The Alta Vista Well No.2 project improvements would include (Figure 4-7):

- ▣ Construction of a 4-foot by 4-foot concrete pad around wellhead No.2
- ▣ Installation of a 4-foot high chain-link fence around the perimeter of the concrete pad
- ▣ Installation of an approximately 1,200-foot long underground electrical conduit along the unpaved road, connecting with Alta Vista Well No.1, and continuing on to the existing Alta Vista water storage tank

Concurrent with the Notice of Impending Development (NOID) for construction of the Alta Vista production well and water tank, the District shall submit to the Executive Director for review and approval a Spill Prevention and Containment Plan in accordance with Mitigation Measure 3.5-1 of the FEIR.

No re-boring or re-configuration of the well casings would be required at Alta Vista Wells No.1 or No.2.



**Monitoring.** Hydrologic Monitoring shall continue for a period of three years according to the “Hydrologic and Vegetation Monitoring Schedule Alta Vista Well” and “Hydrologic and Vegetation Monitoring Plan Alta Vista Well,” dated September 5, 2008. In addition, if granted permission by individual property owners, the District shall also conduct hydrologic monitoring of individual

private wells on Alta Vista Road. Annual and final monitoring reports shall be submitted to the Executive Director. The vegetation monitoring portion of the aforementioned Alta Vista Monitoring Plan shall be superseded and replaced by the plan described below.

Concurrent with the submittal of the Notice of Impending Development (NOID) for conversion of the Alta Vista Well No.1 from a test well to production well, a qualified biologist or biometrician shall prepare a revised Vegetation Monitoring Plan for review and approval by the Executive Director, and shall at a minimum include the following:

**(i)** A baseline assessment, including photographs, of the current physical and ecological condition of the potential impact site and appropriate control sites that are unlikely to be affected by the pumping. All sites shall be sampled using the same methods.

**(ii)** A description of the goals of the vegetation monitoring plan, including a description of how the potential impact site will be compared to the control sites and how significant effects will be demonstrated. If statistical tests are to be employed there must be a statistical power analysis before sampling begins to insure that there is sufficient replication to detect biologically meaningful differences between the potential impact area and the control areas.

**(iii)** A formal monitoring plan

**(iv)** A schedule

**(v)** Description of sampling units

**(vi)** Sampling design, e.g. how will the sampling units be placed in the field, including description of the random component in the spatial distribution of samples and sample size for the various variables.

**(vii)** Detailed description of the variables to be measured and the field methods used in their estimation. For continuous variables, estimates of the actual value should be made. Continuous variables should not be converted to categorical variables through the use of thresholds or lumping data into broad categories. Estimates of changes in survivorship, tree height, and condition should be based on repeated observations of at least 30 randomly selected and marked individuals of each species of interest in each sample area.

**(viii)** A monitoring period of at least three years, beginning with the first sample taken based on the revised sampling plan.

**(ix)** Provision for submission of annual reports of monitoring results to the Executive Director for the duration of the required monitoring period for purposes of review for a future Phase II Public Works Plan application. Each report shall be cumulative and shall summarize all previous results. Each report shall document the condition of the sample sites with photographs taken from the same fixed points in the same directions. Each report shall also include an "Impact Evaluation" section where information and results from the monitoring program are used to evaluate whether there is evidence of an effect of the pumping.

**(x)** Provision for submission of a final monitoring report to the Executive Director at the end of the final monitoring period for purposes of review for a future Phase II Public Works Plan



application. The report must evaluate whether the vegetation near the wells has been negatively affected by the pumping.

(xi) Provision for possible further action. If the final report indicates that there have been negative impacts, the applicant shall submit within 90 days a mitigation plan to compensate for those impacts. The revised restoration program shall be processed as an amendment to the coastal development permit unless the Executive Director determines that no permit amendment is required.

## **AIRPORT WELLS WATER TREATMENT FACILITY**

The District currently operates three production wells at the Half Moon Bay Airport, each of which includes wellhead water treatment facilities. Based on elevated levels of nitrates, TCP, corrosion, and manganese in the water extracted from these wells, the District has determined that an additional treatment system is required prior to the well water's introduction into the District's distribution system. The proposed new treatment system would be centrally located and serve all three wells (Figure 4-8). Water extracted from the three wells would first be blended to treat for manganese and then conveyed through the Airport Wells Water Treatment Facility's following components:

- 1) Two granulated activated carbon (GAC) tanks for TCP removal
- 2) Four ion exchange vessels for nitrate removal
- 3) Two air stripping towers for pH adjustment to treat for corrosion potential

Air stripping would also potentially be accomplished by (1) diffused aeration, (2) utilization of a spray nozzle and tray aerator, or (3) aeration by piping a diffuser down the wells and adding air directly into the groundwater. A flow diagram of the treatment process is depicted in Figure 4-9.

The Airport Wells Water Treatment Facility would also include two fiberglass buildings that would house Supervisory Control and Data Acquisition (SCADA), controls, power systems, and a chlorination system.

The centralized treatment facility components would be installed on a 40-foot by 15-foot concrete pad and enclosed by a 7-foot tall chain link fence. The facility would be sited at the east side of the Half Moon Bay Airport, just northwest of the fence line surrounding the existing Half Moon Bay Airport Administration Building, and southwest of the Airport's frontage road. A new access road would be constructed off the Airport's frontage road (Figure 4-9).

The centralized treatment facility would be connected with the three existing wells and the District's distribution system via existing and new buried pipelines. Electrical power supply to the Facility would be through buried electrical conduits or solar panels. Solar panels would be placed on an undeveloped area directly northwest of the proposed Airport Wells Water Treatment Facility (Figure 4-8).

A 380-foot long and 12-foot wide unpaved access road would be constructed leading to the southernmost Airport well. The components of the proposed project at the Half Moon Bay Airport would be located on property not currently owned by the District.

Concurrent with the Notice of Impending Development (NOID) for the Airport Wells Water Treatment Facility, the District shall submit to the Executive Director for review and approval a detailed erosion control plan, drainage plan, and landscape plan to generally screen the Treatment Facility equipment and solar panel array from Highway 1 views in accordance with Mitigation Measures No. 3.1-4, 3.2-2, and 3.9-3 of the FEIR, respectively.

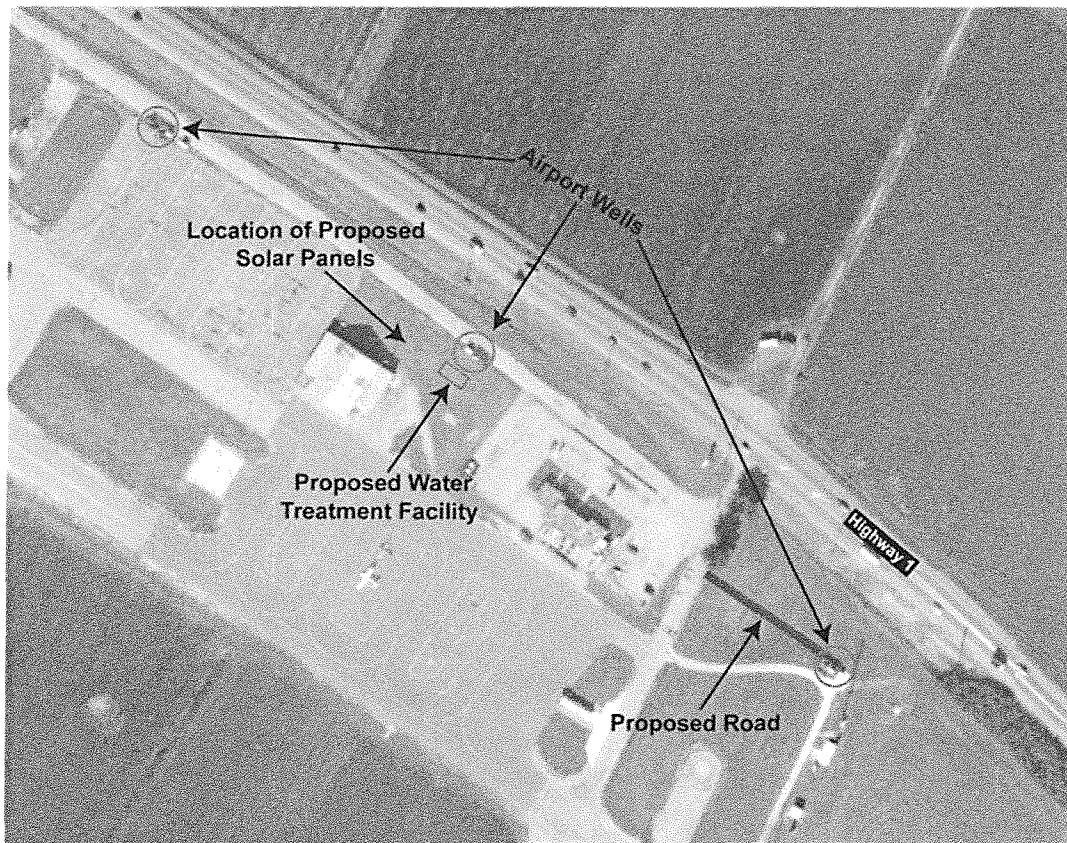
**Solar Panels**

Approximately 2,500 square feet of solar panels would be installed just northwest of the proposed Airport Wells Water Treatment Facility. The panels would have a non-reflective finish, mounted on a structural system raised off the ground, and angled up toward the south to optimize solar exposure. Conduit from the solar panels would be run in buried conduit to ground-mounted equipment necessary to distribute the electrical power to the site's equipment, as well as to deliver excess electrical power into the Pacific Gas and Electric Company power grid. The panels would be screened from view by low lying landscape around the installation's perimeter.

**Existing Airport Wells Treatment Facilities**

The existing individual wellhead treatment facilities would be decommissioned and removed from the site following installation of the new central treatment facility.

**Figure 4-8: Aerial Depiction of Proposed Airport Wells Water Treatment Facility**



SOURCE: MHA 2005

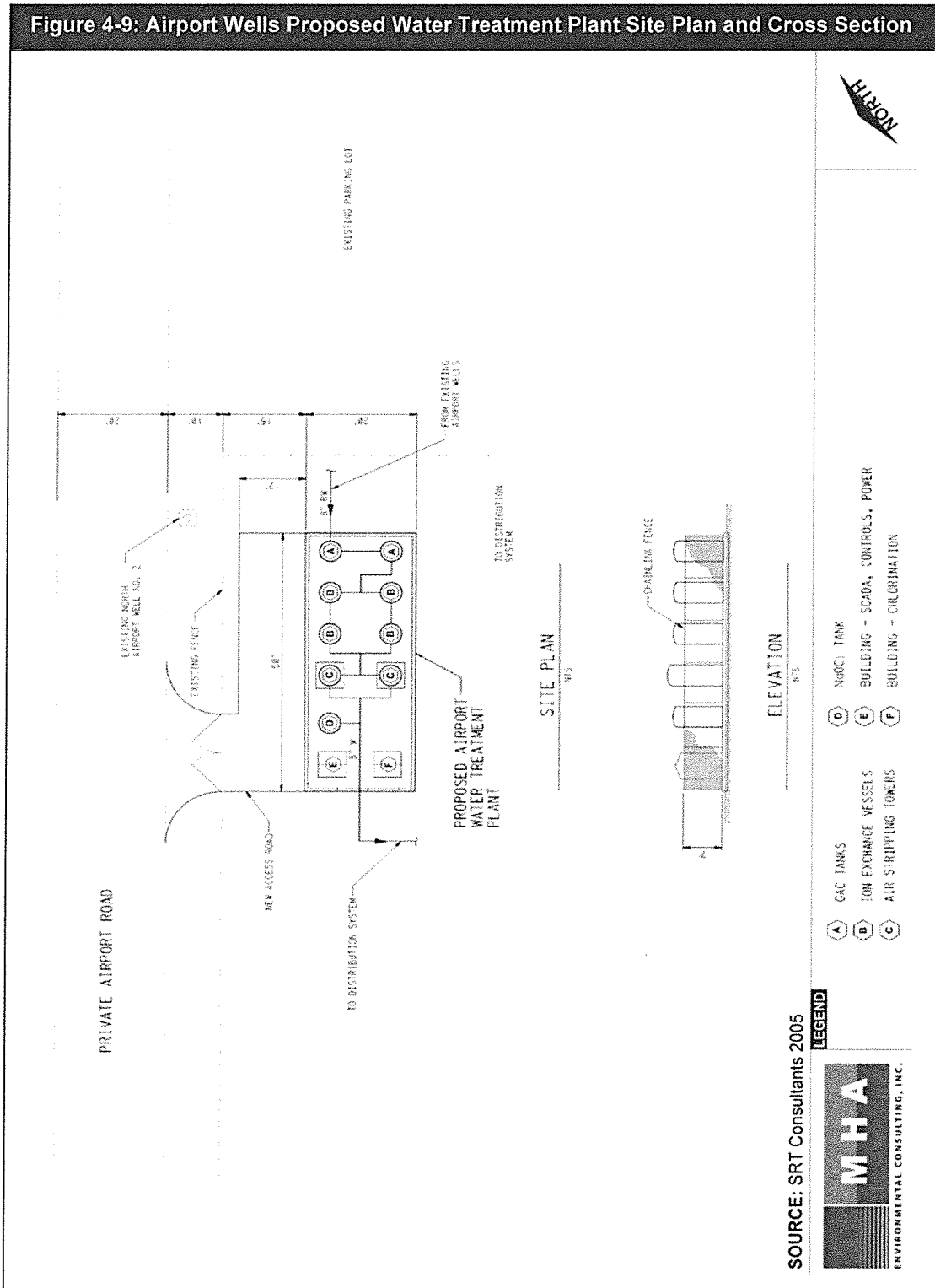


SCALE



MILE





## 5 Permits and Approvals

The proposed system improvements included in the first phase of the Public Works Plan will require the approval of permits by a number of public agencies, including:

- Approval by the California Coastal Commission pursuant to Section 30605 of the California Coastal Act
- Coverage under the Construction General Permit obtained from the Regional Water Quality Control Board (Alta Vista Tank and possibly Airport Wells Water Treatment Facility)
- Domestic Water Supply Permit Amendment issued by the California Department of Health Services Drinking Water Program (Airport Wells Water Treatment Facility)
- Drinking Water Supply Permit issued by the California Department of Health Services Drinking Water Program (Alta Vista Well No.1)

### 5.1 Public Works Plan Project Procedures

The purpose of this chapter is to set forth procedures for reviewing and authorizing projects contained in the Montara Water and Sanitary District ("MWSD") Public Works Plan Phase I ("PWP") for MWSD's water facilities improvements. This chapter is divided into six sections. The first section sets forth definitions, general provisions and procedures for supplemental reports. The second section sets forth public notice requirements. The third section sets forth the Coastal Commission's areas of responsibility with regard to the PWP project review process. The fourth section sets forth the procedure for determining the effective and expiration dates of PWP project authorizations and provisions for extension of authorizations. The fifth section sets forth a post-construction authorization monitoring program. The sixth section sets forth procedures for the enforcement of the PWP. All development subject to PWP-2-06-006 shall adhere to the project procedures outlined in this Section.

#### 5.1.1. Definitions, General Provisions and Supplemental Reports

##### A. Definitions

"California Coastal Commission" and "Coastal Commission" and "Commission" mean the California Coastal Commission.

"Contract Documents" means the plans, specifications, general and specific conditions, agreement and other documents prepared by or for MWSD for the construction or acquisition of a specific project contained in the PWP.

"Development" means, on land, in or under water, the placement or erection of any solid material or structure; discharge or disposal of any dredged material or of any gaseous, liquid, solid, or thermal waste; grading, removing, dredging, mining, or extraction of any materials; change in the density or intensity of use of land, including, but not limited to, subdivision pursuant to the Subdivision Map Act (commencing with Section 66410 of the Government Code) and any other division of land, including lot splits, except where the land division is brought about in connection with the purchase of such land by a public agency for public recreational use; change in the intensity of use of water, or of access thereto; construction, reconstruction, demolition, or alteration of the size of any structure, including any facility of any private, public, or municipal utility; and the removal or harvesting of major vegetation other than for agricultural purposes.

“District General Manager” means MWSD’s General Manager or her/his designee.

“Components of the PWP” means, collectively, the eleven projects comprising the PWP, such as the Alta Vista Well, the AltaVista Water Storage Tank, the Schoolhouse Water Storage Tank and the Airport Wells Water Treatment Facility. “Component” means any one of the projects.

“Executive Director of the Commission” or “Executive Director” mean the Executive Director of the California Coastal Commission or his/her designee.

“MWSD” means the Montara Water and Sanitary District.

“MWSD Board” or “Board,” means MWSD’s Board, the governing body of MWSD.

“Notice of Impending Development” means a notice of MWSD’s intention to construct one or more of the projects contained in the PWP, which notice shall be provided by MWSD’s General Manager to the Coastal Commission and to interested persons, organizations, and governmental agencies, and which also shall be posted conspicuously at the same locations within MWSD’s boundaries that MWSD’s official notices are posted and at the site of the impending construction of a project of the PWP.

“Project” means a development component specifically included in the PWP.

“Project Report” means the report on the PWP dated November 12, 2008, including the certified FEIR, submitted with MWSD’s application for certification of its PWP and any supplements thereto and containing all of the information specified in subsection 5.1.1 D2.

“Public works” means (a) all production, storage, transmission, and recovery facilities for water, sewerage, telephone, and other similar utilities owned or operated by any public agency or by any utility subject to the jurisdiction of the Public Utilities Commission, except for energy facilities; (b) all public transportation facilities, including streets, roads, highways, public parking lots and structures, ports, harbors, airports, railroads, and mass transit facilities and stations, bridges, trolley wires, and other related facilities and (c) all publicly financed recreational facilities, all projects of the State Coastal Conservancy, and any Development by a special district.

**B. Computation of time**

The time in which any act under this PWP is to be done shall be computed by excluding the first day and including the last, unless the last day is a weekend or state holiday, which is also excluded.

**C. MWSD’s General Manager**

MWSD’s General Manager shall be the responsible person for contact regarding inquiries concerning PWP authorizations and implementation.

**D. Procedures for Project Review and Authorization**

*1. Preparation of PWP Project Reports*

MWSD’s General Manager shall review all proposed projects pursued under the PWP and prepare a Project Report for each proposed project.

*2. Contents of a PWP Project Report*

A Project Report shall include the information that MWSD’s Board deemed necessary to satisfy the standards for the PWP. A Project Report shall include:

- (a) A description of the proposed project(s), including a narrative description of the size, kind, intensity and location, of each proposed development and including the supporting site plans and elevations thereof;
- (b) Environmental documentation for the Project(s) including information prepared pursuant to the California Environmental Quality Act and an analysis of alternative locations for each proposed development activity;
- (c) All technical reports associated with the Project(s) (i.e., biological reports, geotechnical reports, traffic analyses, etc.), including all reports and plans required by the PWP;
- (d) The results of consultation with parties interested in, with jurisdiction over, and/or affected by the Project(s), including consultations with concerned public entities and agencies.
- (e) All implementing mechanisms associated with the Project(s) (including but not limited to CEQA mitigation monitoring reports, legal documents, etc.);
- (f) All correspondence received regarding the Project(s);
- (g) Identification of the person responsible for ensuring that the proposed Project(s) shall be constructed in accordance with authorized specifications and that all terms and conditions of the authorization are met (Project Manager).

3. *Early Coordination with the Coastal Commission*

- (a) MWSD shall consult with the Executive Director as early as possible regarding proposed Project(s) with the object of identifying issues of possible concern to the Coastal Commission.
- (b) Project Descriptions shall be provided to the Executive Director concurrently with submittal thereof to the Board of Directors
- (c) MWSD shall provide the Executive Director with all public notices and documentation circulated to the public pursuant to the Board's required PWP review process, including the process for that portion of the public which expressly requested to be noticed.
- (d) All required coordination/consultation with the Executive Director shall be initiated through and facilitated by planning staff of the Coastal Commission's North Central Coast District Office, 45 Fremont Street, Suite 2000 San Francisco, CA 94105.

4. *Distribution of Project Reports to the Board*

The General Manager shall submit a Project Report containing all of the information specified in subsection 5.1.1 D2 above as well as an action recommendation to MWSD's Board for each proposed Project pursued under the PWP.

5. *Board Authorization of PWP Revisions*

The Board may authorize a Project based on information contained in the Project Report and any other information in the record provided that:

- (a) The proposed project has been reviewed in compliance with the California Environmental Quality Act (CEQA) and/or the National Environmental Policy Act (NEPA), the Board has completed all related CEQA and/or NEPA documents and all conditions and/or mitigation measures identified in those CEQA and/or NEPA documents have been incorporated as part of the project;

- (b) The Board finds that the proposed revision advances the specific project objectives of the PWP;
- (c) The proposed project, as modified by any conditions and/or mitigation measures incorporated as part of the project, is contained in and consistent with the certified PWP.

*6. Project Authorization Required*

No Project contained in the PWP shall be undertaken without prior authorization in accordance with this chapter. Any development not contained in the PWP requires coastal development permit authorization by either the Coastal Commission in its retained jurisdiction (e.g. below the mean high tide, on public trust lands), or San Mateo County pursuant to its certified LCP.

*7. Coastal Commission's Retained Jurisdiction*

After certification of the PWP, the Coastal Commission continues to retain permit jurisdiction over Development on tidelands, submerged lands, and public trust lands, whether filled or unfilled, within MWSD's service area (see "Coastal Commission Retained Jurisdiction Area" in Figure \_1). Under the Federal Coastal Zone Management Act, the Commission also retains federal consistency review authority over federal activities and federally permitted activities on or adjacent to the sites.

The Commission also retains permit jurisdiction outside of the retained jurisdiction area over Development that was authorized by Commission action before the date of PWP certification. Projects neither contained in the PWP nor located in the Commission's retained permit jurisdiction shall be reviewed by the County of San Mateo for consistency with its certified LCP.

**5.1.2 Notice of Impending Development**

**A. Provision of Advance Notice and Information to Coastal Commission**

The General Manager shall give the Executive Director written notice of MWSD's intent to submit a Notice of Impending Development pertaining to the construction of a project or projects contained in the PWP at least 30 calendar days prior to submittal of the Notice of Impending Development.

**B. Recipients of Notice of Impending Development**

After approval by the Board of the Contract Documents for a project or projects to be constructed or acquired, and at least 30 working days prior to issuing a notice to proceed to the contractor for such construction or acquisition, the General Manager shall send via first-class mail a written Notice of Impending Development to the following persons, parties and agencies informing them of the Board's decision:

1. The Executive Director;
2. Owners of record of each property within 100 feet (excluding road rights-of-way) of the proposed project(s);
3. Persons residing on properties located within 100 feet (excluding road rights-of-way) of the proposed project(s);
4. All other persons, parties, and agencies who have requested in writing to receive such notice, either for the project(s) that is the subject of the notice or for all PWP projects;
5. All parties consulted with pursuant to Section 5.1.1.D.2 above; and
6. Persons, parties, and agencies that are known by MWSD to be interested in the specific project(s) that is the subject of the notice (e.g., persons, parties, and agencies that submitted testimony or other comments during the CEQA/NEPA process for the PWP, etc.).



**C. Contents of Notice of Impending Development**

The Notice of Impending Development shall be clearly titled as such and shall, at a minimum, include the following information regarding the PWP authorization:

1. The description of the proposed project(s), including a narrative description of the size, kind, intensity and location of each proposed development as well as an identification of the existence of the PWP Project Report and information regarding where and when it is available for public review;
2. The Board's approval of the Contract Documents for the project(s);
3. The anticipated date of commencement of construction of the project(s);
4. The appropriate MWSD contact person(s) or designated Project Manager and her/his contact information;
5. The process for Coastal Commission review of the project(s) (including contact information for Commission staff); and
6. A list of recipients of the Notice of Impending Development.

**D. Posting Requirements for Notice of Impending Development**

The General Manager shall post the Notice of Impending Development in conspicuous locations at the proposed project(s) site(s) no later than the date that the Notice of Impending Development is sent pursuant to Section 5.1.2.B, and at least 30 working days prior to the commencement of construction. The Notices shall comply with the following requirements:

1. Notices that are posted shall be clearly visible and printed with black text/graphics on a brightly hued background (e.g., golden-rod yellow) using card-stock weight (at the least) paper or functional equivalent (e.g., wood, cardboard, corrugated plastic (or "coroplast"), plastic, vinyl, metal, etc.). Notices shall be laminated or otherwise weatherproofed so as to be legible at all times, and shall be at least 8½ inches by 11 inches in size, and no greater than 4 feet by 8 feet in size.
2. Notices shall be posted against a solid background at least as large as the notice itself (e.g., posting a card-stock notice on an 8½ inch by 11-inch piece of plywood attached to a stake) or shall be printed onto an integral solid background (e.g., coroplast), and shall be posted at a readable height (i.e., approximately three to six feet).
3. Notices shall be posted at locations on the perimeter (and/or within the perimeter as appropriate) of the proposed project site where the site intersects public use areas (streets, paths, parking lots, etc.). Notices shall also be posted at MWSD office and post offices in Montara and Moss Beach.
4. Notices that do not meet the criteria listed above, that otherwise become illegible, or that otherwise are not visible to pedestrians or disappear (for whatever reason) shall immediately be replaced. All notices shall remain posted until the effective date of authorized commencement of construction (in accordance with Section \_4.C).

**E. Supporting Information for the Notice of Impending Development**

Supporting information sufficient to allow the reviewer to determine whether the proposed project is consistent with the certified PWP shall accompany the Notice of Impending Development mailed to the Executive Director and to persons, parties, and/or agencies requesting such information. At a minimum, the supporting information shall include:

1. The Project Report (including all of the information identified in subsection 5.1.1.D2), updated to include any changes or additions made in the course of review by MWSD; provided, that copies of lengthy and/or oversized studies, reports, and technical materials included as part of the Project Report shall be provided only to the Executive Director and to interested persons, parties, and agencies that specifically request these materials;

2. Any final authorization documents from the Board (e.g., resolutions, minute orders, certifications, etc.) not included in the Project Report;
3. A separate document that identifies all Project conditions and mitigations and explains how compliance will be achieved and measured for each;
4. Copies of all correspondence received regarding the proposed PWP Project; and
5. For the Executive Director only:
  - (a) A mailing list with names and addresses for each of the persons, parties, and agencies listed in Section 5.1.2.B above, where the list is labeled and organized by each of the categories listed;
  - (b) One set of plain (i.e., unadorned with no return address) regular business size (9½ inches by 4½ inches) envelopes stamped with first class postage (metered postage is not acceptable) addressed to each of the listed addressees from Section 5.1.2.B, above, for each Commission hearing (if applicable) on the matter (i.e., if there are multiple Commission hearings on the matter, then multiple such envelop sets shall be provided as directed by the Executive Director); and,
  - (c) Evidence that the Notice of Impending Development has been posted pursuant to the parameters of Section 5.1.2.D, above, (e.g., a site plan with the notice locations noted and/or photos of the notice locations attached).

### **5.1.3 Coastal Commission Review of PWP Components**

The Coastal Commission shall review project(s) authorized for construction by MWSD for consistency with the PWP in accordance with the procedures of this Section.

#### **A. Filing the Notice of Impending Development**

Consistent with 14 CCR sections 13357(a)(5), 13359(a), and 13553-13554, unless there are unusual circumstances, within five working days of receipt of the Notice of Impending Development and all applicable supporting information (as described in Section 5.1.2 above) for construction of the project(s), the Executive Director shall review the submittal and shall determine whether additional information is necessary to determine if the proposed project(s) is/are consistent with the PWP, and if additional information is deemed necessary, shall request such information from the General Manager.

1. The Notice of Impending Development shall only be deemed filed if the Executive Director determines that the information supplied is consistent with the information requirements of 14 CCR sections 13357(a)(5), 13359(a) and 13353 and is sufficient to allow the Commission to determine whether the proposed project is consistent with the certified PWP.
2. If the Executive Director has requested additional supporting information needed to determine consistency with the PWP, then the Notice shall be deemed filed when the Executive Director determines that all necessary supporting information has been received.

#### **B. Coastal Commission Hearing Deadline**

Consistent with 14 CCR sections 13357(a)(5) and 13359, the thirtieth working day following the day the Notice of Impending Development is deemed filed is the Hearing Deadline. The Hearing Deadline may be extended if, on or before the Hearing Deadline, the General Manager waives MWSD's right to a hearing within thirty working days, and agrees to an extension to a date certain, no more than three months from the Hearing Deadline, to allow for Commission review of the proposed project(s) at a later hearing.

**C. Coastal Commission Review and Determination of Consistency with PWP**

The Executive Director shall report in writing to the Commission regarding any pending proposed project(s). The Coastal Commission shall review the proposed project(s) at a scheduled public hearing prior to the Hearing Deadline.

The Executive Director's report to the Commission shall include a description sufficient to allow the Commission to understand the location, nature, and extent of the project(s), and a recommendation regarding the consistency of the proposed project(s) with the certified PWP. On or before the Hearing Deadline the Commission shall make one of the following determinations:

1. Determine that the proposed project(s) is/are consistent with the certified PWP, or
2. Determine that conditions are required to render the proposed project(s) consistent with the certified PWP, including identification of the required conditions.

Following the Commission's determination, the Executive Director shall inform the General Manager of the Commission's determination and shall forward any conditions associated with it. If the Commission has identified conditions required to render the project(s) consistent with the PWP, construction shall not be undertaken until the conditions have been incorporated into the project(s).

Coastal Commission review of a proposed project(s) shall be deemed complete on the date of a Commission determination that the project(s) is/are consistent with the PWP with or without conditions.

Upon completion of Commission review, MWSD may undertake construction or acquisition of the project(s) provided, that any conditions imposed by the Commission to render the project(s) consistent with the PWP have been incorporated into the project(s).

**5.1.4 Effective Date and Expiration Date of PWP Authorizations; Extension of Authorizations****A. Effective Date of PWP Project Authorizations**

Unless expressly stated otherwise in the approval documents, the effective date of a Project authorization shall be the date the Coastal Commission's review of the proposed Project is deemed complete pursuant to Section 5.1.3 C.

**B. Expiration Date of Project Authorizations**

Unless expressly stated otherwise in the approval documents, the expiration date of a Project authorization pursuant to this PWP shall be three years following its effective date. Thereafter, construction of the Project may not commence unless the authorization has been extended as provided herein, or a new authorization and review by the Commission has been completed in accordance with PWP provisions for initial review of a proposed Project.

**C. Extension of Component Authorizations**

The expiration date of a Project authorization may be extended for a period not to exceed one year if the General Manager determines that there are no changed circumstances that may affect the Project's consistency with the PWP. In such a case, before the expiration of the authorization, the General Manager shall submit to the Executive Director a notice of intent to extend authorization of the Project together with supporting information sufficient for the Executive Director to determine

whether there are changed circumstances that may affect the Project's consistency with the PWP including, at a minimum, any modified and/or new materials comprising the supporting information described in Section 5.1.2.E above. The submittal shall stay the expiration of the authorization and the start of construction.

If the Executive Director determines that the extension is consistent with the PWP, MWSD shall post notice of the determination at the project site consistent with the posting requirements in Section 5.1.2.D, above, and the Executive Director shall mail the notice to all persons, parties, and agencies on the original mailing list for the project and to all persons, parties, and agencies known by the Executive Director to be interested in the proposed extension. The notice shall include a summary of the extension approval process and information on contacting MWSD and the Coastal Commission concerning the proposed extension. If no written objection is received at the Commission office within 10 working days of posting and mailing notice, the determination of consistency shall be conclusive.

If the Executive Director determines that, due to changed circumstances, the Project may not be consistent with the PWP, the proposed extension shall be reported to the Commission at a noticed public hearing. The report shall include any pertinent changes in circumstances relating to the proposed extension. If three or more commissioners object to the extension on grounds the Project may not be consistent with the PWP, the matter shall be set for hearing in the same manner as a new Notice of Impending Development, including posting of notice by MWSD. The General Manager shall provide the Executive Director with supporting information in the manner prescribed for new proposed projects.

Successive extensions of an authorization may not exceed one year each.

### **5.1.5 Monitoring PWP Project and Components**

The Board shall be responsible for ensuring that all terms, conditions, and mitigations associated with an authorized Project, including but not limited to mitigation measures and CEQA/NEPA requirements, are fulfilled. Project managers and other District personnel assigned responsibility to implement and/or monitor authorized Projects shall contact the General Manager annually by the end of each calendar year to provide information regarding compliance with the terms and conditions of authorization for that year and continuing obligations from authorizations in previous years. The General Manager shall verify that all terms and conditions have been timely fulfilled and shall update each Project's list of conditions and mitigations with compliance information on at least a yearly basis. The General Manager shall also review as-built Project plans and verify that the construction is consistent with them, including affixing written documentation to that effect to the as-built plans. The General Manager shall maintain the updated copies of the required approval documents and shall maintain the verified as-built plans, which shall be made available for public review.

The General Manager shall provide an annual written PWP monitoring report that includes a cumulative and calendar year summary of: (i) PWP-authorized Project compliance; (ii) enforcement undertaken pursuant to Section 5.1.6.; (iii) PWP-required annual monitoring reports (e.g., water quality reports, etc.); (iv) status of PWP-required improvements and other District commitments; and (v) any comments received on PWP implementation. The General Manager shall maintain a record of the annual written summary reports in the General Manager's office, which shall be made available for public review. The General Manager shall submit a copy of each annual report to the Executive Director within ten days of its completion.

### **5.1.6 Enforcement**

In addition to all other available remedies, the provisions of the PWP and the Coastal Act shall be enforceable pursuant to Chapter 9 of California Public Resources Code Division 20. Any person who performs or undertakes Development on MWSD's property that is (a) in violation of the PWP, (b) inconsistent with any pre-PWP certification Coastal Commission authorization (including coastal development permit approval), or (c) inconsistent with any PWP authorization may, in addition to any other penalties or remedies, be civilly liable in accordance with the provisions of Public Resources Code Sections 30820, 30821.6 and 30822.

The Board shall ensure that Development is consistent with the PWP and with the terms and conditions of authorizations pursuant to the PWP. The General Manager shall investigate in a reasonable time allegations regarding Development being undertaken inconsistent with the provisions of the PWP or PWP authorizations, and shall attempt to resolve any such inconsistencies discovered. The Executive Director or Coastal Commission may also enforce the terms of the PWP and the Coastal Act.



# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens H. Heldmaier, General Manager

**SUBJECT: Review and Possible Action Concerning District Policies.**

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Director Thollaug requested an agenda item to allow for a discussion of the particulars of the cancellation of the November board meetings and district policy. President Slater-Carter confirmed the request of the item with the General Manager and asked to include further discussion about other relevant board policies.

RECOMMENDATION:

This is for Board discussion only.

## Clemens

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**From:** Chris Thollaug <cthollaug@gmail.com>  
**Sent:** Friday, November 22, 2013 8:05 AM  
**To:** Clemens; Kathryn Slater-Carter  
**Cc:** David Schricker; Jim Harvey; Scott Boyd; Bob Ptacek; Bill Huber; Dwight Wilson  
**Subject:** Re: Meeting Cancellation

Clemens, thanks for the reply.

Kathryn, please agendize a discussion on board meeting cancellations for the December 5th meeting, scoped to include discussion of the particulars of the cancellation of the November board meetings and district policy.

Best regards,

Chris

On Thu, Nov 21, 2013 at 5:31 PM, Clemens <[mwsd@coastside.net](mailto:mwsd@coastside.net)> wrote:

Chris,

There seems to be a misunderstanding. The November meetings were not your last meetings as director for the MWSD board. According to the elections code the newly elected board members will be seated on the first Friday in December, the day after our next regular scheduled meeting. We expect you to be at the December 5 meeting.

1. *Under what authority--law or ordinance--were these regularly-scheduled board meetings cancelled?*

Please refer to Dave's prior email that explains how meetings are canceled under the Brown Act.

2. *Whose decision was it to cancel the meetings, and when was that decision(s) made?*

Board President and General Manager confer the Monday before the meeting, discuss the agenda topics, or in this case the cancellation of the meeting.

3. *What was the rationale for the cancellations?*

Absence of business requiring immediate board attention. This allowed staff to take care of immediate needs to devote time to critical matters, i.e., current tank construction, well rehabs, and PWP amendment, etc. Also, I am not available tonight.

4. *Were board members consulted before the decision was made, and if so, which ones, and by whom?*



Please see 2.

5. *When was the last time that both of the regularly-scheduled MWSD board meetings for a calendar month were cancelled? Has this ever occurred, in your recollection?*

I can't recall the cancellation of both meetings in a given month.

6. *Have district payments to vendors been approved and made since the last warrant approval by the Board at its October 3rd meeting? If so, to whom were such payments made and in what manner were such payments authorized?*

Those that required immediate payments were sent out and will be ratified at the next meeting. We do this on a regular basis to maintain credit and avoid late payment penalties.

Thanks,

Clemens

**From:** Chris Thollaug [mailto:[cthollaug@gmail.com](mailto:cthollaug@gmail.com)]  
**Sent:** Thursday, November 21, 2013 3:43 PM  
**To:** Clemens  
**Cc:** Kathryn Slater-Carter; David Schricker  
**Subject:** Re: Meeting Cancellation

Clemens,

I received your cancellation notice for tonight's MWSD board meeting. As both of the regularly-schedule board meetings for November have now been cancelled--and as these were to be my last meetings as an MWSD board member following the election--I have these queries for you:

1. Under what authority--law or ordinance--were these regularly-scheduled board meetings cancelled?
2. Whose decision was it to cancel the meetings, and when was that decision(s) made?
3. What was the rationale for the cancellations?
4. Were board members consulted before the decision was made, and if so, which ones, and by whom?

5. When was the last time that both of the regularly-scheduled MWSD board meetings for a calendar month were cancelled? Has this ever occurred, in your recollection?

6. Have district payments to vendors been approved and made since the last warrant approval by the Board at its October 3rd meeting? If so, to whom were such payments made and in what manner were such payments authorized?

I would appreciate your prompt response.

Best regards,

Chris

On Mon, Nov 18, 2013 at 4:42 PM, Clemens <[mwsd@coastside.net](mailto:mwsd@coastside.net)> wrote:

## **NOTICE OF CANCELLATION**

### **MONTARA WATER AND SANITARY DISTRICT BOARD MEETING OF**

**November 21, 2013**

**NOTICE IS HEREBY GIVEN** that the Regular Meeting of the Board of the Montara Water and Sanitary District scheduled to be held on November 21, 2013 at 7:30 P. M. in the Boardroom, District Administrative Offices, 8888 Cabrillo Highway, Montara, California has been cancelled in the anticipated absence of a quorum. The next Regular Meeting of the Board is scheduled to be held on December 5, 2013 at 7:30 P.M. at the above address.

Dated: November 18, 2013

/s/

Clemens Heldmaier

# General Manager

*Clemens Heldmaier*

General Manager

Montara Water & Sanitary District

8888 Cabrillo Hwy

Montara 94037



# MONTARA WATER AND SANITARY DISTRICT AGENDA

For Meeting Of: **December 5, 2013**

TO: BOARD OF DIRECTORS

FROM: Clemens H. Heldmaier, General Manager

**SUBJECT: Managers Report**

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**Water Operations:** The General Manager participated in the supervision of the water operations and training of new employees.

**Attended Meetings:**

On October 4 the General Manager attended a walkthrough of SAM facilities with representatives from the City of HMB, Granada Sanitary District and SAM to discuss changes to collection services agreement, collections equipment and planned capital improvements. A follow up meeting was held on November 21.

In addition, the General Manager attended phone calls and conferences with consultants, directors, and customers.

**Conferences:** On October 8 the General Manager attended the Biennial Groundwater Resources Association Conference for a joint poster presentation with Barry Hecht and Mark Woyshner from Balance Hydrologic regarding the successful Alta Vista Well Monitoring with the Title "Planning for increased climate extremes and strategies for managing groundwater withdraws from high-yielding bedrock wells in Coastal California."

On November 14 the General Manager attended a Baywork Workshop focusing on Marin County waste water and recycled water plants.

In preparation for a Public Hearing with Senator Jerry Hill, attended by President Slater-Carter, the General Manager sent a letter regarding gas pipes conflicting with sewer pipes in the District.

**Manager Leave:** The General Manager will be on vacation from December 23-27.

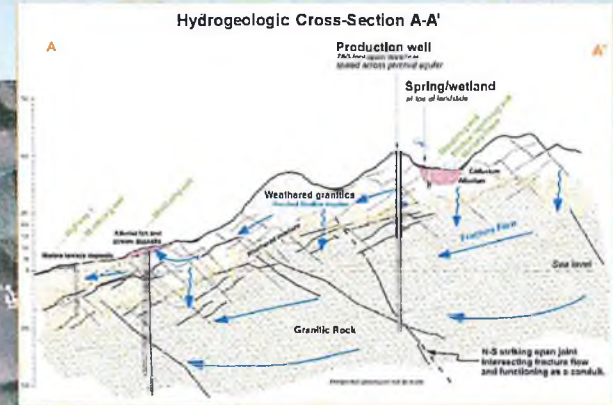
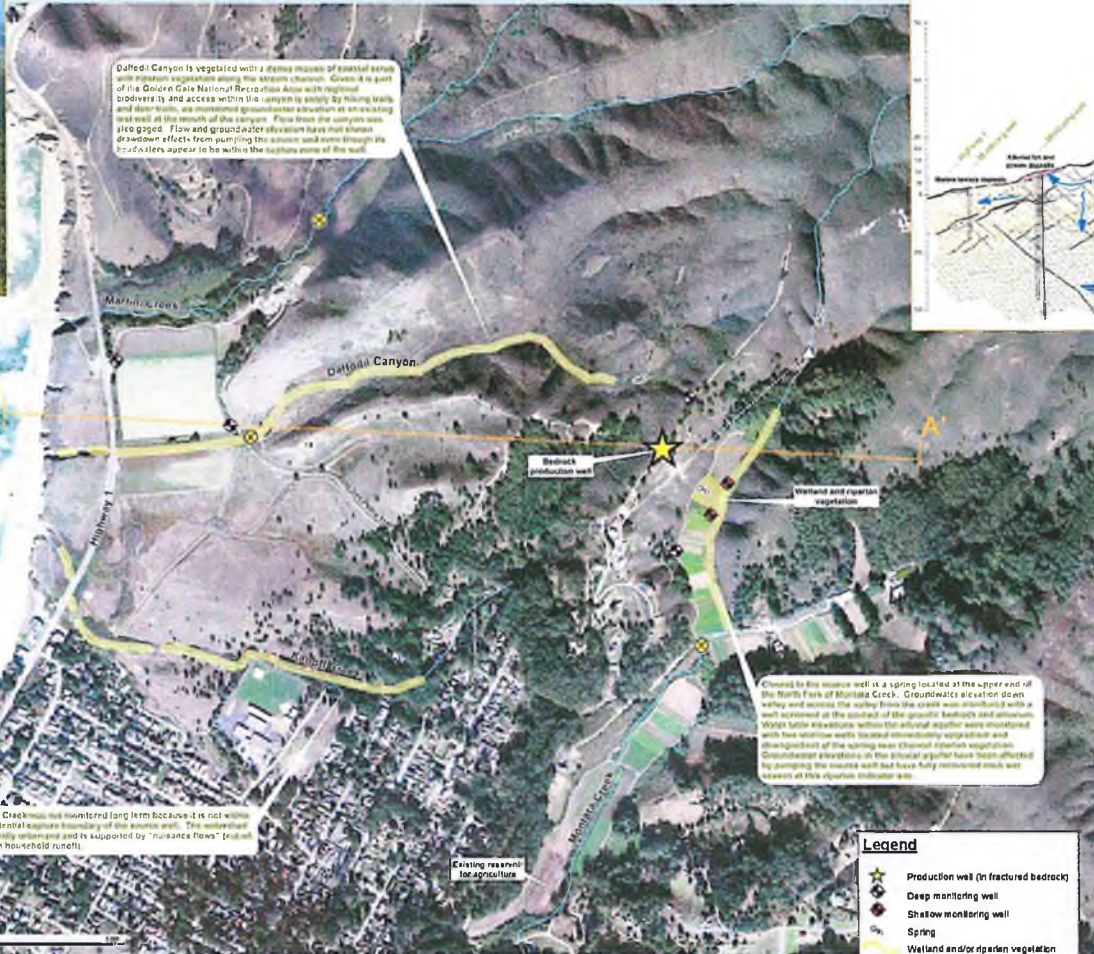
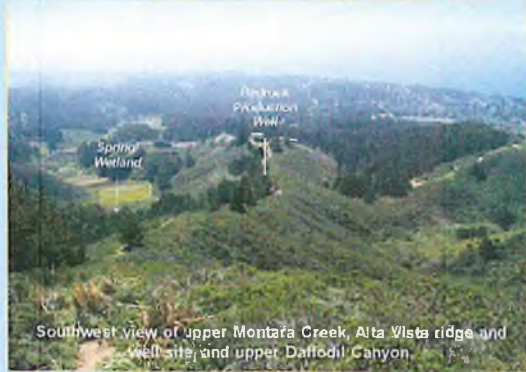
**RECOMMENDATION:**

This is for Board information only.



# Planning for increased climate extremes and strategies for managing groundwater withdraws from high-yielding bedrock wells in Coastal California.

Mark Woysner<sup>1</sup>, Clemens Heldmaier<sup>2</sup>, and Barry Hecht<sup>1</sup>



Wells drawing groundwater from bedrock joints may provide adequate yields for municipal water systems but uncertainty as to the capacity of the aquifer is a risk which often constrains projects at both investment and permitting levels. Unlike sediment basins and alluvial valleys, predicting storage in fractured and jointed bedrock is inherently difficult to impossible, even with extensive field work and considerable data available for analysis. Conventional methods of modeling these aquifers may fundamentally be inapplicable or, when useful, have high levels of uncertainty.

Montara Water and Sanitary District (MWSD) relies on diverse local groundwater sources and conservation as a sustainable strategy. For the past six years, the District has operated a bedrock well that unlike many other bedrock wells in San Mateo County is very high yielding and draws groundwater from deep joints in Montara Mountain, an aquifer that is only slightly developed. Several independent lines of evidence indicate that the well appears to draw on a large body and/or interconnected sources of groundwater within the mountain, and nearly all of the contributing area has little or no potential sources of contamination. Four of the six years of operation were drought years while only one wet year provided meaningful recharge.

One way of responsibly approaching the effects of well drawdown to the springs riparian vegetation and wetlands in the vicinity of the pumped well would be to limit drawdown at indicator sites to a level known to not be harmful to riparian species. Based largely on over two decades of implementing such guidelines developed for similar granitic soils and alluvium along the Carmel River by the Monterey Peninsula Water Management District, the MWSD has executed a surface-water, groundwater, wetland and riparian vegetation adaptive monitoring scheme to assess drawdown responses while pumping the well.

The first two years of pumping were during year two and three of the 3-year drought that started in water year 2007. Rainfall during the following two years was near normal and then above normal. Two more drought years then followed during water years 2012 and 2013. Groundwater recharge to the shallow alluvial aquifer was clearly apparent during all six years monitored the drought. Though spring flows at the head of Montara Creek and in Daffodil Canyon varied with antecedent rainfall (as expected), they persisted during each dry-season at normal rates. After six years of pumping the Alta Vista well at an average rate of 65 gallons per minute, limits to the deep fractured-bedrock aquifer were not apparent in the drawdown data. Monitoring results suggest that above-average rainfall provides meaningful recharge to the fractured bedrock aquifer. Long-term success of pumping the source well is best evaluated across a cycle of years of major recharge and of drought years – for example, from years of peak recharge, through drought years, and then completing the cycle with a return to a peak recharge.



## Montara, California

Legend

★	Production well (in fractured bedrock)
●	Deep monitoring well
○	Shallow monitoring well
○	Spring
○	Wetland and/or riparian vegetation
○	Existing MWSD diversion
○	Existing MWSD raw water pipeline
○	Creek
○	Stream gage

<sup>1</sup>Balance Hydrologics, Inc., 800 Bancroft Way, Suite 101, Berkeley, California  
<sup>2</sup>Montara Water and Sanitary District, 8888 Cabrillo Highway, Montara, California





# North Bay Workshop on Wheels

November 14, 2013

8:45 am-4:00 pm



## Treating Wastewater for Non-potable Reuse

Gary Wettstein

Las Gallinas Valley Sanitary District

## Serving Recycled Water for Innovative Uses

Jim Kenney

Marin Municipal Water District

## De-Chlorination of Effluent Using Engineered Wetland

Matt Pierce

City of Petaluma

## Lunch at Miwok Park

## Actiflo Process and Chlorine Dioxide

Marco Jennison

North Marin Water District

## Food Waste to Energy

Chris Finton

Central Marin Sanitation Agency

## Wastewater Conveyance Infrastructure Planning Using Risk Minimization and Level of Service Criteria

Greg Norby

Ross Valley Sanitation District

## BAYWORK On-Line Forum

Raj Singh

City of San Jose





# SENATOR JERRY HILL

*Invites You to a Public Hearing on*

## Gas Pipeline Safety:

**Are the Lines of Communication Open Between Our Cities,  
PG&E and the California Public Utilities Commission?**

**Monday, October 28, 2013  
11 a.m. to 1 p.m.**

**San Carlos City Council Chambers  
600 Elm Street, San Carlos**

Is your city getting the information it needs about the safety of the gas pipelines in our communities?

Senator Hill is calling the hearing as chair of the Energy, Utilities and Communications Committee's Subcommittee on Gas and Electric Infrastructure Safety in light of the city of San Bruno's ongoing communications issues with the utility and the regulatory commission, and recent pipeline safety concerns that have emerged in the city of San Carlos.

Hear from officials of recently affected cities and others.



*This event is free and open to the public, but RSVPs are encouraged.*

To [RSVP](http://senate.ca.gov/2958/hearing) call Senator Hill's District Office at (650) 212-3313 or visit <http://senate.ca.gov/2958/hearing>.





# MONTARA WATER & SANITARY DISTRICT

Serving the Communities of Montara and Moss Beach

P.O. Box 370131

Tel: (650) 728-3545

8888 Cabrillo Highway

Fax: (650) 728-8556

October 23, 2013

The Honorable Jerry Hill

1528 South El Camino Real,  
Suite 303  
San Mateo, CA 94402

**RE: SUMMARY OF PG&E GAS PIPES CONFLICTING WITH GRAVITY FLOW  
SEWER PIPES IN MONTARA AND MOSS BEACH**

Dear Senator Hill:

I would like to thank you on behalf of the Montara Water and Sanitary District for your ongoing involvement and concerns regarding PG&E gas line failures. Please consider the below summary of the District's experience as an example of how faulty gas line installations affect communities on many levels.

Over the past decade, the Montara Water and Sanitary District (MWSD) has encountered a number of challenges during capital improvement projects due to conflicting installations with the existing District sewers and recently installed PG&E natural gas mains and services. The Montara area was upgraded about 15 years ago by PG&E using a directional boring or moling method of gas main and service installation. Unfortunately it appears that much of that work by PGE or PGE's subcontractor may have been completed without adequate real time monitoring or verification that their pipes did not adversely affect gravity flow pipes.

There have been at least two installations of PG&E gas mains that broke and penetrated the District sewer pipes. In one location, the District's main was broken but not repaired to district standard. In fact, the attempted repair consisted of wrapping an orange traffic cone around the damaged section and burying the problem without notification.

Additionally, the drilling or moling equipment used in the process of installing gas mains tends to follow softer ground. In many cases PG&E mains and service laterals wander into the same trench as the gravity sewer pipe, running parallel with virtually no separation for long distances. This close proximity prevents the district from pipe bursting the sewer lines due to risk of damaging PG&E's pipes. The result is a significant increase in capital expense for the District. The cost to locate, open cut, and relocate the District sewers adds additional cost in the order of 50% to each sewer replacement project. Because the whole extent of the problem is unknown, this has significant ramifications on the long term capital planning and rates for District customers.

The situation is particularly difficult to manage when it occurs where gas service laterals approach privately owned sewer laterals. Unsuspecting home owners or plumbers may damage the gas feed pipe during lateral repair work on private properties.

The problem of installed gas facilities conflicting with gravity sewer or storm drain pipes has a significant potential for serious public safety risk due to gas leaks during the rehabilitation work. The actual construction site is not the only area of concern. Gas can also leak unknowingly into sewers and migrate into a home causing an explosion when the gas finds a pilot light or a flick of a light switch.

Two years ago MWSD contacted the PG&E Cross Bore program. We were referred to a PG&E subcontractor for scheduling TV inspections of gravity pipes and to assist with gas locations in the area to quantify this problem. Despite repeated phone calls no attempt had ever been made by PGE to follow up with MWSD's requests for assistance to schedule inspections.

Please help to improve PG&E's communication and responsiveness to impacted communities, utilities and citizens.

Sincerely,



Clemens Heldmaier

General Manager

Montara Water and Sanitary District

CC: MWSD President